| 1 | BEFORE THE |
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| 2 | ILLINOIS COMMERCE COMMISSION |
| 3 | AMEREN ILLINOIS COMPANY) DOCKET NO. d/b/a Ameren Illinois) 12-0001 |
| 4 |) |
| 5 | Rate MAP-P Modernization Action) Plan - Pricing Filing) |
| 6 | Thursday, June 21, 2012 |
| 7 | Springfield, Illinois |
| 8 | Met, pursuant to notice, at 9:00 a.m. |
| 9 | BEFORE: |
| 10 | MR. JOHN ALBERS & MR. J. STEPHEN YODER, Administrative Law Judges |
| 11 | |
| 12 | APPEARANCES: |
| 13 | MR. MARK WHITT & MS. REBECCA SEGAL WHITT STURTEVANT 180 North LaSalle |
| 14 | Suite 1822 Chicago, Illinois 60601 |
| 15 | |
| 16 | -and- |
| 17 | MR. CHRISTOPHER KENNEDY WHITT STURTEVANT, LLP |
| 18 | 155 East Broad Street Columbus, Ohio 43215 |
| 19 | (Appearing on behalf of Ameren Illinois Company.) |
| 20 | TITINOIS COMPANY.) |
| 21 | SULLIVAN REPORTING CO., by Laurel Patkes & Carla J. Boehl, Reporters |
| 22 | CSR #084-001340 & #084-002710 |

| 1 | APPEARANCES: (CONT'D.) |
|-----|---|
| 2 | MR. EDWARD FITZHENRY MR. MATTHEW TOMC |
| 3 | 1901 Chouteau Avenue |
| 4 | P.O. Box 66149, Mail Code 1310 St. Louis, Missouri 63166 |
| 5 | -and- |
| 6 | MR. CHRISTOPHER FLYNN 180 North LaSalle |
| 7 | Suite 1822 |
| | Chicago, Illinois 60601 |
| 8 | |
| | (Appearing on behalf of Ameren |
| 9 | Illinois Company.) |
| 10 | MS. KAREN LUSSON & MS. KATHY YU 100 West Randolph |
| 11 | 11th Floor |
| | Chicago, Illinois 60601 |
| 12 | |
| | (Appearing on behalf of the |
| 13 | People of the State of |
| - 4 | Illinois.) |
| 14 | MD EDIG DODEDMGON |
| 15 | MR. ERIC ROBERTSON LUEDERS, ROBERTSON & KONZEN |
| 13 | P.O. Box 735 |
| 16 | 1939 Delmar |
| | Granite City, Illinois 62040 |
| 17 | |
| | -and- |
| 18 | |
| | MR. CONRAD R. REDDICK |
| 19 | 1015 Crush Street |
| 00 | Wheaton, Illinois 60189 |
| 20 | (Appearing on behalf of Illinois |
| 21 | Industrial Energy Consumers.) |
| 22 | |

| 1 | APPEARANCES: (CONT'D.) |
|----|--|
| 2 | MR. ALAN JENKINS 2265 Roswell Road |
| 3 | Marietta, Georgia |
| 4 | (Appearing on behalf of The Commercial Group.) |
| 5 | |
| 6 | MS. CHRISTIE HICKS MS. KRISTIN MUNSCH |
| 6 | MS. KRISTIN MUNSCH 309 West Washington |
| 7 | Suite 800 |
| , | Chicago, Illinois 60606 |
| 8 | |
| | (Appearing on behalf of CUB.) |
| 9 | |
| | MR. JOHN B. COFFMAN |
| 10 | 871 Tuxedo Boulevard |
| | St. Louis, Missouri 63119 |
| 11 | |
| 12 | (Appearing on behalf of AARP.) |
| 12 | MR. JIM OLIVERO |
| 13 | 527 East Capitol |
| | Springfield, Illinois 62701 |
| 14 | |
| | -and- |
| 15 | |
| | MR. MICHAEL LANNON (via teleconference) |
| 16 | MS. NICOLE LUCKEY |
| | 160 North LaSalle Street |
| 17 | Suite C-800 |
| 10 | Chicago, Illinois 60601 |
| 18 | (Appearing on behalf of Staff of |
| 19 | the Illinois Commerce |
| 1) | Commission.) |
| 20 | Commit BB Tolle, |
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- 1 PROCEEDINGS
- 2 JUDGE ALBERS: By the authority vested in me by
- 3 the Illinois Commerce Commission, I now call Docket
- 4 No. 12-0001. This docket was initiated by Ameren
- 5 Illinois Company, d/b/a Ameren Illinois and concerns
- 6 its petition for approval of its Rate MAP-P
- 7 Modernization Action Plan Pricing Filing.
- 8 May I have the appearances for the
- 9 record, please?
- 10 MR. FITZHENRY: Edward Fitzhenry and Matt Tomc
- 11 on behalf of Ameren Illinois Company.
- MR. WHITT: Mark Whitt, Albert Sturtevant,
- 13 Christopher Kennedy, and Rebecca Segal also on behalf
- 14 of Ameren Illinois Company.
- 15 MS. LUCKEY: On behalf of staff of the Illinois
- 16 Commerce Commission, Jim Olivero, Michael Lannon, and
- 17 Nicole Luckey on behalf of the Citizens Utility
- 18 Board.
- 19 MS. HICKS: Christie Hicks and Kristen Munsch,
- 20 309 West Washington, Suite 800, Chicago, Illinois
- 21 6060.
- 22 MS. YU: On behalf of the Office of the

- 1 Illinois Attorney General, Karen Lusson and Kathy Yu.
- 2 MR. COFFMAN: Appearing on behalf of AARP, John
- 3 B. Coffman, 871 Tuxedo Boulevard, St. Louis, Missouri
- 4 63119.
- 5 MR. ROBERTSON: Eric Robertson and Conrad
- 6 Reddick, Eric Robertson of Lueders, Robertson &
- 7 Konzen, P.O. Box 735, 1939 Delmar, Granite City,
- 8 Illinois 62040. Mr. Reddick is at 1015 Crest,
- 9 Wheaton, Illinois 60189.
- 10 JUDGE ALBERS: Thank you.
- 11 Any others wishing to enter an
- 12 appearance?
- 13 Let the record show no response.
- 14 Any preliminary matters before we get
- 15 to our first witness today?
- 16 Okay. Moving ahead then, we'll go
- 17 ahead and swear in all the witnesses testifying
- 18 today, so if they're in the room, please stand and
- 19 raise your right hand.
- 20 (Whereupon the witnesses were
- sworn by Judge Albers.)
- 22 JUDGE ALBERS: Thank you.

- I believe Ms. Hathhorn is our first
- 2 witness today.
- 3 MR. OLIVERO: That's correct, Your Honor.
- Good morning, Ms. Hathhorn.
- 5 MS. HATHHORN: Good morning.
- 6 DIANA HATHHORN
- 7 called as a witness herein, on behalf of staff of the
- 8 Illinois Commerce Commission, having been first duly
- 9 sworn on her oath, was examined and testified as
- 10 follows:
- 11 DIRECT EXAMINATION
- 12 BY MR. OLIVERO:
- 13 Q. Would you please state your full name and
- 14 spell your last name for the record?
- 15 A. My name is Diana L. Hathhorn
- 16 (H-a-t-h-h-o-r-n).
- Q. Ms. Hathhorn, by whom are you employed?
- 18 A. I'm an accountant in the Accounting
- 19 Department of the Financial Analysis Division of the
- 20 Illinois Commerce Commission.
- Q. And, Ms. Hathhorn, have you prepared
- 22 written testimony for purposes of this proceeding?

- 1 A. Yes, I have.
- Q. And do you have before you a document which
- 3 has been marked for identification as ICC Staff
- 4 Exhibit 1.0 entitled "Direct Testimony of Diana
- 5 Hathhorn" which consists of a cover page, table of
- 6 contents and 22 pages of narrative testimony,
- 7 Schedules 1.01 through 1.10 and Attachment A?
- 8 A. Yes, I do.
- 9 Q. And are these true and correct copies of
- 10 the direct testimony that you have prepared for this
- 11 proceeding?
- 12 A. Yes.
- 13 Q. And you also have before you a document
- 14 which has been marked for identification as ICC Staff
- 15 Exhibit 10.0 entitled "Rebuttal Testimony of Diana
- 16 Hathhorn" which consists of a cover page, table of
- 17 contents, 18 pages of narrative testimony,
- 18 Schedules 10.01 through 10.07 and Attachment A?
- 19 A. Yes, I do.
- 20 Q. And are these true and correct copies of
- 21 rebuttal testimony that you have prepared for this
- 22 proceeding?

- 1 A. Yes.
- 2 Q. And do you have any corrections to make to
- 3 your prepared direct or rebuttal testimony?
- A. No, I do not.
- 5 Q. And is the information contained in ICC
- 6 Staff Exhibits 1.0 and 10.0 and the accompanying
- 7 schedules and attachments true and correct to the
- 8 best of your knowledge?
- 9 A. Yes.
- 10 Q. And if you were asked the same questions
- 11 today, would the answers contained in your prepared
- 12 testimony be the same?
- 13 A. Yes, they would.
- 14 MR. OLIVERO: Your Honor, at this time and
- 15 subject to cross-examination, I would ask for
- 16 admission into evidence Ms. Hathhorn's prepared
- 17 direct testimony marked as ICC Staff Exhibit 1.0
- 18 including schedules and attachments as well as
- 19 Ms. Hathhorn's prepared rebuttal testimony marked as
- 20 ICC Staff Exhibit 10.0 along with schedules and
- 21 attachments, and I would note for the record that
- these documents were filed on the Commission's

- 1 e-Docket system April 12, 2012 and June 5, 2012
- 2 respectively.
- 3 JUDGE ALBERS: Okay. Thank you.
- 4 Is there any cross-examination at this
- 5 time?
- 6 MR. WHITT: Your Honor, if the company does
- 7 have cross. We would request actually to go last in
- 8 the order among parties who have reserved time.
- 9 JUDGE ALBERS: Okay. We have IIEC and AG has
- 10 also reserved time.
- 11 MS. YU: I can go first.
- 12 JUDGE ALBERS: Go ahead.
- MS. YU: Good morning.
- 14 THE WITNESS: Good morning.
- 15 CROSS-EXAMINATION
- 16 BY MS. YU:
- 17 Q. If you'd refer to page 5 of your rebuttal
- 18 testimony at lines 105 to 107, you state that the
- 19 company's approach regarding unamortized ICC is
- 20 symmetrical consistent with its latest Commission
- 21 order.
- In that are you referring to Docket

- 1 No. 11-0282?
- 2 A. Yes. However, since this testimony, I
- 3 received discovery from the company that confirmed
- 4 that in the last order, the deferred asset was not in
- 5 rate base, and so that would be a correction to the
- 6 symmetrical -- that would be a difference from the
- 7 symmetrical treatment.
- 8 MR. WHITT: Your Honor, I would object and move
- 9 to strike the response. The witness sponsored
- 10 testimony, was asked whether there were any
- 11 corrections. She said no. She was asked whether the
- 12 answers are true and correct and she said yes.
- 13 What I believe I just heard were
- 14 corrections inconsistent with testimony she gave
- 15 moments ago.
- 16 MR. OLIVERO: Well, Your Honor, I don't think
- 17 she said she made a correction. I think the last
- 18 point was she said it wasn't symmetrical which I
- 19 think is just describing how her approach was to
- 20 describing the Commission's position I guess on the
- 21 last order.
- 22 JUDGE ALBERS: Well, I'm more interested in

- 1 having the correct information in the order so I'll
- 2 overrule the objection.
- 3 MS. YU: Thank you.
- 4 Q. If you refer to the next page, page 6 of
- 5 your rebuttal testimony beginning at around line 110,
- 6 you discuss ADIT for the step-up basis metro, and in
- 7 this paragraph here you state that you accept the
- 8 company's explanation that an adjustment is
- 9 inappropriate because the net accumulated deferred
- 10 income taxes included in the rate base from this
- 11 asset purchase is zero, is that correct?
- 12 A. Yes, that's correct.
- 13 Q. And would you agree that prior to the
- 14 transfer of the assets from Union Electric to Ameren,
- 15 there was a balance of ADIT?
- 16 A. I believe there should have been, yes.
- 17 Q. Now, when Union Electric held the assets
- 18 then, given that there was a balance of ADIT, then
- 19 that rate base value of those assets would have been
- 20 the gross plant minus accumulated depreciation minus
- 21 the ADIT, is that correct?
- 22 A. Yes, that's correct.

- 1 Q. However, under the company's proposed
- 2 treatment including the Account 190 ADIT asset in
- 3 rate base, the net rate base value of the assets does
- 4 not include any reduction to rate base for the ADIT
- 5 that existed at the time of the transfer, is that
- 6 correct?
- 7 A. That's not my understanding. I thought
- 8 that the other side I'm sure was in the company's
- 9 Account 282 which the company clarified in its data
- 10 request response DLH 16.04.
- 11 Q. And can you refer to staff date request DLH
- 12 12.01, and it was two pages. I'm looking at
- 13 attachment 1, and I have copies. I'll mark it as AG
- 14 Cross Exhibit 1.
- 15 A. Which response are we talking about?
- 16 0. 12.01.
- 17 A. I mean, is it an Ameren? I don't
- 18 understand. Whose 12.01?
- 19 And it doesn't matter because I don't
- 20 have most of the DRs anyway.
- Q. Yes, it was Ameren's.
- MR. OLIVERO: I think it was an Ameren

- 1 attachment to the response to DLH 12.01.
- MS. YU: There's two pages.
- 3 MR. OLIVERO: Of the attachment?
- 4 MS. YU: No. There's two pages of the whole DR
- 5 with the attachment.
- 6 JUDGE ALBERS: Do you have a copy for us?
- 7 MS. YU: Yes.
- 8 (Whereupon AG Cross Exhibit 1
- 9 was marked for identification as
- of this date.)
- 11 Q. So if you look at the attachment to that
- 12 response, it's entitled "MET transfer." On the page,
- 13 there's a section that's boxed off, and that shows
- 14 the entries to the deferred taxes at the time of the
- 15 transaction.
- 16 Is that your understanding?
- 17 A. That's my understanding.
- 18 Q. And the charges, if you look at the first
- 19 page or at the first four lines in that box, the
- 20 charges to Account 190 which is indicated by
- 21 1-40-190-365, those are offset by the entries
- directly below those to Account 411, is that correct?

- 1 A. 411 is the credit entry, yes.
- Q. Yes. And just to clarify, the debit
- 3 entries are precisely the same amount as the credit
- 4 entries, is that correct?
- 5 A. Yes.
- Q. And Account 411 is an income statement
- 7 account for credits through the deferred income tax
- 8 expense, is that correct?
- 9 A. Yes.
- 10 MS. YU: Okay. Now, I have two more cross
- 11 exhibits, well, I'd like to move two more cross
- 12 exhibits into the record.
- I have no more cross exhibits at this
- 14 time.
- 15 MR. OLIVERO: Let me ask for clarification, was
- 16 that Cross Exhibit 1?
- 17 MS. YU: So I will have a total of three cross
- 18 exhibits.
- 19 JUDGE ALBERS: Okay. Hand them out and we'll
- 20 take a look at them.

21

22

- 1 (Whereupon AG Cross Exhibits 2
- 2 and 3 were marked for
- identification as of this date.)
- 4 MS. YU: So what I just handed out was
- 5 Ms. Hathhorn's response to AG data request 1.1 and
- 6 1.2.
- JUDGE ALBERS: The DR that refers to AG 1.2 has
- 8 been stamped and marked as Cross Exhibit 2.
- 9 MS. YU: At this time, I'd like to move AG
- 10 Cross Exhibits 1, 2 and 3 into the record.
- 11 JUDGE ALBERS: Has staff and Ameren had a
- 12 chance to look at those?
- MR. WHITT: No objections.
- 14 JUDGE ALBERS: Does staff have any objections?
- 15 MR. OLIVERO: No objections.
- 16 JUDGE ALBERS: AG Cross Exhibits 1, 2 and 3 are
- 17 admitted.
- 18 (Whereupon AG Cross Exhibits 1,
- 19 2 and 3 were admitted into
- 20 evidence at this time.)
- 21 MR. JENKINS: Excuse me, Your Honor. If I
- 22 could enter my appearance please. Alan Jenkins for

- 1 The Commercial Group, 2265 Roswell Road, Marietta,
- 2 Georgia.
- 3 JUDGE ALBERS: And does IIEC still have
- 4 questions for Ms. Hathhorn?
- 5 MR. ROBERTSON: Just have a couple, Your Honor.
- 6 It won't take ten minutes but yes.
- Good morning, Ms. Hathhorn.
- 8 THE WITNESS: Good morning.
- 9 MR. ROBERTSON: My name is Eric Robertson. I
- 10 represent the Illinois Industrial Energy Consumers.
- 11 CROSS-EXAMINATION
- 12 BY MR. ROBERTSON:
- 13 Q. I'd like to refer you to page 17 of your
- 14 rebuttal testimony, Staff Exhibit 10.0.
- 15 A. I'm there.
- 16 Q. All right. In particular, I was looking at
- 17 your recommendation regarding Schedules FRA-1 and
- 18 FRA-1 REC at lines 356 and 357 and the language that
- 19 follows at 358 to 364.
- 20 Is it your intention -- is your
- 21 recommendation intended to be consistent with what
- the Commission ordered in the Commonwealth Edison

- 1 case, Docket 11-0721?
- 2 A. Yes.
- 3 MR. ROBERTSON: Thank you.
- 4 JUDGE ALBERS: Mr. Whitt?
- 5 MR. WHITT: Yes. Thank you, Your Honor.
- 6 Good morning, Ms. Hathhorn. I'm Mark
- 7 Whitt. I'm one of the company's lawyer and I will be
- 8 your interrogator for the day. It's only marginally
- 9 worse than being at the dentist.
- 10 CROSS-EXAMINATION
- 11 BY MR. WHITT:
- 12 Q. Let me start by asking some follow-up on
- 13 the testimony discussed at page 6 of your direct
- 14 testimony regarding the Metro-East step-up basis.
- 15 A. I think you mean rebuttal.
- 16 Q. My apologies; your rebuttal.
- 17 And if I'm understanding this issue
- 18 correctly, it arises from the transfer of property
- 19 from CIPS to Union Electric in 2003 or so or it's the
- 20 other way around actually, Union Electric to CIPS?
- 21 A. Yes, that's correct.
- Q. And you were a witness in the original

- 1 underlying proceeding, were you not?
- 2 A. I can't really recall sitting here right
- 3 now.
- 4 Q. If I were to show you a copy of the
- 5 Commission's order in that proceeding, would that
- 6 refresh your recollection?
- 7 A. Probably.
- 8 MR. WHITT: May I approach?
- 9 JUDGE ALBERS: Yes.
- 10 What was the docket number on that.
- 11 MR. WHITT: It's 03-0657.
- 12 JUDGE ALBERS: Thank you.
- 13 Q. BY MR. WHITT: Ms. Hathhorn, I have a copy
- 14 here of the order in Docket 03-0657 and referring to
- 15 page 2 of the order in the second paragraph lists a
- 16 number of witnesses for the Commission staff, and it
- 17 lists Ms. Diana Hathhorn, an accountant in the
- 18 Accounting Department of the Financial Analysis
- 19 Division and a certified public accountant sponsored
- 20 Staff Exhibit 2.0, is that correct?
- 21 A. Yes.
- Q. Does that refresh your recollection of

- whether you were a witness in this proceeding?
- 2 A. Yes.
- MR. WHITT: May I approach again, Your Honor?
- 4 JUDGE ALBERS: Yes.
- 5 MR. WHITT: And I apologize for not having
- 6 copies. I'll just show the bench what I'm about to
- 7 show the witness, accounting entries filed in Docket
- 8 03-0657. I was not going to mark those as an exhibit
- 9 or move for their admission into the record because
- 10 it's a part of a record in another Commission
- 11 proceeding, but for the bench's convenience, I'm
- 12 happy to make copies for your files.
- 13 JUDGE ALBERS: It would be handy if we had
- 14 that.
- 15 MR. WHITT: Will do.
- 16 Q. BY MR. WHITT: Ms. Hathhorn, let me show
- 17 you a document dated June 23, 2005, and it's a cover
- 18 letter and various schedules which purport to be
- 19 accounting entries filed in Docket 03-0657.
- 20 On the first page of the accounting
- 21 entries, I would direct your attention, I know that
- the record is not going to show me pointing but there

- is an entry for Account 190, accumulated deferred
- 2 income taxes, and it lists a credit of \$17,664,689,
- 3 is that correct?
- 4 A. Yes, that's correct.
- 5 Q. And if we go further down the schedule,
- 6 there is an entry under Account 282 for accumulated
- 7 deferred income taxes, other property, reflecting a
- 8 debit entry of \$17,664,689, is that correct?
- 9 A. That's correct.
- 10 Q. Ms. Hathhorn, I'd now like to talk to you
- 11 about FIN 48, and you address this issue beginning at
- 12 page 8 of your rebuttal testimony.
- Now, it's correct, is it not, that the
- 14 FIN 48 balance represents monies that the company has
- 15 not paid to the IRS due to certain tax deductions it
- 16 took, correct?
- 17 A. Yes.
- 18 Q. And the company and the experts it hired to
- 19 analyze tax issues have concluded it's more likely
- 20 than not that the IRS is going to disallow the
- 21 deductions represented by the FIN 48 amounts,
- 22 correct?

- 1 A. Yes.
- Q. And is it your understanding that the more
- 3 likely than not standard means there is a greater
- 4 than 50 percent likelihood that those deductions will
- 5 be disallowed?
- 6 A. I have never seen that definition but that
- 7 would make sense.
- 8 Q. Okay. So if things turn out the way the
- 9 company and its experts believe they will turn out
- 10 with respect to whether the deductions are allowed or
- 11 not, the FIN 48 amounts will be paid or it's more
- 12 likely than not those amounts will be paid to the
- 13 government, correct?
- 14 A. The experts have concluded that it's more
- 15 likely than not.
- 16 However, the issues could be settled
- 17 with the IRS at amounts that are substantially
- 18 different from those original balances, so it's not
- 19 necessarily more likely than not that the entire
- 20 balance won't be paid or will be paid.
- Q. And for the reasons you just explained,
- 22 that's why we call these tax revisions uncertain,

- 1 correct?
- 2 A. Yes.
- 3 Q. They're uncertain in terms of what the
- 4 ultimate liability is going to be correct?
- 5 A. Yes.
- 6 Q. The timing of when those taxes may be paid
- 7 is uncertain as well, is it not?
- 8 A. Well, the question is if they're ever going
- 9 to be paid. It's not just timing and amount. It's
- 10 also if ever.
- 11 Q. But if we accept it's more likely than not
- 12 that the amounts will be paid, even if we accept
- 13 that, we're not sure exactly when?
- 14 A. We don't know when. We don't know how
- 15 much.
- 16 Q. Okay. And if the FIN 48 amounts or some
- 17 portion thereof are paid to the government, then
- 18 Ameren cannot use that money to invest in rate base,
- 19 correct?
- 20 A. Well, they would have had the money from
- 21 the time of the presentation until the time of the
- 22 ruling, and then they would have to pay the taxes

- 1 with interest.
- Q. And once the taxes with interest are paid,
- 3 obviously that money is not available to invest in
- 4 rate base, correct?
- 5 A. Right, but that's usually a substantial
- 6 period of time after the original tax return is
- 7 filed.
- 8 Q. Well, is the answer to my question correct
- 9 though or is the answer yes, that once the money is
- 10 paid, regardless of when it's paid, when it's paid to
- 11 the government, it's not available to the company any
- 12 longer, correct?
- 13 A. It wouldn't be available anymore.
- 14 Q. Yet the rate base deduction for the FIN 48
- 15 amounts would remain part of Ameren's rate structure
- 16 even though these amounts have been paid, correct?
- 17 A. I'm not sure that's true in the context of
- 18 this formula rate where the company will be coming in
- 19 every year and the IRS determinations could be
- 20 reflected in Ameren's ADIT.
- 21 Q. The point being though that there won't be
- 22 a change to ADIT or the formula rate until there is

- 1 another formula rate proceeding, correct?
- 2 A. Right, and those are annual.
- Q. And it's only if the company and its tax
- 4 experts are wrong that Ameren will keep the FIN 48
- 5 amounts, correct?
- 6 A. That's correct.
- 7 O. Now, if Ameren had not taken the tax
- 8 deductions that represent the FIN 48 amounts, it
- 9 would have paid more in income taxes, correct?
- 10 A. Yes.
- 11 Q. And that increased tax expense would be
- 12 recovered in rates, would it not?
- 13 A. Well, my understanding of Ameren is that
- 14 would be reflected through the deferred taxes, but
- 15 their income taxes on the income statement side would
- 16 be the same because they use a statutory rate and so
- 17 that deduction doesn't come into play there.
- 18 Q. Well, isn't it true that the net effect of
- 19 Ameren taking these deductions that resulted in
- 20 uncertain tax positions is that it lowered the
- 21 company's tax expense, at least temporarily?
- 22 A. Yes, it would.

- 1 Q. In effect did.
- 2 A. I could agree that it changed the deferred
- 3 taxes, but the amount that they paid to the IRS is
- 4 not what's in the revenue requirement on the expense
- 5 side, so it didn't affect that.
- 6 Q. Okay. Can we agree that lowering or taking
- 7 steps to lower current taxes is a benefit to utility
- 8 ratepayers?
- 9 A. I would agree.
- 10 Q. Now, at the bottom of page 10 on to page 11
- of your rebuttal testimony, you cite some FERC
- 12 guidance on FIN 48.
- Do you see that?
- 14 A. Yes, I do.
- MR. WHITT: And may I approach, Your Honors?
- 16 JUDGE ALBERS: Yes, you may.
- 17 (Whereupon AIC Cross Exhibit 2
- 18 was marked for identification as
- of this date.)
- 20 Q. BY MR. WHITT: Ms. Hathhorn, I've handed
- 21 you a copy of what we've marked as AIC Cross Exhibit
- 22 No. 2.

- 1 Can you identify this document as the
- 2 FERC guidance that you have quoted in your testimony?
- 3 A. Yes.
- Q. And it's correct, is it not, that the FERC
- 5 guidance represented in AIC Cross Exhibit 2 applies
- 6 to financial reporting to FERC under the Uniform
- 7 System of Accounts?
- 8 A. Yes.
- 9 Q. And the FERC guidance does not affect rates
- 10 set or doesn't govern rates that FERC establishes,
- 11 correct?
- 12 A. It's not automatic. The company would
- 13 still have to present evidence to take a different
- 14 position than this guidance. This guidance doesn't
- 15 automatically change rates.
- 16 Q. Okay. With respect to FERC, and certainly,
- 17 FERC is not, through its guidance, purporting to
- 18 dictate to state commissions how they should treat
- 19 FIN 48 balances for ratemaking purposes, correct?
- 20 A. That's correct.
- Q. And page 5 of AIC Cross Exhibit 2,
- 22 actually, starting at page 4 and going into page 5,

- 1 discusses interest in penalties, is that correct?
- 2 A. Yes.
- Q. And is it your understanding that FERC
- 4 requires jurisdictional entities to accrue interest
- 5 in penalties on their uncertain tax positions?
- 6 A. I believe that's correct.
- 7 Q. And to the extent an entity is accruing
- 8 interest on penalties on FIN 48 amounts, the FIN 48
- 9 amounts are not available to the utility
- 10 interest-free, correct?
- 11 A. Yes.
- 12 Q. In other words, the FIN 48 amounts, in
- 13 fact, are not cost-free to the utility, correct?
- 14 A. The interest might occur in a different
- 15 period than the ratemaking period being analyzed, but
- 16 in totality, if there's interest, that's a cost, but
- if we're looking here by year, the interest might not
- 18 be synching up with the tax year or the ratemaking
- 19 year.
- Q. Well, the interest is applicable to the
- 21 date the utility filed its tax return, correct?
- 22 A. Yes.

- 1 Q. And the utility has to begin accruing for
- 2 interest in penalties as soon as a determination is
- 3 made that the amounts satisfied the standards for
- 4 classification under FIN 48, correct?
- 5 A. Yes.
- 6 Q. Now, would you agree with me that ADIT, or
- 7 accumulated deferred income taxes, essentially
- 8 represents timing differences between the amount of
- 9 tax expense collected in rates and when that tax
- 10 expense is paid?
- 11 And perhaps if that's oversimplified
- 12 let me know, but I'm just trying to establish a
- 13 general principle.
- 14 A. Right. It's often just called the
- 15 book-to-tax difference.
- 16 Q. Okay. And I would assume then that because
- 17 this is a book-to-tax timing difference that the
- 18 utility actually knows with respect to ADIT how long
- 19 it will have the use of funds before those funds have
- 20 to be paid in taxes, correct?
- 21 A. Yes.
- 22 Q. And it also knows the amount it will have

- 1 the use of until it needs to be paid to the
- 2 government, correct?
- 3 A. Yes.
- Q. With respect to FIN 48 amounts, we talked
- 5 earlier about the uncertainty surrounding those
- 6 amounts, correct?
- 7 A. Yes.
- Q. And the utility, until the IRS makes a
- 9 ruling, doesn't know how long it may have the use of
- 10 funds, correct?
- 11 A. Correct.
- 12 Q. It doesn't know whether the deduction will
- 13 be completely disallowed, partially allowed, or
- 14 allowed in full, correct?
- 15 A. Yes.
- 16 Q. And during this period of uncertainty, the
- 17 utility is also including interest in penalties on
- 18 those FIN 48 amounts, correct?
- 19 A. Yes.
- 20 Q. Whereas with ADIT, those funds are
- 21 available to the utility cost-free; hence, the reason
- 22 they're deducted from rate base, correct?

- 1 A. Correct.
- 2 Q. Now, on page 198 of your rebuttal
- 3 testimony, I'm sorry, line 198 -- if it was page 198,
- 4 we would file a motion to strike you physically --
- 5 you say that under the company's proposal, if the IRS
- 6 does not disallow the tax deduction associated with
- 7 the FIN 48 reserve, customers would not receive the
- 8 benefit of deferred tax credits until the first rate
- 9 case after tax returns are no longer subject to IRS
- 10 review and adjustment.
- 11 Did I read that correctly?
- 12 A. Yes, you did.
- 13 Q. Now, if the IRS does disallow the
- 14 deductions as all the experts expect, Ameren Illinois
- 15 would not receive the benefit of the use of
- 16 nonshareholder funds, correct?
- 17 A. Could you please repeat that question?
- 18 MR. WHITT: Could you read it?
- 19 (The reporter read back the last
- 20 question.)
- Q. And let me qualify that by saying at that
- 22 point in time when the deduction is disallowed and

- 1 going forward.
- 2 A. So could you just walk through the
- 3 assumption again? I'm just not following what you're
- 4 asking.
- 5 Q. Sure. And let's go back. We'll circle
- 6 back to your testimony.
- 7 You talk about the company's proposal,
- 8 and you say that if the IRS does not disallow the tax
- 9 deductions, customers would not receive the benefit
- 10 of the deferred tax credits.
- 11 And my question really goes to the
- 12 opposite side of the same coin if you will; that if
- 13 the IRS does disallow the deductions, then Ameren
- 14 would not receive the benefit of the use of
- 15 nonshareholder funds?
- 16 MR. OLIVERO: I guess, can I just clarify
- 17 because you keep switching I guess.
- In her example, she had customers, and
- 19 you're switching it to Ameren. Is that a fair
- 20 statement?
- 21 MR. WHITT: Yes.
- MR. OLIVERO: You're switching that part of it?

- 1 MR. WHITT: Yes.
- 2 MR. OLIVERO: Okay.
- 3 THE WITNESS: So the IRS is allowing the
- 4 deduction in your example?
- 5 MR. WHITT: They're not allowing it.
- 6 THE WITNESS: They're not allowing it?
- 7 MR. WHITT: Right.
- 8 THE WITNESS: And are we assuming the company
- 9 proposal of including it?
- 10 MR. WHITT: Let me try it a little differently.
- 11 Q. I think what you're saying is that if the
- 12 IRS doesn't disallow the deduction, then the company
- 13 basically gets a windfall because they have FIN 48
- 14 amounts on the balance sheet that they thought they
- were going to have to pay and they didn't, and
- 16 customers are on the losing end of that because, in
- 17 hindsight, we can look back and say, well, that
- 18 should have been a rate base deduction.
- 19 I don't want to mischaracterize what
- 20 you're saying.
- 21 A. No, that's a good general description.
- Q. Okay. But the other side of that is that

- 1 if the IRS does, in fact, disallow the deductions as
- 2 the experts believe is going to happen, then once the
- 3 deductions are disallowed, Ameren doesn't have the
- 4 use of nonshareholder funds?
- 5 A. It doesn't have the use of that capital.
- 6 Q. What I said was correct?
- 7 A. Yes.
- 8 Q. Okay. Now, at line 202 of your rebuttal,
- 9 you say the company has proposed no mechanism to
- 10 protect customers from the increased rates while
- 11 awaiting the IRS to complete its review of the issue
- 12 if the FIN 48 reserve is proved to be unnecessary,
- 13 and my question here is would such a mechanism cause
- 14 you to reconsider your recommendation?
- 15 A. I would have given the mechanism thought,
- 16 and it's possible. I don't know.
- 17 Q. Okay. And in your testimony, you haven't
- 18 proposed a mechanism that would protect Ameren from
- 19 what could effectively be a double whammy, very
- 20 precise legal term, meaning a situation where there's
- 21 a rate base deduction for FIN 48 amounts and then a
- 22 subsequent loss of the use of capital associated with

- 1 those amounts.
- Do you follow that?
- 3 A. I did not propose a mechanism.
- 4 Q. Can you think of any reason why Ameren
- 5 should continue to take aggressive tax positions
- 6 under your proposed recommendation concerning FIN 48?
- 7 MR. OLIVERO: Your Honor, I guess I'm going to
- 8 object as calling for speculation on her part as to
- 9 what Ameren may or may not do.
- 10 MR. WHITT: She's made a recommendation, and
- 11 I'm just trying to explore whether the witness has
- 12 given consideration to the consequences of that
- 13 recommendation to the extent she can.
- 14 JUDGE ALBERS: Understood. I'll allow the
- 15 question.
- 16 THE WITNESS: My understanding is Ameren files
- 17 taxes as part of the consolidated group, and so I
- 18 imagine it has a lot of competing interest in
- 19 determining tax positions and how the consolidated
- 20 group should file taxes, and Illinois ratemaking is
- just one part of it, and so I couldn't really say for
- 22 sure that this one decision is going to negatively

- 1 affect their consolidated tax expense.
- Q. But it certainly will affect Ameren
- 3 Illinois' tax expense, will it not, and its
- 4 ratepayers?
- 5 A. I don't know that.
- 6 Q. Would you expect that to be the case, that
- 7 to the extent we're in an Ameren Illinois rate case
- 8 and making recommendations with respect to Illinois
- 9 rates that those recommendations have consequences to
- 10 the company and its customers?
- 11 A. I wouldn't expect it to be a direct
- 12 one-for-one result because Ameren Illinois doesn't
- 13 file taxes by itself.
- 14 Q. I want to ask you a few questions that deal
- 15 with the issue of using the average rate base for
- 16 reconciliations, and before I approach, I would just
- 17 ask if you happen to have a copy of 16-108.5(c) and
- 18 (d) with you?
- 19 A. No, I do not.
- 20 MR. WHITT: Well, I do, and I would ask the
- 21 Commission to approach.
- 22 JUDGE ALBERS: Yes.

- 1 MR. WHITT: We can refer to this document as
- 2 AIC Cross Exhibit 3 although I will not be moving for
- 3 its admission. For the parties and the bench, it's
- 4 an excerpt of the formula rate statute.
- 5 (Whereupon AIC Cross Exhibit 3
- 6 was marked for identification as
- 7 of this date.)
- 8 Q. Ms. Hathhorn, I've handed you what we've
- 9 marked as AIC Cross Exhibit 3. It's an excerpt of
- 10 516-108.5(c) and Subsection (d) is in here as well.
- 11 I'll ask you to turn to subsection (d)
- 12 which is the fourth to the last page of the document.
- 13 I apologize. I don't have page numbers on it?
- 14 A. I'm there.
- Q. Okay. And Subsection (d) addresses an
- 16 annual filing due on or about May 1 of each year,
- 17 correct?
- 18 A. Yes.
- 19 Q. And this filing has been referred variously
- 20 in this proceeding as a reconciliation or an update
- 21 proceeding.
- Would that terminology be familiar to

- 1 you?
- 2 A. Yes.
- 3 Q. Okay. And Subsection (d) as part of the
- 4 filing requires the utility to file updated cost
- 5 inputs to the performance-based rate for the
- 6 applicable rate year and the corresponding new
- 7 charges.
- 8 I'm reading from the end of the first
- 9 sentence of Subsection (d).
- 10 A. I see that, yes.
- 11 Q. And can we agree that the updated cost
- inputs referred to in Subsection (d), that those
- 13 updated cost inputs really serve -- well, first of
- 14 all, the updated cost inputs refers to FERC Form 1,
- 15 does it not?
- 16 A. Yes.
- 17 Q. And in the May proceedings, the FERC Form 1
- 18 serves essentially two purposes, does it not, one to
- 19 update for new rates and the other purpose is to
- 20 reconcile prior year rates, is that correct?
- 21 A. That's correct.
- Q. And in Subsection (d)(1), it says that the

- 1 input to the performance based formula rate for the
- 2 applicable rate year shall be based on final
- 3 historical data reflected in the utility's most
- 4 recently filed annual FERC Form 1 plus projected
- 5 plant additions and correspondingly updated
- 6 depreciation reserve and expense for the calendar
- 7 year in which the inputs are filed, correct?
- 8 A. Yes.
- 9 Q. And that is referring to rates that will be
- 10 set prospectively, correct?
- 11 A. Yes.
- 12 Q. For example, in May of 2013, Ameren
- 13 Illinois will update its formula rate tariff with
- 14 actual information from its 2012 FERC Form 1 plus
- 15 projected plant additions and depreciation, correct?
- 16 A. Yes.
- 17 Q. And that information will be used to set
- 18 rates that go in effect in January 2014, correct?
- 19 A. Yes.
- 20 Q. And you're not disputing that those
- 21 projected plant additions should be averaged in
- 22 calculating rate base for the prospective rates?

- 1 A. Correct. That's not my position.
- 2 Q. Now, if we continue in Subsection (d)(1)
- 3 from where I left off, it says the filing shall also
- 4 including a reconciliation of the revenue requirement
- 5 that was in effect for the prior year as set by the
- 6 cost inputs for the prior rate year with the actual
- 7 revenue requirement for the prior rate year as
- 8 reflected in the applicable FERC Form 1 that reports
- 9 the actual cost for the prior rate year.
- 10 So going back to our May 2013 example,
- 11 for a reconciliation in that filing, the exercise
- 12 will be to compare the revenue requirement based on
- 13 final 2012 FERC Form 1 data to the revenue
- 14 requirement that was actually in effect in 2012,
- 15 correct?
- 16 A. Yes.
- 17 Q. And the actual cost for the prior rate year
- 18 will show up in FERC Form 1 as the year end balance
- 19 of rate base, correct?
- 20 A. The December 31, 2012 rate base will
- 21 reflect the cumulative effect of all the charges for
- 22 2012.

- 1 Q. Right. And all of the year end rate base
- 2 as of the end of 2012, the plant in service that
- 3 represents that rate base will, in fact, be in
- 4 service and be used and useful by the time rates are
- 5 established for 2014, correct?
- A. Yes.
- 7 Q. Could we agree that in the May proceeding,
- 8 I think we've established that there are really two
- 9 purposes. One is a reconciliation, and the other is
- 10 to set rates prospectively. I think we agreed on
- 11 that, didn't we?
- 12 A. Yes.
- 13 Q. And can we agree that the exercise of
- 14 setting formula rates prospectively is analogous to
- 15 how rates are set in the future test year insofar as
- 16 we are making projections about future periods?
- 17 A. I don't know about that. I mean, a future
- 18 test year has everything projected way out and the
- 19 formula rate as the company represents is just plant
- 20 and accumulated depreciation, and other parties have,
- 21 including myself, have ADIT, but future test year,
- 22 everything is projected way out in the future.

- Q. Okay. But if we focus on a rate base, we
- 2 will be in a proceeding in May of 2013, the
- 3 proceeding will start in May 2013 to set rates that
- 4 would go in effect in January of 2014, correct?
- 5 A. Yes.
- 6 Q. And insofar as we are going to use an
- 7 average rate base to set rates prospectively, that's
- 8 what we do in future test years as well, correct?
- 9 A. Average rate bases are used in future test
- 10 years.
- 11 Q. Okay. Now, for the reconciliation portion
- of the proceeding, we're actually looking backward in
- 13 time, are we not?
- 14 A. Yes.
- 15 Q. And in the reconciliation, we're not
- 16 setting rates, correct? We're reconciling the
- 17 previous rates?
- 18 A. We're reconciling them, but the results of
- 19 that reconciliation gets included in the rates that
- 20 go forward.
- Q. But it's not establishing a rate per se.
- 22 It's looking at what we thought would happen versus

- 1 what did happen and making an adjustment going
- 2 forward, correct?
- 3 A. Yes, and that adjustment going forward is
- 4 included in rates. Otherwise, there would be no
- 5 point.
- 6 Q. But, again, for the reconciliation portion
- 7 of the proceeding, we're not establishing a rate.
- 8 We're doing a reconciliation, the results of which
- 9 would then be applicable to the updated cost inputs
- 10 that go in effect the subsequent year, correct?
- 11 A. I guess my trouble is that there really is
- 12 only one proceeding. You know, even though we talk
- 13 about two parts of it, the result of an analysis of
- 14 the reconciliation goes into -- there's only one rate
- 15 that's put into effect in this proceeding, so the
- 16 adjustment is going to result in a change in rates
- 17 even though it's combined with other amounts.
- 18 Q. But there are two steps to the process,
- 19 correct?
- 20 A. There's two steps but there's not two
- 21 proceedings, so the reconciliation is going to result
- 22 in a change in rates.

- 1 Q. And to use the words of the statute, for
- 2 the reconciliation portion of the proceeding, we're
- 3 looking backward to see, quote, "what the revenue
- 4 requirement would have been had the actual cost
- 5 information for the applicable rate year been
- 6 available at the filing date," is that right?
- 7 A. If you point me where you're reading from,
- 8 please.
- 9 Q. It's I believe C6.
- 10 A. And could you please repeat the question?
- 11 Q. Sure.
- 12 The purpose of the reconciliation is
- 13 to determine what the revenue requirement would have
- 14 been had the actual cost information for the
- 15 applicable calendar year been available at the filing
- 16 date.
- 17 A. Yes.
- 18 Q. And is it your opinion that to the extent
- 19 the reconciliation results in an over- or
- 20 underrecovery that the same interest rate ought to be
- 21 used?
- 22 A. That's my understanding of the ComEd

- 1 decision on the same issue.
- 2 Q. And a number of your recommendations are
- 3 premised on the notion that there should be
- 4 consistency between the ComEd and Ameren decisions?
- 5 A. That's correct.
- 6 MR. WHITT: I have no further questions.
- 7 JUDGE ALBERS: Thank you.
- 8 Do you have any redirect?
- 9 MR. OLIVERO: We will, Your Honor. Can we have
- 10 a short break?
- 11 JUDGE ALBERS: Yes.
- 12 (Recess taken.)
- 13 JUDGE ALBERS: Back on the record.
- 14 MR. OLIVERO: Your Honor, we have very brief
- 15 redirect.
- 16 JUDGE ALBERS: First, Mr. Whitt, did you want
- 17 to move for admission of Ameren Cross Exhibit 2?
- 18 MR. WHITT: Yes, I would, Your Honor. For the
- 19 record, those are the accounting entries in ICC
- 20 Docket No. 03-0657.
- JUDGE ALBERS: I thought No. 2 was the FERC
- 22 guidance.

- 1 MR. WHITT: Oh, I'm sorry.
- 2 JUDGE ALBERS: Did you want to --
- 3 MR. WHITT: Yeah, I do want to -- well,
- 4 actually, the FERC guidance I believe is a CUB
- 5 exhibit so I don't think we necessarily need to move
- 6 for its admission.
- 7 MR. OLIVERO: Okay. Well, I mean, I was just
- 8 going to use this to refer her to.
- 9 MR. WHITT: Well, why don't we go ahead. The
- 10 FERC guidance would be AIC Cross Exhibit 2, and we
- 11 would move for its admission. The accounting entries
- 12 were --
- 13 JUDGE ALBERS: You do want to move for their
- 14 admission?
- MR. WHITT: Yes.
- 16 JUDGE ALBERS: You've got four now. We
- 17 previously didn't identify them.
- 18 MR. WHITT: I don't think we had a 1.
- 19 JUDGE YODER: Yesterday you did.
- 20 JUDGE ALBERS: So with regard to AIC Cross
- 21 Exhibit 2, the FERC guidance document regarding FIN
- 22 48, any objection to that one?

- 1 MR. OLIVERO: No, Your Honor.
- 2 JUDGE ALBERS: Okay. Then that one is
- 3 admitted.
- 4 (Whereupon AIC Cross Exhibit 2
- 5 was admitted into evidence at
- 6 this time.)
- JUDGE ALBERS: And AIC Cross Exhibit 3, the
- 8 excerpts from the Act, that was not offered. You
- 9 don't intend to offer it for admission? It's just
- 10 for reference?
- 11 MR. WHITT: That's correct, Your Honor.
- 12 JUDGE ALBERS: Okay. And AIC Cross Exhibit 4,
- 13 the accounting entries from Docket 03-0657, any
- 14 objection to admitting that exhibit?
- 15 MR. OLIVERO: No, Your Honor.
- 16 JUDGE ALBERS: All right. So that one is
- 17 admitted as well.
- 18 (Whereupon AIC Cross Exhibit 4
- 19 was marked for identification as
- of this date.)

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22

- 1 (Whereupon AIC Cross Exhibit 4
- 2 was admitted into evidence at
- 3 this time.)
- 4 JUDGE ALBERS: All right. Thank you.
- 5 All right. Mr. Olivero, do you have
- 6 redirect then?
- 7 MR. OLIVERO: I do, Your Honor. Thank you.
- 8 REDIRECT EXAMINATION
- 9 BY MR. OLIVERO:
- 10 Q. Ms. Hathhorn, I'd like to direct your
- 11 attention to AIC Cross Exhibit 2, the FERC guidance
- 12 document.
- 13 A. All right.
- 14 Q. You were asked on cross-examination whether
- 15 it dictated ratemaking treatment.
- 16 Do you wish to clarify your response
- 17 to those lines of questions?
- 18 A. Yes. Since this case is using the formula
- 19 rate which is based on amounts that are reported in
- 20 the FERC to the Uniform System of Accounts, the FERC
- 21 Uniform System of Accounts is definitely valid in
- 22 setting formula rate.

- 1 Q. Thank you.
- 2 And then I'd also like you to please
- 3 clarify staff's position regarding the line of cross
- 4 when you were asked when average rate base should be
- 5 used.
- 6 A. Staff's position is that for the
- 7 prospective rates, year round rate base would be used
- 8 for that calculation and the projected plant
- 9 additions, and that average rate base would be used
- 10 to determine the reconciliation component.
- MR. OLIVERO: I have nothing further, Your
- 12 Honor.
- 13 JUDGE ALBERS: Any recross by anyone?
- 14 MR. WHITT: Very briefly.
- 15 RECROSS-EXAMINATION
- 16 BY MR. WHITT:
- 17 Q. Ms. Hathhorn, the FERC guidance was issued
- in May of 2007, correct.
- 19 A. Yes.
- Q. And formula rates in Illinois, the
- 21 legislation wasn't passed until 2011, correct?
- 22 A. Yes.

- 1 MR. WHITT: Nothing further.
- 2 MR. OLIVERO: Nothing further.
- 3 JUDGE ALBERS: All right. Any objection then
- 4 to the admission of Ms. Hathhorn's exhibits?
- 5 MR. WHITT: No objection.
- 6 JUDGE ALBERS: Then hearing none, Staff
- 7 Exhibits 1.0 through 1.10 with Attachment A and 10.0
- 8 through 10.07 with Attachment A are admitted as they
- 9 are on e-Docket.
- 10 (Whereupon Staff Exhibits 1.0
- 11 through 1.10 and 10.0 through
- 12 10.07 were admitted into
- 13 evidence at this time.)
- 14 MS. LUSSON: Judge Albers, it's my
- 15 understanding that three additional AG Cross Exhibits
- 16 were admitted and numbered as 1, 2 and 3, and I just
- 17 wanted to clarify, yesterday I introduced an exhibit,
- 18 AG Cross Exhibit 1, during Mr. Heintz's cross, so I
- 19 think they would be 2, 3 and 4.
- 20 JUDGE ALBERS: You're correct. Okay. Yes. As
- 21 Ms. Lusson indicated, yesterday AG Cross Exhibit 1
- 22 was admitted, so with regard to the three that were

- 1 offered and admitted today, the one pertaining to
- 2 Staff DR DLH 12.01 will be AG Cross Exhibit 2. The
- 3 one pertaining to AG DR 1.2 will be AG Cross
- 4 Exhibit 3, and the one pertaining to AG DR 1.1 will
- 5 be AG Cross Exhibit 4.
- 6 (Whereupon the previously
- 7 identified AG Cross Exhibits 1,
- 8 2 and 3 were remarked at this
- 9 time as AG Cross Exhibits 2, 3
- 10 and 4 respectively, and the
- 11 previously admitted AG Cross
- 12 Exhibits 1, 2 & 3 should be
- 13 designated as AG Cross Exhibits
- 14 2, 3 and 4 respectively.)
- MR. OLIVERO: Your Honor, we were wondering if
- 16 we could have a short break to discuss some aspects
- 17 of Mr. Stafford's cross to see whether or not we
- 18 could get some issues resolved.
- 19 JUDGE ALBERS: It might get cut down you're
- 20 thinking?
- MR. OLIVERO: Hopefully.
- JUDGE ALBERS: Yes. Why don't we do that then.

1 (Recess taken.) JUDGE ALBERS: Back on the record. 2 3 I guess, just so I'm not curious for 4 the rest of the morning, have we had any luck in reducing the amount of cross for Mr. Stafford. 5 MS. LUCKEY: I think we've tried to cut down on 6 some of it, but we will have some clarifying 8 questions. 9 JUDGE ALBERS: Not like five or ten minutes 10 anymore? 11 MS. LUCKEY: Probably more like an hour. 12 JUDGE ALBERS: Okay. Mr. Stafford you were 13 sworn in this morning? 14 MR. STAFFORD: Yes, I was. 15 JUDGE ALBERS: Mr. Whitt, are you doing the 16 introduction? 17 MR. WHITT: Yes. 18 Good morning, Mr. Stafford. 19 20 21

22

- 1 RONALD D. STAFFORD
- 2 called as a witness herein, on behalf of Ameren
- 3 Illinois Company, having been first duly sworn on his
- 4 oath, was examined and testified as follows:
- 5 DIRECT EXAMINATION
- 6 BY MR. WHITT:
- 7 Q. Could you please introduce yourself by
- 8 stating your full name and employer and title?
- 9 A. Yes. My name is Ronald D. Stafford,
- 10 Manager of Regulatory Accounting for Ameren Illinois,
- 11 (314) 206-0584.
- 12 Q. Mr. Stafford, do you have in front of you a
- 13 document entitled "Revised Direct Testimony of Ronald
- 14 D. Stafford" marked as AIC Exhibit 2.0 Revised
- 15 accompanied by a document marked AIC Exhibit 2.1,
- 16 exhibit to direct testimony of Ronald D. Stafford,
- 17 and Exhibit 2.2 Revised, revised exhibit to the
- 18 direct testimony of Ronald D. Stafford, and AIC
- 19 Exhibits 2.3 through 2.6?
- 20 A. Yes, I have those.
- Q. Do these documents represent your direct
- 22 testimony and supporting exhibits filed in this

- 1 proceeding?
- 2 A. Yes, they do.
- Q. Do you have any corrections to your direct
- 4 testimony or exhibits?
- 5 A. No, I do not.
- 6 Q. Do you also have in front of you a document
- 7 marked as AIC Exhibit 13.0, Rebuttal Testimony of
- 8 Ronald D. Stafford, accompanied by AIC Exhibits 13.1
- 9 through 13.5?
- 10 A. I have those.
- 11 Q. Do these documents represent your rebuttal
- 12 testimony and supporting exhibits filed in this
- 13 proceeding?
- 14 A. Yes, they do.
- Q. Do you have any corrections to your
- 16 rebuttal testimony or exhibits?
- 17 A. No, I don't.
- 18 Q. Do you have in front of you a document
- 19 marked AIC Exhibit 23.0 Revised titled "Revised
- 20 Surrebuttal Testimony of Ronald D. Stafford"
- 21 accompanied by AIC Exhibits 23.1 through 23.2?
- 22 A. Yes, I have those.

- 1 Q. Do these documents represent your
- 2 surrebuttal testimony and supporting exhibits filed
- 3 in this proceeding?
- 4 A. Yes, they do.
- 5 Q. Do you have any corrections to your
- 6 surrebuttal testimony or exhibits?
- 7 A. No, I do not.
- Q. If I were to ask you the same questions
- 9 that appear in the previously identified testimony
- 10 here today, would your answers be the same?
- 11 A. Yes, they would.
- 12 MR. WHITT: With that, Your Honor, I would move
- 13 for the admission of the previously identified
- 14 exhibits subject to cross-examination.
- 15 JUDGE ALBERS: Very good.
- 16 Who would like to go first with the
- 17 cross-examination?
- 18 MR. LANNON: Your Honor, if it's all the same
- 19 with everyone else, I'd like to go first.
- 20 JUDGE ALBERS: All right.
- MR. LANNON: Hello, Mr. Stafford. How are you?
- 22 THE WITNESS: Doing fine. Thank you, sir.

- 1 MR. LANNON: My name is Mike Lannon. I
- 2 represent the staff of the Illinois Commerce
- 3 Commission.
- 4 I'm going to have a series of
- 5 questions for you, and then I believe one of my
- 6 colleagues in the hearing room is going to follow up
- 7 with a couple of very brief questions.
- 8 THE WITNESS: Okay.
- 9 CROSS-EXAMINATION
- 10 BY MR. LANNON:
- 11 Q. Now, first, I can hear you. I assume you
- 12 can hear me, is that right?
- 13 A. I can hear you fine. Thank you.
- Q. Okay. And I can see you and I assume you
- 15 can see me, is that right?
- 16 A. Yes. I've got the microphone on here. Do
- 17 you need me to speak louder?
- 18 Q. No, no. You're okay.
- 19 A. Okay.
- 20 Q. Now, an issue came up yesterday, and I want
- 21 to be perfectly clear on this with the record.
- 22 If you can see me, you can see that

- 1 I'm wearing a suit today, is that correct?
- 2 A. I can see that, yes.
- 3 Q. Okay. Thank you.
- 4 Now, I'd like for you to pull out your
- 5 direct testimony or revised direct testimony, Ameren
- 6 Exhibit 2.0, and go to page 1, please.
- JUDGE ALBERS: Mr. Lannon, when you turn your
- 8 head, we're losing you a little bit on the
- 9 microphone, so just try to be aware of that.
- 10 MR. LANNON: I'll try to keep that in mind,
- 11 Your Honor, reposition a little.
- 12 Q. Are you there at page 1, sir?
- 13 A. Yes.
- 14 Q. Okay. I'm looking down at the last Q and A
- on that page, and I believe you state that you're
- 16 responsible for, among other things, preparation of
- 17 regulatory required reports, is that right?
- 18 A. Yes, that's correct.
- 19 Q. And would you be assisting in the
- 20 preparation of the 2010 Form 21 which is the ICC
- 21 annual report and also required as part of the 285
- 22 filing?

- 1 A. I would assist with that, yes.
- Q. And the same question for the 2010 FERC
- 3 Form 1 annual report. Did you assist in the
- 4 preparation of that?
- 5 A. Yes.
- 6 Q. Okay. And one more general kind of
- 7 background question.
- 8 Could you define a calendar year for
- 9 me?
- 10 A. A calendar year is 2010, 2011.
- 11 Q. Okay. Would you agree with me that a
- 12 calendar year runs from January 1st through
- 13 December 31st as opposed to some other length of
- 14 months?
- 15 A. A calendar year runs from January 1st
- 16 through December 31st.
- 17 Q. Thank you.
- 18 Okay. Do you have before you your
- 19 Exhibit 13.4 which is an attachment to your rebuttal?
- 20 A. Yes, I do.
- Q. And could you go to page 7 of 7?
- 22 A. I'm sorry. Could you repeat that, please?

- 1 Q. Yes. The last page of Exhibit 13.4 is
- 2 labeled page 7 of 7.
- 3 A. I have that.
- Q. Okay. And do you see on that page, page 7
- of 7 of Exhibit 13.4, there's one large table kind of
- 6 broken up into three separate tables. Do you see
- 7 that?
- 8 A. Yes, I do.
- 9 Q. Okay. In the top table in the middle
- 10 column, the middle column is labeled dividends.
- 11 Would you agree with that?
- 12 A. Yes.
- 13 Q. And can you tell me out of all these
- 14 dividends there, and I think there's three years'
- 15 worth, are those all cash dividends?
- 16 A. Yes, they are.
- 17 O. So there are no stock dividends or asset
- 18 dividends reflected in that column on this page 7 of
- 19 7 of 13.4, is that correct?
- 20 A. That's correct.
- Q. Okay. Can you tell me what the USOA stands
- 22 for?

- 1 A. I'm sorry. Is that on this page somewhere?
- Q. No, it's not. It's a common accounting
- 3 acronym.
- 4 A. USOA, Uniform System of Accounts.
- 5 Q. Okay. Now, would you agree with me that
- 6 the USOA identifies retained earnings as accounts
- 7 215, 215.1 and 216?
- 8 A. Subject to check, I would agree with that.
- 9 Q. Now, let's go back to or let's turn to your
- 10 surrebuttal, but we'll come back to 13.4 again to
- 11 that very same page.
- 12 If you'd turn to page 7 of your
- 13 surrebuttal, Ameren Exhibit 23.0.
- 14 A. I have that.
- 15 O. Okay. And start on line 133. I believe
- 16 you testified the effects of purchase accounting
- 17 adjustments are reflected in retained earnings, and
- 18 as retained earnings are reduced by dividends, the
- 19 effect of those adjustments are removed from the
- 20 balance sheet.
- Do you see that? Did I accurately
- 22 read that?

- 1 A. You did. Thank you.
- Q. Okay. And are you saying here that there
- 3 are no more purchase accounting adjustments reflected
- 4 in retained earnings as of December 31, 2008?
- 5 A. The retained earnings at December 31, 2008
- 6 do not reflect any additional purchase accounting
- 7 adjustments if that is the question.
- Q. What is the amount of purchase accounting
- 9 adjustments reflected in retained earnings then as of
- 10 December 31, 2008?
- 11 A. Well, as of December 31st, as indicated on
- 12 the prior Exhibit 13.4, page 7, which was a document
- 13 used to support the calculation of the ratemaking
- 14 retained earnings adjustment to common equity in
- 15 Docket 09-0306, the calculation indicated that the
- 16 entire amount of purchase accounting net income that
- 17 was transferred to retained earnings was paid out in
- 18 cash common dividends. Therefore, there was no
- 19 remaining balance in retained earnings for purchase
- 20 accounting.
- 21 There was a remaining balance in
- 22 retained earnings for nonpurchase accounting related

- 1 net income.
- Q. Okay. And we're going to take a closer
- 3 look at 13.477, but why don't you stay right there.
- 4 Can you tell me what the amount of
- 5 purchase accounting adjustments are that would be
- 6 reflected in retained earnings as of December 31,
- 7 2010?
- 8 A. There are no purchase accounting
- 9 adjustments reflected -- oh, December 31, 2010?
- 10 Q. Yes, that's right.
- 11 (Pause)
- 12 A. Well, I cannot locate the exact balance now
- 13 in my testimony. That amount is over 7 million
- 14 negative retained earnings at the end of 2010 related
- 15 to purchase accounting.
- 16 Q. Fair enough.
- 17 Am I correct that the company has
- 18 presented eight schedules that reflect an adjustment
- 19 removing 80 remaining construction work in progress,
- 20 or CWIP, accruing AFUDC from long-term capital
- 21 components?
- 22 A. I'm not aware of any. I would recommend

- 1 you ask Mr. Martin that question. I'd defer to him
- 2 for a definitive answer.
- 3 Q. Fair enough.
- 4 Okay. Back on page 7 of 7,
- 5 Exhibit 13.4, that same page we were looking at
- 6 before with the three tables.
- 7 A. I have that.
- Q. Okay. Let's look at the bottom table if we
- 9 could, and could you just read to me what that first
- 10 column's heading or title is?
- 11 A. The first column heading is net income to
- 12 common.
- Q. Okay. That's good, but let's go down one
- 14 table. It's dividend adjusted purchase accounting I
- 15 think, is that right?
- 16 A. Right, the last of the three is dividend
- 17 adjusted purchase accounting, that's correct.
- 18 Q. And the very next one to it would be
- 19 dividend adjusted nonpurchase accounting, correct?
- 20 A. That's correct.
- 21 Q. Okay. And then you mentioned in the table
- 22 above it net to com, is that right?

- 1 A. Net income to common.
- 2 Q. Net income to common income or common
- 3 dividend?
- A. That's the amount of net income recorded in
- 5 the income statement that's transferred to common
- 6 equity. Essentially it's recorded in the retained
- 7 earnings accounts.
- 8 Q. Now, going back to the bottom table so to
- 9 speak, would you agree with me that for the year
- 10 2004, the dividend adjusted purchase accounting
- 11 amount of 6,551,151 -- do you see that number, did I
- 12 read that right?
- 13 A. That's correct.
- 14 Q. Okay. Was that number calculated as
- follows, as 26,551,151 of purchase accounting which
- 16 is reflected in the table above in the year '04 in
- 17 the middle of column, is that right?
- 18 A. That is correct.
- 19 Q. Okay. So the dividend adjusted purchase
- 20 adjustment amount, 6,551,151, is the 26,551,151 less
- 21 20 million in common dividends that Ameren paid in
- 22 the first quarter '05, is that right?

- 1 A. That's correct.
- Q. Now, could you look down at note 3 on that
- 3 same page?
- 4 A. I see that.
- 5 Q. Okay. And just for the record, I'll read
- 6 that note, and you can tell me if I read it right.
- 7 It says, first quarter 2005 dividends assigned a
- 8 hundred percent to fourth quarter 2004 purchase
- 9 accounting income. Remaining 2005 dividends
- 10 allocated between 2005 PA and non-PA.
- 11 Did I read that right?
- 12 A. Yes.
- 13 Q. Now, focusing in on the phrase remaining
- 14 2005 dividends, did that refer to the 76 million
- 15 common dividends which is noted in the first table,
- 16 middle column, for '05 less 20 million common
- 17 dividends that Ameren paid out first quarter '05?
- 18 Did you follow that or should I break
- 19 that down?
- 20 A. No, I understand that. I put the schedule
- 21 together so I'm familiar with it.
- Q. Okay. Was that right?

- 1 A. That's correct.
- Q. And that would leave 56 million, right?
- 3 A. Correct.
- Q. Okay. Would you agree that the '05
- 5 dividend adjusted PA amount, and this is down in the
- 6 bottom table just so you're aware, of 14,026,200 was
- 7 calculated as follows: multiply the 56 million of
- 8 remaining '05 dividends by the ratio which numerator
- 9 is the purchase accounting amount of 342,992,008 and
- 10 the denominator is the 2005 net to com amount of
- 11 94,744,484?
- 12 A. I agree.
- 13 Q. And these specific numbers are reflected in
- 14 this table, right?
- 15 A. Yes.
- 16 Q. Then if you subtract that amount from the
- 17 '05 purchase accounting amount or then you would
- 18 subtract the '05 purchase accounting amount of
- 19 34,299,208 from that number, is that right?
- 20 A. I'm not sure I follow exactly. I'll try to
- 21 clarify if I may.
- 22 Q. Sure. I'm not sure what I said either.

- 1 A. The purchase accounting net income in 2005
- was 34,299,208, and that was approximately one-third
- 3 of the total net income to common of 94,744,484, so
- 4 roughly one-third of the remaining 2005 common
- 5 dividends of 56 million was assigned to purchase
- 6 accounting with the remaining two-thirds assigned to
- 7 nonpurchase accounting, and the amount of dividend
- 8 adjusted retained earnings was reduced by the
- 9 proportionate allocation of the 56 million of common
- 10 dividends between purchase accounting and nonpurchase
- 11 accounting.
- 12 Q. Okay. Now, can you look at the '05
- 13 dividend adjusted nonpurchase accounting and I think
- 14 that amount is 24,718,284, is that right?
- 15 A. Correct.
- 16 Q. Now, you calculated that number I believe
- 17 by multiplying the 56 million of the remaining '05
- 18 dividends by a ratio in which the numerator would be
- 19 the '05 non-PA amount which would be 60,445,276 and
- 20 the denominator would be the '05 com amount of
- 21 94,744,484, correct?
- 22 A. Correct.

- Q. Okay. And then, here again, you would
- 2 subtract...
- 3 A. I'm sorry. Would you repeat that, please?
- 4 Q. I'm trying to formulate a rational question
- 5 here.
- 6 Then I believe you would subtract that
- 7 amount that we just went through the calculation from
- 8 the '05 non-PA amount of 64,455,276, is that right?
- 9 A. Correct.
- 10 MR. LANNON: Can you hang on just a second?
- 11 I'm almost done. I may be done.
- 12 Thank you, Mr. Stafford, for your
- 13 cooperation. I am done with questions for you
- 14 although, like I said before, I believe one of my
- 15 colleagues is going to have one or two questions.
- 16 And, Your Honor, I would like to move
- 17 into the record some DR responses that will serve in
- 18 lieu of cross-examination.
- 19 The company has agreed to stipulate so
- 20 to speak that these will go in, and I've got a series
- of DR responses, and I'm wondering how you would like
- 22 those to go in.

- 1 Would you prefer that we just continue
- 2 with a staff cross exhibit number, whatever that is?
- 3 I think it might be 2 or 3.
- 4 JUDGE ALBERS: I think it's 3.
- 5 MR. OLIVERO: Actually, can we have him skip,
- 6 because I had marked an exhibit that I was going to
- 7 be putting in as 3, so can we do his as 4?
- 8 JUDGE ALBERS: That's fine.
- 9 MR. OLIVERO: Thank you.
- 10 MR. LANNON: Okay. Could you make that -- Your
- 11 Honor, I've got...
- 12 JUDGE ALBERS: Mr. Lannon, is that a group
- 13 cross exhibit? Is there multiple documents all
- 14 together?
- MR. LANNON: Yeah, there's about four DR
- 16 responses, maybe five. Could I make that Staff Cross
- 17 Group Exhibit 4?
- 18 JUDGE ALBERS: Yes.
- 19 And does anyone have a copy of that
- 20 down here?
- 21 MR. LANNON: Yes, I believe they do. I believe
- 22 Rochelle had brought copies down.

- 1 MS. LUCKEY: Mike, can you quickly articulate
- 2 which DRs you're looking to get in?
- 3 MR. LANNON: Absolutely. RMP 505, RMP 506, RMP
- 4 13.01, RMP 13.02, RMP 13.03, RMP 13.04, and these
- 5 would all be the original responses that were
- 6 prepared by Mr. Stafford.
- 7 JUDGE ALBERS: We've got Staff Cross Group
- 8 Exhibit 4 which consists of staff DRs RMP 5.05, 5.06,
- 9 13.01, 13.02, 13.03, and 13.04, is that right?
- 10 MR. LANNON: That's correct, Your Honor.
- 11 JUDGE ALBERS: Okay.
- 12 MR. LANNON: Well, let's just deal with those.
- 13 I have a couple other things, but I'd move for entry
- 14 into the evidentiary record Staff Cross Group
- 15 Exhibit 4.
- 16 JUDGE ALBERS: Ameren has seen this or is aware
- 17 of it?
- 18 MR. WHITT: I think I know generally which ones
- 19 they are but I'd like to see the stack. I don't
- 20 think it's going to be an issue.
- JUDGE ALBERS: Okay. We'll take a look at them
- 22 before we move on then.

- 1 (Whereupon Staff Cross Group
- 2 Exhibit 4 was marked for
- identification as of this date.)
- 4 (Pause)
- 5 MR. WHITT: May I approach my witness, Your
- 6 Honor?
- 7 JUDGE ALBERS: Yes.
- 8 (Pause)
- 9 MR. WHITT: Your Honor, the company has no
- 10 objection to Staff Cross Exhibit 4.
- 11 JUDGE ALBERS: Hearing no objection, then Staff
- 12 Cross Group Exhibit 4 is admitted.
- 13 (Whereupon Staff Cross Group
- 14 Exhibit 4 was admitted into
- evidence at this time.)
- 16 MR. LANNON: Your Honor, next I would like to
- 17 either move into the record or ask you to take
- 18 administrative notice of Form 21 which is the
- 19 Commission required annual report dated 2010 which
- 20 was provided as part of 285 filing, and I believe
- 21 that's 167 pages, and I would also like to move into
- 22 the evidentiary record or, if it's more convenient,

- 1 take administrative notice of FERC financial report
- 2 Form No. 1 which was also part of the 285 filing, and
- 3 I believe that's over 500 pages.
- 4 So if you think it's more convenient
- 5 just to take administrative notice, we can do that.
- 6 I can talk about that or we could put in electronic
- 7 copies of these. We could file them on e-Docket.
- JUDGE ALBERS: The first one was ICC Form 21?
- 9 MR. LANNON: Yes, Your Honor.
- 10 JUDGE ALBERS: Is that part of the 285 filing
- 11 then.
- 12 MR. LANNON: Yes.
- 13 JUDGE ALBERS: Okay. And what year was that
- 14 for then?
- 15 MR. LANNON: 2010.
- 16 JUDGE ALBERS: Same for the FERC financial
- 17 report No. 1?
- 18 MR. LANNON: Yeah, end of 2010, fourth quarter;
- 19 also part of the 285 filing.
- 20 Of course, Mr. Stafford has testified
- 21 that he assisted in the preparation of both.
- 22 JUDGE ALBERS: All right. Well...

- 1 MR. KENNEDY: And the company doesn't have an
- 2 objection to either option. We talked to Mr. Lannon
- 3 about it, and we were going to leave it up to the ALJ
- 4 to decide which option you preferred.
- 5 MR. LANNON: That's correct, Your Honor.
- 6 JUDGE ALBERS: I think we agree it would be
- 7 simpler to take administrative notice of it if no one
- 8 objects to that because it's part of the 285 filing
- 9 and it's accessible on the e-Docket.
- 10 MR. WHITT: That's fine, Your Honor.
- 11 MR. KENNEDY: That's fine with us.
- 12 MR. LANNON: Your Honor, do you want me to file
- 13 it on e-Docket then?
- 14 JUDGE ALBERS: No. I think the ruling today
- 15 here now we'll take administrative notice of the ICC
- 16 Form 21 2010, FERC Financial Report No. 1 2010 as it
- 17 appears in the company's 285 filing in this docket.
- 18 MR. LANNON: Thank you, Your Honor, and Your
- 19 Honor, I believe I'm going to turn it over to my
- 20 colleague, either Jim or Nicole. I'm not exactly
- 21 sure which one.
- 22 MR. OLIVERO: I just have a few questions for

- 1 Mr. Stafford, but prior to doing so, staff and Ameren
- 2 had agreed to the entry into the record of DR
- 3 responses to DLH 16.01 through 8 as well as 16.08
- 4 Revised, and we were going to have those admitted
- 5 into the record as Staff Cross Group Exhibit No. 3,
- 6 and I have copies.
- 7 JUDGE ALBERS: Could you identify those
- 8 particular DRs again?
- 9 MR. OLIVERO: They were 16.01 through 16.08 and
- 10 then there was a revised 16.08 as well.
- 11 (Whereupon Staff Cross Group
- 12 Exhibit 3 was marked for
- 13 identification as of this date.)
- 14 MR. OLIVERO: By the way, my name is Jim
- 15 Olivero. I'm asking a few questions on behalf of
- 16 staff.
- 17 CROSS-EXAMINATION
- 18 BY MR. OLIVERO:
- 19 Q. Mr. Stafford, in regard to Staff Cross
- 20 Group Exhibit No. 3, if I could refer you to the
- 21 response to DLH 16.08R, the attachment.
- 22 A. Yes.

- 1 Q. Do you have that with you?
- 2 A. Yes.
- 3 Q. Okay. Can you explain to me, what is the
- 4 purpose of entry B on that particular attachment?
- 5 A. Sure.
- 6 Entry B is a two-part entry. It's to
- 7 record accumulated deferred income taxes related to
- 8 investment tax credits. I'll refer to those as ADIT
- 9 and ITC respectively, and the gross-up income tax
- 10 effect of ADIT which impacts not only Account 190 but
- 11 the regulatory liability and the purpose of entry B
- 12 is to reflect that as a regulated utility, when the
- 13 investment tax credit was taken on Ameren Illinois'
- income tax returns a number of years ago,
- 15 predominantly in the period of 1970s and 1980s when
- 16 the investment tax credits were allowed, the company
- 17 would be able to reduce its current income tax
- 18 payable by the dollar amount of investment tax credit
- 19 but it couldn't immediately record a reduction to its
- 20 book income statement for that impact. They had to
- 21 normalize the effect, and the way it did that was it
- 22 amortized the benefit of the investment tax credits

- 1 over the depreciable life of the assets giving rise
- 2 to the credits.
- 3 So what happens from a book standpoint
- 4 is that the amortization occurred over roughly a
- 5 30-year period. We are still amortizing ITCs. They
- 6 still have roughly ten years ago for some of the
- 7 vintage years, so for tax purposes, the credit was
- 8 taken immediately. For book purposes, it was
- 9 amortized over a period of roughly 30 years.
- 10 There's a book-to-tax timing
- 11 difference. It is not permanent in nature. It turns
- 12 around and reverses through the amortization, and as
- 13 it reverses, the utility reflects the amortization on
- 14 its books, and it reverses the impact of the deferred
- income tax, and it's necessary for Ameren to record
- 16 the deferred income tax entry to properly account for
- 17 the fact that there is a difference between tax and
- 18 book from a reporting standpoint for the impact of
- 19 ITCs.
- 20 What the entry represents is the
- 21 difference between tax and book, the immediate tax
- 22 deduction versus the delayed amortization multiplied

- 1 by the effective tax rate, and it's similar, very
- 2 similar to really any other deferred income tax such
- 3 as tax depreciation versus book depreciation.
- 4 There's a timing difference. It's not permanent.
- 5 It's temporary in nature. It eventually turns
- 6 around, and because there's a timing difference,
- 7 accumulated deferred tax is recorded for that
- 8 difference.
- 9 Q. You may have addressed this in your
- 10 response, but why is the company treating the
- 11 unamortized ICC balance differently than the
- 12 associated deferred tax asset?
- 13 A. The Internal Revenue Code allowed the
- 14 utilities to adopt either a, what's referred to as an
- option 2, which is an income statement reduction, an
- 16 amortization of ITCs for ratemaking or,
- 17 alternatively, a rate base liability. Under either
- 18 scenario, you would have a deferred tax asset
- 19 recorded.
- 20 Because the utility's elected option 2
- 21 to amortize investment tax credits and record the
- 22 reduction to income tax expense, the deferred tax

- 1 asset still is in existence, and the company
- 2 recognizes that as an offset to the income tax
- 3 expense, very similarly to if the company instead
- 4 elected option 1, a rate base deduction, it would
- 5 have reflected the deferred tax offset to that.
- 6 It is common practice where there is a
- 7 liability associated with a particular item to
- 8 reflect the deferred tax offset, and simply because
- 9 the company used option 2 rather than option 1, I
- 10 felt that it was important to recognize the deferred
- 11 tax asset as an offset.
- 12 The ratepayers actually benefit more
- 13 using the amortization approach, the option 2 the
- 14 company elected, versus the liability approach in the
- 15 rate year 2010.
- 16 Roughly, the impact on revenue
- 17 requirement is a negative approximately one million
- 18 to rates under the company's proposal to net the
- 19 deferred tax asset against amortization of IT
- 20 expense.
- 21 If, alternatively, option 1, the rate
- 22 base approach, was used, there would be reduction of

- 1 rate base of roughly 300,000 offset by the deferred
- 2 tax asset of a couple hundred thousand, a net
- 3 increase in revenue requirement versus roughly a
- 4 negative one million decrease.
- 5 So it's the symmetry of the fact that
- 6 the deferred tax asset is there on the books, and the
- 7 company elected one option versus the other for its
- 8 reporting of investment tax credits.
- 9 The option the company selected
- 10 actually benefits ratepayers more in 2010 than the
- 11 other option, and I believe it's symmetrical to
- 12 consider the deferred tax asset because it's directly
- 13 connected to the entire investment tax credit
- 14 recording done by the company.
- 15 Q. Okay. That takes care of I guess the
- 16 questions I had with regard to that set of DR
- 17 responses that were admitted. I just had one or two
- 18 more questions.
- 19 During Ms. Hathhorn's testimony, there
- 20 was an exhibit that was admitted, AIC Cross Exhibit
- No. 4, which was the number of accounting entries for
- 22 transfer of electric assets and liabilities from

- 1 Docket No. 03-0657.
- 2 Are you familiar with that?
- 3 A. Yes.
- 4 Q. Do you have a copy?
- 5 A. Yes.
- 6 Q. In looking at I guess the first page which
- 7 has the actual entries, down on 190, there's
- 8 accumulated deferred income taxes as 17,664,689, is
- 9 that correct?
- 10 A. Correct.
- 11 Q. I'm trying to reconcile I guess with what
- 12 you have in your surrebuttal testimony at pages 18 to
- 13 26, line 385.
- 14 A. Yes. You're referring to the 17,900,030?
- 15 Q. Correct. There's a line there starting at
- 16 384, more specifically, DLH 12.01 attachment shows
- 17 debit entries on May 2, 2005 to Account 190 that
- 18 totals 179,030, and I'm trying to understand how that
- 19 reconciles with what was actually on the entries for
- 20 that May 2nd that was filed with the Commission.
- 21 A. Well, the source, as you indicate, the
- 22 source for the number on my surrebuttal is the

- 1 response to DLH 12.01 attachment which was a high
- 2 level journal entry submitted to staff in response to
- 3 that data request.
- 4 That particular entry was a visual of
- 5 CIPS books at that point in time. The entry
- 6 presented on this journal entry is actually going the
- 7 opposite direction. It's the transfer from Union
- 8 Electric to CIPS.
- 9 So the actual entry is in a different
- 10 column of the debit per credit because it reflects
- 11 Union Electric's transfer to CIPS on the entry while
- 12 the other entry is the CIPS entry.
- 13 With regard to specifically why
- 14 there's a small difference between the two, I'm not
- 15 sure of that. I have not investigated why there is a
- 16 small difference between the two. I don't know the
- 17 answer to that.
- 18 Q. As a non-accountant, I would assume that if
- 19 that was from either perspective, it should be the
- 20 same amount.
- 21 A. Right. I did a quick review this morning,
- 22 and the utility plant numbers were lining up. I did

- see that small difference, and I do not know right
- 2 now what is causing that small, what I'll call
- 3 relatively small difference between the two.
- 4 MR. OLIVERO: We have no further questions,
- 5 Your Honor.
- 6 JUDGE ALBERS: Thank you.
- 7 We also have, given the time, could we
- 8 get CUB or AARP to be next, Mr. Coffman?
- 9 MR. COFFMAN: I could go. I have about 30
- 10 minutes, maybe less.
- 11 JUDGE ALBERS: Oh, I'm sorry. I don't think I
- 12 actually admitted Staff Cross Group Exhibit 3, so if
- 13 there's no objection, that's admitted.
- 14 MR. WHITT: No objection.
- 15 JUDGE ALBERS: All right.
- 16 (Whereupon Staff Cross Group
- 17 Exhibit 3 was admitted into
- 18 evidence at this time.)
- 19 MR. LANNON: Your Honor, that just reminded me,
- 20 were you going to rule on the request for
- 21 administrative notice also?
- JUDGE ALBERS: I believe I did.

- 1 Mr. Coffman, whenever you're ready.
- 2 MR. COFFMAN: Good morning, Mr. Stafford. My
- 3 name is John Coffman. I represent AARP.
- 4 THE WITNESS: Good morning.
- 5 MR. COFFMAN: I'm going to be asking you some
- 6 questions related to a couple of your issues that you
- 7 have with the attorney general and AARP.
- 8 CROSS-EXAMINATION
- 9 BY MR. COFFMAN:
- 10 Q. Let me start by directing you to your
- 11 rebuttal testimony, page 6, line 129.
- 12 A. I see that.
- 13 Q. There in your testimony you state support
- 14 for the staff's downward adjustment to CWIP, and then
- 15 you proceed to state the staff's proposal also does
- 16 not require the Commission to litigate in future rate
- 17 proceedings whether the company's requested CWIP
- 18 balance should be allowed for recovery under
- 19 Section 9-214(e) of the Public Utilities Act which
- 20 authorizes the Commission to allow CWIP investment in
- 21 rates that will be placed in service within 12
- 22 months.

- 1 I'm trying to understand that
- 2 sentence.
- 3 Should we infer from this sentence
- 4 that the adjustment that AARP and AG are making to
- 5 reduce CWIP for related accounts payable would
- 6 require the Commission to litigate something?
- 7 A. I'm not really speaking of that per se.
- 8 I'm just indicating that the proposal to remove
- 9 double accounting is one relatively simple resolution
- 10 to what portion of CWIP is included in rate base.
- I was not trying to infer that there
- 12 would not be a review of the underlying projects that
- 13 the company is including in rate base and that other
- 14 parties could propose adjustments. It was simply to
- 15 indicate that there was a simple, relatively simple
- 16 approach to address the overall issue.
- 17 Q. Okay. And you're not disputing the fact
- 18 that Ameren CWIP projects may include charges from
- 19 the vendors that have not been paid in cash because
- 20 the related invoices remain in accounts payable. You
- 21 acknowledge that, right?
- 22 A. Are you referring to a specific point in

- 1 time or specific example or are you referring to
- 2 hypotheticals?
- 3 Q. At any given time.
- A. At any given time, there can be some
- 5 portion of CWIP projects that are still in accounts
- 6 payable.
- 7 Of course, our revenue requirement is
- 8 calculated on a specific point in time, and you would
- 9 have to view at that specific point in time CWIP to
- 10 make an adjustment as to the impact of that on
- 11 revenue requirement.
- 12 Q. I'm going to ask you to take a look at your
- 13 surrebuttal now, page 21, around line 450.
- 14 There you are disagreeing with AG/AARP
- 15 witness Mike Brosch. You argue that his adjustment
- 16 reducing CWIP for accounts payable is incorrect
- 17 because the payable amounts were later paid.
- 18 Is that a fair reading of your
- 19 testimony?
- 20 A. Well, I indicated there that the CWIP
- 21 amounts were fully paid, and they were fully paid, in
- 22 fact, prior to us even filing this formal rate

- 1 filing.
- Q. But that was not in 2010, was it?
- 3 A. As of December 2010, it wasn't entirely
- 4 paid. By January 5, 2011, it was 99.84 percent paid;
- 5 by May 2011, a hundred percent paid.
- 6 Those dates were all well in advance
- 7 of any rate recovery the company will see from CWIP
- 8 in this proceeding.
- 9 Q. But it had not been fully funded by
- 10 December 31, 2010?
- 11 A. Correct.
- 12 Q. At line 458, you state that Mr. Brosch's
- 13 adjustment must be rejected.
- 14 Do you know if in Docket 10-0467 the
- 15 Commission ordered a reduction to CWIP in rate base
- 16 for associated accounts payable? That was a ComEd
- 17 case.
- 18 A. I don't know.
- 19 Q. Have you taken a look at the filings in
- 20 that case?
- 21 A. No, not with regard to this issue; a very
- 22 limited review of that docket.

- 1 Q. All right. I'm going to shift issues here
- 2 to the late payment revenue issue.
- In your surrebuttal at around line
- 4 467, you assert that Mr. Brosch's proposed
- 5 jurisdictional treatment of late payment revenue is
- 6 not consistent with past Commission precedent. Is
- 7 that your testimony?
- 8 A. I indicate that it's not consistent with
- 9 past Commission precedent for AIC, that's correct.
- 10 Q. You state that the Commission has a
- 11 longstanding practice for AIC of only attributing
- 12 delivery service portion of electric revenues to
- 13 electric delivery service requirements, and that
- 14 includes electric late payment. Is that your
- 15 testimony?
- 16 A. That's correct.
- 17 Q. Has any party in any prior AIC rate case
- 18 proposed an adjustment like Mr. Brosch is proposing
- 19 here?
- 20 A. I'm not aware of one with regard to late
- 21 payments specifically.
- Q. Has the company's proposed allocation of

- 1 late payment revenue in past cases been previously
- 2 challenged that you're aware of?
- 3 A. I don't recall any opposition to it, no.
- 4 Q. Have you looked at Commission orders for
- 5 other utilities on this issue?
- 6 A. I looked at Mr. Brosch's testimony where he
- 7 cited to the ComEd order. He provided excerpts to
- 8 that and responded in that portion of his testimony.
- 9 Q. After reading Mr. Brosch's testimony, have
- 10 you gone and confirmed that by reading the ComEd
- 11 order he referenced?
- 12 A. No, I did not. I had presumed what he had
- 13 in his testimony was verbatim correct. Perhaps I
- 14 should have confirmed that.
- Q. But you were not involved or personally
- 16 aware of any of the issues raised in the 10-0467
- 17 ComEd case regarding jurisdictional treatment of late
- 18 payment revenues?
- 19 A. I'm not aware of any, no.
- 20 Q. You do opine in your testimony though
- 21 regarding what the Commission might have intended in
- 22 the formula rate case for ComEd, Docket No. 11-0721,

- 1 is that right?
- I could direct you to line 476 where I
- 3 believe you state what may have been relied upon by
- 4 the Commission to conclude late payment revenues
- 5 should be more heavily attributed to the delivery
- 6 service revenue requirement.
- 7 A. Bear with me a moment. I want to look at
- 8 Mr. Brosch's rebuttal testimony.
- 9 (Pause)
- 10 A. I believe the quote from Mr. Brosch was to
- 11 the 10-0467 order that you had spoke of earlier as
- 12 opposed to the 10-0721 docket, so my testimony is
- 13 focused on the ruling and the reasons for the ruling
- 14 in 10-0467.
- 15 Q. And this is just your own speculation from
- 16 reading your -- it's not based on any --
- 17 A. I wouldn't call it speculation. The order
- 18 was in black and white. It was the Commission
- 19 conclusion, and I'm relying on the same evidence
- 20 presented by Mr. Brosch for his argument.
- Q. Did you dig any further into the case
- looking at any of the evidence in that docket?

- A. No, I did not. I relied on what Mr. Brosch
- 2 relied on for his position as well I reviewed.
- 3 Q. I'm going to hand you an excerpt from the
- 4 ComEd formula rate case.
- 5 Have you seen the testimony of
- 6 Ms. Houtsma in that ComEd formula rate case?
- 7 A. Yes, I did see this testimony.
- 8 Q. In your review of precedent regarding the
- 9 issue that we're discussing, did you review this
- 10 statement by ComEd witness about how revenues were
- 11 treated for formula ratemaking purposes?
- 12 MR. WHITT: I'll object. It assumes facts not
- in evidence insofar as it assumes there was an
- 14 investigation of precedent on this issue when the
- 15 witness testified he didn't do any investigation.
- 16 MR. COFFMAN: I believe the witness did say
- 17 that he has seen this testimony.
- 18 MR. WHITT: Well, that's different than an
- 19 investigation of precedent.
- 20 MR. COFFMAN: And he has opined in his
- 21 testimony about what might have been the Commission's
- 22 reasoning.

- 1 JUDGE ALBERS: All right. You can answer the
- 2 question. You'll have an opportunity for redirect.
- 3 THE WITNESS: Could you repeat the question,
- 4 please?
- 5 Q. BY MR. COFFMAN: Did you consider this
- 6 testimony when you were giving an opinion about what
- 7 the Commission's reasoning might have been in that?
- 8 A. No. As I indicated, I did not review this
- 9 testimony for that purpose. I reviewed the
- 10 information Mr. Brosch presented as the reason for
- 11 the decision in 10-0467, and furthermore, in my
- 12 specific testimony on this topic which you cited to
- 13 before, I spoke only of Commission precedent for AIC
- 14 in that section.
- 15 Q. Could I direct you in that excerpt from
- 16 Ms. Houtsma's testimony to lines 619 to 625?
- 17 A. I have that.
- 18 Q. Could you read that for the record?
- 19 MR. WHITT: I'll object, Your Honor. It's
- 20 hearsay.
- 21 JUDGE ALBERS: I'm going to sustain that one.
- 22 MR. COFFMAN: All right.

- 1 Q. Did you see Ms. Houtsma's testimony in
- 2 reference to the Commission's treatment of late
- 3 payment charges in the previous ComEd rate case,
- 4 10-0476?
- 5 MR. WHITT: Your Honor, I'll raise a continuing
- 6 objection to references for citations or quotations
- 7 from hearsay testimony not part of the record in this
- 8 proceeding.
- 9 MR. COFFMAN: I suppose the record is clear
- 10 that he did not rely on this testimony.
- JUDGE ALBERS: Okay. Are you withdrawing the
- 12 question?
- 13 MR. COFFMAN: I'll move on.
- 14 JUDGE ALBERS: Okay. Very well.
- 15 Q. BY MR. COFFMAN: Do you have access,
- 16 Mr. Stafford, to the Ameren formula rate schedule APP
- 17 10?
- 18 A. Yes, I do.
- 19 Q. Can you check schedule APP 10 at line 1 to
- 20 see if you agree with me about what Ameren is
- 21 proposing to include as far as late payment revenues?
- 22 I believe it's 41.89 percent of late payments, also

- 1 known as forfeited discount revenues, what would be
- 2 Ameren's proposal for reduction to the delivery
- 3 service revenue requirement in this case?
- 4 A. I would agree with that.
- 5 Q. I'd like to direct you back to your
- 6 surrebuttal testimony on page 23, line 484. Let me
- 7 know if I'm reading your testimony correctly there
- 8 where you state, I believe the Commission's objective
- 9 is to not overstate the DS revenue requirement by
- 10 including non-DS costs such as power supplier
- 11 transmission costs in revenue requirement and,
- 12 conversely, not understate DS revenue requirement by
- 13 omitting the inclusion of DS cost from revenue
- 14 requirement deemed to be just and reasonable.
- Did I read that correctly?
- 16 A. Yes, you did. Thank you.
- Q. And I have to say, I'm still having a hard
- 18 time wrapping my head around this sentence, so if you
- 19 can help me understand what you're saying.
- 20 Is it your belief that Ameren's own
- 21 filing in this case has either overstated or
- 22 understated DS revenue requirement by including power

- 1 supply or transmission costs in the revenue
- 2 requirement?
- 3 A. No. There are no power supply or
- 4 transmission costs to my knowledge in the DS revenue
- 5 requirement.
- 6 Q. Is there any piece of the power supply or
- 7 transmission revenue requirement that Ameren is
- 8 seeking to include in the DS revenue requirement?
- 9 A. No.
- 10 Q. Is there any piece of the power supply or
- 11 transmission revenue requirement that Ameren should
- 12 have included in the DS revenue requirement in this
- 13 filing?
- 14 A. I'm not aware of any.
- 15 Q. Is the point of your testimony that Ameren
- 16 is entitled to keep about 58 percent of late payment
- 17 revenues for shareholders because doing so is fair
- 18 because Ameren does not fully recover some power
- 19 supply costs through Rider PER?
- 20 A. No. As I've indicated in numerous data
- 21 request responses, that's not my position. My
- 22 position is that this is a delivery service rate

- 1 proceeding, the purpose of which is to set delivery
- 2 service rates properly, and this proceeding, the
- 3 costs which are being included in revenue requirement
- 4 should be delivery service only related to the
- 5 distribution function.
- 6 The revenues reflecting revenue
- 7 requirement including revenue credits should be the
- 8 portion attributable to distribution function or the
- 9 delivery service function, and that's the extent of
- 10 this proceeding in my opinion. It's not to assess
- 11 whether or what should be done with costs we're not
- 12 currently recovering and should recover through Rider
- 13 PER and/or what should be done with the remaining
- 14 portion of the late payment revenues.
- 15 Q. Let me point you to line 401 in your
- 16 surrebuttal testimony where you refer to the smell
- 17 test.
- 18 A. Is that 401?
- 19 Q. Yes. I would say 499 through 401 or, I'm
- 20 sorry, 499 through 501.
- 21 A. I have that.
- 22 Q. Now, in suggesting that this approach

- doesn't meet the smell test, you're not suggesting
- 2 that the Commission's decision in the ComEd order
- 3 doesn't meet the smell test, are you?
- A. No. I indicated in my testimony that the,
- 5 and this is purely speculation on my part, that the
- 6 facts before the Commission in that proceeding I
- 7 presumed were different compared from the order that
- 8 the Commission was relying strictly on the fact that
- 9 all tariffs, except a small portion for ComEd, were
- 10 ICC jurisdictional as its basis to include virtually
- 11 all late payment revenues as a revenue credit, and my
- 12 response to that was that I agree they're ICC
- 13 jurisdictional, but this proceeding does not cover
- 14 all tariffs that are ICC jurisdictional. This
- 15 proceeding covers the delivery service portion of the
- 16 tariffs of the company only.
- 17 Q. Is it your belief that Mr. Brosch should
- 18 have included all power supply costs in the DS
- 19 revenue requirement?
- 20 A. If he's going to include late payment
- 21 revenue credits and revenue requirement, the only way
- 22 he can have a symmetrical approach is to also include

- 1 power supply costs to give rise to the late payment
- 2 revenues.
- 3 Q. So would that requirement only be triggered
- 4 if you make a change in the proposed allocation of
- 5 late payment revenues?
- 6 A. That is triggered if you include the power
- 7 supply portion of late payment revenue credits and
- 8 revenue requirement.
- 9 Q. Is it your testimony that any treatment of
- 10 late payment charges as jurisdictional above your
- 11 proposed 41.89 percent allocation requires dumping
- 12 all of AIC's transmission costs into the DS revenue
- 13 requirement? Is that what you're saying?
- 14 A. I don't understand the question. Could you
- 15 rephrase it?
- 16 Q. Any treatment of the late payment charges
- 17 above your 41.89 percent proposal, does that then
- 18 trigger the inclusion of transmission cost into the
- 19 DS revenue requirement?
- 20 A. Well, as I've indicated, a portion of the
- 21 late payment revenues are due to power supply,
- 22 transmission, and other riders and tariffs and to

- 1 have a symmetrical approach and include something
- 2 other than the delivered service portion of late
- 3 payment revenue credits and revenue requirement, for
- 4 consistency, you would have to include the associated
- 5 costs that give rise to those additional late payment
- 6 revenues over and above the 41.89 percent.
- Q. So is that, in your mind, is that triggered
- 8 the moment you go above 41.89 percent at all?
- 9 A. I wouldn't use the term triggered. I don't
- 10 view it that way. The goal was to look at the late
- 11 payment revenues associated with delivery service and
- 12 the costs associated with set rates properly based on
- 13 that information.
- 14 Q. Go to the next page in your surrebuttal
- 15 testimony starting there at line 503 where you refer
- 16 to your examples of costs from rebuttal, and if you
- 17 would, I'd like to discuss some of these.
- 18 Starting with the electric power
- 19 supply portion of uncollectibles, you haven't
- 20 presented any calculation to show the Commission any
- 21 amount of underrecovered uncollectible expenses, have
- 22 you?

- 1 A. If I understand the question correctly, in
- 2 response to a data request, I calculated the amount
- 3 of the electric power supply portion of
- 4 uncollectibles.
- 5 Q. And that's an amount that's not been
- 6 recovered?
- 7 A. Yes. I recall providing some examples,
- 8 quantifying some examples of costs included in my
- 9 rebuttal that Mr. Brosch did not include in his
- 10 calculation of revenue requirement that would, in
- 11 part, be associated with either the cost the company
- 12 is not currently recovering through any rider or
- 13 tariff or, alternatively, the costs that would be
- 14 related to the power supply function or transmission
- 15 function for another rider.
- 16 Q. And when you say not currently recovering,
- 17 are you suggesting that Ameren would not recover
- 18 those costs ultimately through the uncollectible
- 19 rider?
- 20 A. I was referring, when I made that statement
- 21 there, I was referring to the power supply portion of
- 22 APIP related to uncollectibles. That piece is not

- 1 included in delivery service revenue requirement
- 2 because it's not associated with the delivery service
- 3 function, and the company is not currently recovering
- 4 that through any other rider or tariff.
- 5 And with regard to your earlier
- 6 question and response to AG 8.05 attached, I
- 7 quantified, as just some examples, over \$8 million of
- 8 capitalized and expensed costs that Mr. Brosch did
- 9 not include in revenue requirement that the company
- 10 is not collecting through delivery service rates for
- 11 which a portion is either not being recovered today
- 12 by the company through any tariff or rider or,
- 13 alternatively, a portion of the late payment revenue
- 14 credits are attributed to these dollars.
- 15 Q. Well, let's talk about these riders.
- 16 Are you familiar with Ameren's rider
- 17 EUA, electric uncollectibles adjustment?
- 18 A. Yes.
- 19 Q. Do you have that with you, a copy of it?
- 20 A. No, I do not.
- 21 MR. COFFMAN: Permission to approach?
- 22 JUDGE ALBERS: Yes.

- 1 Q. BY MR. COFFMAN: I'm handing you a copy of
- 2 what I think is AIC's rider EUA, electric
- 3 uncollectible adjustment.
- 4 A. I have that. Thank you.
- 5 Q. And underneath the incremental
- 6 uncollectible adjustment statement, I believe it says
- 7 incremental uncollectible adjustment amounts are
- 8 determined pursuant to this rider for delivery
- 9 service and for company power supply services. Both
- 10 adjustments shall be computed separately for each
- 11 rate zone and rate class designation as follows.
- 12 Do you see that?
- 13 A. Yes, I do.
- 14 Q. Has Ameren failed in the design or
- 15 administration of this tariff to receive full
- 16 recovery of all uncollectibles?
- 17 A. No. The company has not failed in that
- 18 there is a clear segregation between the delivery
- 19 service portion of uncollectibles and the supply
- 20 portion, and the company endeavored in this
- 21 proceeding to include the delivery service portion of
- 22 uncollectibles and revenue requirement, and it

- 1 recovers the power supply portion of the
- 2 uncollectibles through an adder in Rider PER,
- 3 ultimately, uncollectibles as fully reconciled
- 4 through this rider, so there is no over- or
- 5 underrecovery at the end of the day.
- 6 Q. Let me ask you about another thing you
- 7 mentioned in your examples at line 504. You
- 8 mentioned the power supply portion of ADIT related
- 9 uncollectibles.
- 10 What specific amounts of costs are
- 11 being underrecovered with relation to that example?
- 12 A. I have those from the AGA 25 attached. The
- 13 specific amounts that are jurisdictional or
- 14 nonjurisdictional, not assigned to delivery service
- function in this proceeding, total 2,000,336,
- 16 2.336 million.
- 17 O. And where can I find that calculation?
- 18 A. That calculation would be shown on the
- 19 Part 285 schedules at WPB 9A. That's the first
- 20 workpaper behind Schedule B9; specifically, line 18
- 21 and line 19.
- Q. And why is it excluded?

- 1 A. It's excluded from the AIC's calculation of
- 2 delivery service revenue requirement because it is
- 3 not appropriate in the company's opinion to include
- 4 all of the ADIT related uncollectibles when it's
- 5 asking ratepayers to only pay for the delivery
- 6 service portion of uncollectibles in this proceeding.
- 7 Q. But how is that related to an increase in
- 8 late payment revenues?
- 9 A. That's not an example of a cost the company
- 10 is recovering today related to late payment, but that
- 11 was an example of the cost the company is not
- 12 recovering.
- The earlier example of the
- 14 uncollectible rider UA related...
- 15 Q. What I'm struggling to understand is the
- 16 connection that you're making between that issue and
- 17 late payment revenues.
- 18 A. The testimony provided some examples of
- 19 costs that either the company is not recovering today
- 20 that are related to a nondelivery service function or
- 21 are being recovered today from another tariff or
- 22 rider but for which a portion of those dollars are

- 1 attributable to late payment revenues.
- Q. Those are just examples of other issues?
- 3 A. I used just a few examples in testimony. I
- 4 didn't do a comprehensive analysis of all costs
- 5 Mr. Brosch would need to add back to revenue
- 6 requirement to have a symmetrical position.
- 7 Q. I'd like to show you another rider, the
- 8 Rider PER which I assume you're familiar with?
- 9 A. Yes.
- 10 Q. You read this before? You've seen that
- 11 before?
- 12 A. Yes.
- 13 Q. I believe that's a copy of AIC's rider
- 14 purchased electricity recovery, and is this the rider
- 15 that you referenced in your rebuttal and surrebuttal
- 16 testimonies?
- 17 A. Yes, I did.
- 18 Q. Take a look at sheet 25.004, page 4 there
- 19 under the heading of "Retail Purchased Electricity
- 20 Charges" and read the first sentence there if you
- 21 would.
- 22 A. The application of retail purchased

- 1 electricity charges allows the company to recover
- 2 from customers the cost the company incurs in
- 3 procuring all the component services it requires to
- 4 meet such customers instantaneous electric power and
- 5 energy requirements at any given time under the
- 6 company's tariffs, applicable tariffs on file with
- 7 the FERC and other applicable law.
- 8 O. And does this tariff work as stated for
- 9 AIC?
- 10 A. I haven't done a complete analysis of this
- 11 tariff and whether it operates as fully intended.
- 12 My understanding of how it operates
- 13 today, it primarily recovers the cost of procuring
- 14 current electric power supply, essentially, the power
- 15 supply cost from the providers of such power.
- 16 There are other costs related to
- 17 production of power supply that aren't currently
- 18 being recovered through this tariff. I don't know
- 19 whether to address that properly requires revisiting
- 20 the language or applying it differently to the tariff
- 21 itself.
- Q. And when you say not currently recovering,

- 1 you're not stating that AIC won't ultimately recover
- those costs, are you?
- 3 A. I don't know. I can't say with certainty
- 4 one way or the other.
- 5 Q. Can you flip then to page 15? That would
- 6 be original sheet 25.015 of that Rider PER. There is
- 7 a section entitled "Procurement Adjustment."
- 8 A. Yes, I see that.
- 9 Q. Would you dispute that this provision
- 10 entitles Ameren to recover all the types of expenses
- 11 stated therein?
- 12 A. I agree with that statement.
- 13 Q. All direct and indirect costs, correct?
- 14 A. That's correct.
- 15 Q. If you look in the next paragraph on that
- 16 same page where it's captioned "Working Capital
- 17 Adjustment," do you dispute that this provision
- 18 entitles Ameren to recovery of any working capital
- 19 investment associated with the company supplied power
- and energy?
- 21 A. No, I agree that it does allow for that
- 22 recovery.

- 1 Q. You dispute that Rider PER makes provision
- 2 for recovery of uncollectibles on power supply costs
- 3 on terms stated in that tariff?
- A. I agree with you that that allows for
- 5 recovery of uncollectibles from power supply.
- 6 Q. On line 515 of your surrebuttal testimony,
- 7 you state that uncollectible expense has been reduced
- 8 by 13.3 million to remove the power supply portion
- 9 from electric DS rates.
- 10 Do you see that?
- 11 A. Yes, I do.
- 12 Q. Is it your testimony that AIC will fail to
- 13 recover \$13.3 million of expenses because of this
- 14 adjustment or is recovery merely being shifted into
- 15 the rider?
- 16 A. It's my testimony that the company will not
- 17 recover this cost from delivery service but
- 18 ultimately recover them primarily through Rider PER
- 19 or be trued up through Rider EUA.
- 20 Q. And this \$13.3 million adjustment is an
- 21 adjustment made by staff and agreed to by the
- 22 company, is that correct?

- 1 A. No. It's an adjustment the company made in
- 2 its direct filing.
- 3 Q. And that staff agreed to the company's
- 4 proposal?
- 5 A. Yes.
- 6 Q. And does that agreement have anything to do
- 7 with jurisdictional treatment of late payment
- 8 revenues?
- 9 MR. WHITT: I'm going to object or at least ask
- 10 for clarification on what agreement we're talking
- 11 about.
- 12 MR. COFFMAN: I withdraw the question.
- Q. Was this adjustment made regarding
- 14 characterizing it as an agreement?
- This \$13.3 million adjustment the
- 16 company has made, was it made with regard to any
- 17 recognition of late payment revenues?
- 18 A. Well, the adjustment was made for the
- 19 express purpose of including only uncollectibles
- 20 related to delivery service and delivery service
- 21 revenue requirement, and again, the company adopted
- 22 the exact same methodology and approach to its

- 1 calculation of late payment revenue credits.
- 2 Certainly I don't think anyone would
- 3 dispute that a portion of late payment revenues
- 4 result from power supply, and the company has clearly
- 5 removed all power supply and collectibles from its
- 6 revenue requirement in this case.
- 7 Q. Okay. I'm just going to ask you about a
- 8 couple more of these examples.
- 9 On line 520 of your surrebuttal
- 10 testimony, you reference production employee-related
- 11 pension and OPEB costs which have been removed from
- 12 electric DS operating expense in the amount of
- 13 \$1.7 million?
- 14 A. Right, that's correct. That's the expense
- 15 adjustment.
- 16 Q. And you believe that's an appropriate
- 17 adjustment and one that the company made in its own
- 18 filing?
- 19 A. It's appropriate to remove those costs from
- 20 delivery service because those costs are related to
- 21 the production or power supply function.
- 22 Q. And would this adjustment suddenly be

- 1 inappropriate if Ameren is not allowed to keep 58
- 2 percent of late payment revenues for shareholders?
- 3 A. No. It's appropriate to calculate delivery
- 4 service costs and delivery service revenue
- 5 requirement correctly, and so the adjustment needs to
- 6 be made.
- 7 As I've indicated, the only way you
- 8 can get to the right result for late payment is if
- 9 you treat it in this symmetrical fashion.
- 10 Q. Okay. Then down on line 522 of your
- 11 surrebuttal, you point out that over \$5.5 million of
- 12 production employee-related expense and OPEB costs
- 13 have been removed from the utility plant included in
- 14 the DS rate base.
- 15 A. Correct.
- 16 Q. And is this an adjustment that is
- 17 inappropriate if Ameren is not allowed to keep 58
- 18 percent of late payment revenues for shareholders?
- 19 MR. WHITT: I will object to the question in
- 20 that it assumes facts not in evidence; specifically,
- 21 that just because revenues aren't being credited that
- 22 they're somehow flowing to shareholders. That's not

- 1 in evidence.
- 2 JUDGE ALBERS: Do you want to respond?
- 3 Q. BY MR. COFFMAN: The adjustment there on
- 4 line 522 is an adjustment that the company made,
- 5 correct?
- 6 A. Correct.
- 7 Q. And the company proposed this adjustment
- 8 irrespective of late payment revenue treatment,
- 9 correct?
- 10 A. When I calculated this adjustment, I wasn't
- 11 thinking of late payment revenues, but I was thinking
- 12 about the fact that the delivery service revenue
- 13 requirement including any calculation of revenues or
- 14 revenue credits needed to be accomplished in a
- 15 consistent manner and by doing so, that means
- 16 including only the delivery service portion of such
- 17 cost in the calculation.
- 18 Q. And so if the Commission decides to adopt
- 19 the AG/AARP proposal for 100 percent recognition of
- 20 late payment revenues, then that adjustment on
- 21 employment-related pension and OPEB costs would
- 22 suddenly be inappropriate? Is that what you're

- 1 trying to tell us?
- 2 A. I'm trying to say that the proposals need
- 3 to be symmetrical, and the same, the revenue
- 4 requirement should either be based on delivery
- 5 service or not.
- 6 My understanding is it should be based
- 7 on delivery service which therefore means that the
- 8 adjustment should be made, and similarly, the late
- 9 payment revenue credit should be handled in a
- 10 consistent manner.
- 11 Q. Okay. I'll just ask you about one more
- 12 example, and that's down on line 525.
- The \$871,000 adjustment for electric
- 14 power supply procurement costs that were removed from
- 15 the electric DS rates, again, that's an adjustment
- 16 that Ameren made in its own filing, correct?
- 17 A. Correct.
- 18 Q. And in determining that adjustment, you
- 19 were not considering late payment revenues as part of
- 20 the decision about making this particular adjustment,
- 21 correct? It was made independent of that issue?
- 22 A. As I said, the adjustments, calculations,

- 1 have to be considered collectively. Individually, at
- 2 the time I was making this adjustment, I was focused
- 3 on just making that adjustment at that point in time.
- 4 Q. What was the rationale that went into that
- 5 adjustment? Why was that adjustment made?
- 6 A. The adjustment was made to remove the power
- 7 supply related cost from calculation of delivery
- 8 service revenue requirement.
- 9 Q. Because they'll be recovered elsewhere?
- 10 A. Those costs, these specific costs are
- 11 recovered through Rider PER as one of the adjustments
- 12 referred to earlier, the procurement adjustment.
- 13 O. Does that fact that forms the basis for
- 14 that adjustment change if the Commission allows
- 15 something other than 41 percent recovery of late
- 16 payment revenues?
- 17 A. Well, that fact supports my position that a
- 18 portion of the late payment revenues are associated
- 19 with recovery of procurement costs through Rider PER,
- 20 and therefore, the calculation of late payment
- 21 revenue credits includes something other than just
- 22 purely delivery service cost recovery.

- 1 Q. Okay. Two more questions.
- 2 Let me refer you to page 25 of your
- 3 surrebuttal, line 537. There you refer to the costs
- 4 giving rise to late payment revenues.
- 5 What specifically are those alleged
- 6 costs that give rise to late payment revenues?
- 7 A. Well, the sentence here refers to the over
- 8 50 percent of costs that Mr. Brosch is not including
- 9 in revenue requirement that give rise, and the
- 10 biggest single examples of that would be power supply
- 11 costs recovered through Rider PER or additional
- 12 adjustments you referred to earlier from Rider PER,
- 13 Rider TS costs of being an example transmission. We
- 14 have other rider-related tariffs and the add-on
- 15 taxes. In fact, the App 7 for example lists a number
- 16 of very large adjustments to reduce revenue
- 17 requirement for various riders such as energy
- 18 efficiency and environmental coal tar riders.
- 19 Q. So of all these costs giving rise to late
- 20 payment revenues, have they been itemized by you or
- 21 by anyone else in the record here in this case?
- 22 A. Some costs are itemized simply by the fact

- 1 that you can see them actually being removed from
- 2 revenue requirement. I don't know if every single
- 3 cost has been itemized.
- 4 Q. Is there anywhere in the record that the
- 5 Commission could find these costs you reference
- 6 quantified in some manner?
- 7 A. As I indicated, a number of adjustments can
- 8 be found on Ameren Exhibit 13.1 at various locations.
- 9 I believe that another example is AG
- 10 8.05. I thought that was in the record as a data
- 11 request. I quantify specifically some of those items
- 12 directly in that data request response.
- 13 There hasn't been an effort to do a
- 14 full analysis of every omission by Mr. Brosch in his
- 15 proposal regarding consistency with late payment
- 16 revenue credits.
- 17 Q. Okay. One more thing that I'm confused
- 18 about and maybe you can help me with this.
- 19 Line 544, you mentioned Ameren's
- 20 proposal to keep 58 percent of late payment revenues
- 21 for now and modify Rider PER at some date in the
- 22 future.

- 1 Is that a fair reading of your
- 2 testimony?
- 3 MR. WHITT: I'll object to the form of that
- 4 question in terms of Ameren's proposal to keep
- 5 revenue for shareholders. That's not part of any
- 6 proposal the company has made.
- JUDGE ALBERS: Can you rephrase the question?
- 8 O. BY MR. COFFMAN: Would it be fair to say
- 9 that you are proposing that 58 percent of late
- 10 payment revenues not be recognized in this proceeding
- in relationship to some modification of Rider PER at
- 12 a future date?
- 13 A. That's close but not quite correct. My
- 14 proposal is to include 41.89 percent of revenues as a
- 15 credit to revenue requirement in this proceeding, and
- 16 I've made an offer to address the power supply
- 17 portion of late payment revenue credits in a later
- 18 filing.
- 19 The vast majority of the difference
- 20 between a hundred percent and 41.89 is due to power
- 21 supply.
- 22 Q. You understand that the Commission cannot

- 1 modify Rider PER in this proceeding, correct?
- 2 A. I don't know if the Commission has the
- 3 ability to do that in this proceeding or not. I
- 4 presume not since this is a delivery service
- 5 proceeding but I can't speak directly for what the
- 6 Commission can or cannot do.
- 7 Q. And neither you nor Ms. Hathhorn have the
- 8 ability to decide what a commission might do in a
- 9 future case in this case, do you?
- 10 A. Correct.
- 11 MR. COFFMAN: I think that's all that I have.
- 12 JUDGE ALBERS: All right. Thank you.
- 13 I realize there's still a few more
- 14 parties to have questions for our witness, but given
- 15 the time, why don't we go ahead and break for lunch.
- 16 MR. KENNEDY: It's my understanding that
- 17 there's only 20 minutes left for the AG and then CUB
- 18 has waived.
- 19 JUDGE ALBERS: Okay. Why don't we meet back
- 20 here around 1:30 then.
- 21 (Whereupon the lunch recess was
- taken at this time.)

1 AFTERNOON SESSION

- 2 (Whereupon the proceedings were
- 3 hereinafter stenographically
- 4 reported by Carla J. Boehl.)
- 5 JUDGE ALBERS: Back on the record. We will
- 6 resume the cross examination of Mr. Stafford, and I
- 7 understand that the only party left is the Attorney
- 8 General. Whenever you are ready.
- 9 CROSS EXAMINATION
- 10 BY MS. YU:
- 11 Q. Good afternoon. My name is Cathy Yu from
- 12 the AG's Office, and I have a couple of questions for
- 13 you.
- 14 A. Good afternoon.
- 15 Q. To start, please refer to page 24 of your
- 16 rebuttal testimony.
- 17 A. I have that.
- 18 Q. Okay. So on page 24, at line 502 and
- 19 onward, you discuss how the investment tax credit
- 20 amortization expense was treated in Docket 11-0282.
- 21 And was the Account 190 ADIT asset also included in
- 22 the Company's rate base in that case?

- 1 A. No, it was not.
- Q. Okay. And then I am going to have you flip
- 3 to your surrebuttal testimony, page 16.
- 4 A. I have that.
- 5 Q. Kind of towards the middle of the page
- 6 where you discuss Ameren and ComEd's handling of an
- 7 investment tax credit in Docket 11-0271, at lines in
- 8 the middle 340 and 341, you say that the Company is
- 9 foregoing in this present proceeding the increase in
- 10 income tax expense for permanent tax differences, is
- 11 that correct?
- 12 A. That's correct.
- 13 Q. And in Docket 11-0271 is it correct that
- 14 the permanent tax differences reduced the income tax
- 15 expense calculated by ComEd?
- 16 A. I don't know.
- 17 Q. Okay. I have here from -- this is from --
- 18 what Karen is going to pass out is from Docket
- 19 11-0721 and as she is doing that, it is exhibit,
- 20 ComEd Exhibit 13.1, Schedule FRC-4. And are you
- 21 familiar with this schedule?
- 22 A. I have seen this schedule before.

- 1 Q. If you look at the line numbers 10 and 11,
- 2 10 says permanent tax differences and 11 says other
- 3 tax adjustments. Do these lines show on the schedule
- 4 a deduction of the permanent tax differences from the
- 5 income tax expense?
- 6 MR. WHITT: Objection, hearsay.
- 7 MS. YU: I am asking him what he sees on the
- 8 exhibit in front of him.
- 9 MR. WHITT: That's why it is hearsay. It is
- 10 not his calculation, his exhibit. He said he has
- 11 seen it before; I don't believe that lays a
- 12 sufficient foundation for him to know what these
- 13 numbers necessarily are, who derived them and how
- 14 they were derived.
- 15 MS. YU: He claims in his testimony that the
- 16 ComEd treatment of the investment tax credit is
- 17 distinguishable from Ameren's. So this is something
- 18 that he has reviewed, is familiar with.
- 19 JUDGE ALBERS: You are just asking him what the
- 20 exhibit purports as opposed to whether or not it is
- 21 accurate?
- 22 MS. YU: Right, so.

- 1 JUDGE ALBERS: Okay. I will allow the
- 2 question.
- 3 BY MS. YU:
- 4 Q. I will repeat that. In lines 10 and 11 on
- 5 the exhibit in front of you, do these lines show a
- 6 deduction of the permanent tax differences from the
- 7 income tax expense?
- 8 A. I see a reduction of permanent tax
- 9 differences of 382,000 on this schedule.
- 10 Q. Okay. And now I am going to have you go
- 11 back to your rebuttal testimony, page 26.
- 12 JUDGE ALBERS: Just for identification purposes
- 13 would you identify that?
- 14 MS. YU: Yeah. So I guess it would be AG Cross
- 15 Exhibit Number 5, I believe we are on.
- JUDGE ALBERS: Five, yeah.
- 17 (Whereupon AG Cross Exhibit 5
- 18 was marked for purposes of
- 19 identification as of this date.)
- BY MS. YU:
- Q. So that's page 26 of your rebuttal
- 22 testimony. At the end, starting with line 537, you

- 1 address the book value of the assets depreciation
- 2 reserve and ADIT as they were on Union Electric's
- 3 records prior to the sale. Prior to the transfer the
- 4 net rate base value to Union Electric was plant minus
- 5 depreciation reserve minus the related ADIT, is that
- 6 correct?
- 7 A. Are you referring to a specific line?
- 8 Q. No, that was just where you were discussing
- 9 the book value of the assets, etcetera.
- 10 A. Well, I indicate that the transfer was made
- 11 at book value.
- 12 Q. I am sorry, I didn't hear that.
- 13 A. I indicated that the transfer was made at
- 14 book value.
- 15 Q. Okay. And do you know prior to the
- 16 transfer the net rate base value to Union Electric,
- 17 whether that was plant minus depreciation reserve
- 18 minus the related ADIT?
- 19 A. I believe that is correct. There would be
- 20 other adjustments, I presume, from the rate base
- 21 calculation.
- Q. Right, okay. And is it true that the

- 1 Account 190 ADIT asset related to the tax
- 2 depreciation step-up basis metro in effect offsets
- 3 the ADIT on the transfer assets?
- A. It offsets the ADIT that was on UE's books
- 5 related to the transfer of assets. As a result of
- 6 the transfer being done at book value and tax basis
- 7 being reset to book basis, there was no carryover or
- 8 ADIT to CIPS at that time. Instead, CIPS would have
- 9 begun tax depreciating the full book value of those
- 10 assets at standard tax depreciation rates.
- 11 Q. Okay. Well, by including 190 ADIT asset in
- 12 rate base, the net rate base value of the assets does
- 13 not include any net reduction to the rate base for
- 14 the ADIT that existed at the time of the transfer, is
- 15 that your understanding?
- 16 A. There is no reduction for ADIT at the time
- 17 of the transfer. There is a continued reduction for
- 18 Account 282 ADIT for the period after the transfer.
- 19 As I indicated, tax depreciation began over on its
- 20 assets at the time of the transfer, so there would be
- 21 a substantial of balance of ADIT on the books of
- 22 Ameren Illinois today. Because that transfer

- 1 occurred in 2005, we would now have seven years of
- 2 tax versus book depreciation on those assets. That
- 3 difference would be reflected as a reduction to rate
- 4 base.
- 5 Q. Okay, thank you. Okay, and I am going to
- 6 -- I have here what's already been marked as AG Cross
- 7 Exhibit 2 and I think everybody at the table has a
- 8 copy of it, so I am going to give this to
- 9 Mr. Stafford. So this is the attachment to the Staff
- 10 data request DLH-12.01 and, like I said, this is AG
- 11 Cross Exhibit 2.
- 12 And if you look at the exhibit,
- 13 towards the bottom half there is a box for some of
- 14 the entries. And if you look at the first two lines,
- 15 are those the charges to Account 190 as you see on
- 16 the exhibit?
- 17 A. I see two charges to 190 and I see one
- 18 additional charge to 190 in the second entry.
- 19 Q. And then below the first two charges are
- 20 entries to Account 411. And what is Account 411?
- 21 A. It's a -- if I recall correctly, it is a
- 22 deferred tax expense account.

- Q. Okay. And are the first two lines in the
- 2 box for Account 190 as seen on the exhibit precisely
- 3 offset by the entries to Account 411 with regard to
- 4 the fourth line?
- 5 A. Yes, they are.
- 6 Q. Okay. I've got a couple more questions.
- 7 Would you flip to page 20 of your rebuttal
- 8 testimony -- I am sorry, 21. At line 432 to the end
- 9 of the page you note that the intervenor's proposals
- 10 to recognize the ADIT on pro forma plant additions do
- 11 not reflect potential changes to other rate base
- 12 items to reflect 2011 or 2012 amounts. Is that
- 13 correct?
- 14 A. I see that.
- 15 Q. And, Mr. Stafford, are you also a witness
- 16 in ICC Docket 12-0293?
- 17 A. Yes.
- 18 Q. I am going to -- Ms. Lusson is going to
- 19 hand you two pieces that I am going to mark as AG
- 20 Cross Exhibits 6 and 7.
- JUDGE YODER: Let's go off the record one
- 22 second.

- 1 (Whereupon there was then had an
- 2 off-the-record discussion.)
- 3 (Whereupon AG Cross Exhibits 6
- 4 and 7 were admitted into
- 5 evidence.)
- 6 JUDGE ALBERS: Could you identify which is
- 7 which, please?
- 8 BY MS. YU:
- 9 Q. Yes, I'll try and do that now. AG Cross
- 10 Exhibit 6 is the one that says at the top right-hand
- 11 corner Ameren Exhibit 13.1 and it says page 7 of 34,
- 12 and that is Schedule FR E-1 from the present case, so
- 13 12-0001. And then as we discussed with your witness
- 14 as well in 12-0293, AG Cross Exhibit 7, the one that
- 15 says Ameren Exhibit 1.1 in the top right-hand corner,
- 16 that is the same schedule but for Docket 12-0293.
- 17 And if you look at AG Cross 7, and
- 18 again that's the exhibit for Docket 12-0293, can you
- 19 read on the second page there what the actual rate
- 20 base was before projected plant adjustments?
- 21 A. Are you referring to line 12 specifically
- 22 or another line?

- 1 Q. Yeah. I am sorry. I am referring to line
- 2 36 on the second page.
- 3 A. Line 36, the amount is 1,967,520,000.
- 4 Q. Thank you. And on AG Cross Exhibit 6, so
- 5 the other exhibit that I passed out, if you look at
- 6 line 42 can you read out loud the number there?
- 7 A. Okay. I should just clarify, you are
- 8 asking me to read line 42 from this exhibit, line 36
- 9 from the other exhibit?
- 10 O. Yes.
- 11 A. Okay. Line 42 from AG Cross Exhibit 6 is
- 12 2,166,115,000.
- 13 Q. And do you understand line 42 to be the
- 14 Company's pro forma rate base in this present docket?
- 15 A. It does not -- yes, I stand corrected. It
- 16 is the amount of rate base in this present docket.
- 17 Q. And actually let me go back; I am not sure
- 18 if I was completely clear.
- 19 Line 36, do you understand that to be
- 20 the actual rate base as of December 31, 2011?
- 21 A. That is the actual DS rate base for
- 22 projected plant additions in the Docket 12-0293.

- 1 Q. Okay, thank you. And that is -- the actual
- 2 DS rate base before projected plant additions
- 3 adjustments is, subject to check, 198.6 million less
- 4 than the Company's pro forma rate base in the present
- 5 docket which was that line 42 number, is that
- 6 correct?
- 7 A. That is correct. I mean, the one number is
- 8 the four projected additions, the other half of
- 9 projected additions. Yes, I agree with your
- 10 statement with that qualification.
- 11 Q. Okay. Well, if you look at -- I am going
- 12 to refer to this by number, AG Cross Exhibit 7 again
- 13 so that's the one in the 12-0293. If you look at
- 14 that line 42, is it correct that that's the 2012
- 15 projected plant additions?
- 16 A. Line 42 would include the 2011 actual plus
- 17 2012 projected additions.
- 18 Q. Right, sorry, that's what I meant to say.
- 19 You said it better.
- 20 And if you compare that with line 42
- 21 in the AG Cross Exhibit 6, is it true that that is
- 22 still 123.7 million less than the Company's pro forma

- 1 rate base in the present docket?
- 2 A. Yes.
- 3 Q. Switching gears a little bit, do you agree
- 4 that the approved liability for vacation pay as of
- 5 any point in time represents accumulative excess of
- 6 vacation pay costs recorded over the accumulative
- 7 amount paid out?
- 8 A. Could you repeat that question, please?
- 9 Q. Yes. I am going to try to say it more
- 10 clearly.
- 11 Would you agree that the accrued
- 12 liability for vacation pay as of any point of time,
- 13 that that represents the accumulative excess of
- 14 vacation pay costs recorded over the accumulative
- 15 amount paid out?
- 16 A. Well, I partially agree. I would say that
- 17 at a point in time it is the accumulated amount
- 18 recorded on the Company's books, at a point in time.
- 19 Q. I am sorry, could you repeat that?
- 20 A. At any point in time approved vacation pay
- 21 liability is the amount recorded on the Company's
- 22 books at that point in time.

- 1 Q. And on the same topic of vacation pay,
- 2 would you agree that with respect to vacation pay
- 3 that in a given year, as vacation pay is accrued,
- 4 previously earned vacation pay is also being paid
- 5 out?
- 6 A. That is correct. At any point in time
- 7 amounts are being accrued and prior amounts are being
- 8 paid out. The turnover is one year, one year or less
- 9 on vacation pay.
- 10 Q. Okay. And then would you also agree that
- 11 when vacation pay liability was initially established
- 12 that it was necessary to include in the income
- 13 statement the full vacation pay expense in that year?
- 14 A. In the income statement?
- 15 Q. Yes. So when it was initially established,
- 16 you know, whether it was -- that it was necessary to
- 17 include in the income statement the full vacation pay
- 18 expense?
- 19 MR. WHITT: I think I need to object. I am
- 20 just not sure what we mean by initially established,
- 21 what is being initially established.
- 22 JUDGE ALBERS: It might help if you clarify

- 1 that.
- 2 Q. I think we mean when the vacation pay
- 3 liability was initially set. Is that clear to you?
- 4 MR. WHITT: It is not clear to me. Perhaps it
- 5 is to the witness, but.
- 6 A. Well, I would say that I wasn't involved in
- 7 initially establishing the vacation pay, so I can't
- 8 speak to the entries for that.
- 9 Q. Okay, that's fine. Is it also correct that
- 10 the increment to the vacation pay liability 2010
- 11 represents an excess of vacation pay costs accrued in
- 12 2010 over vacation pay actually paid out that year?
- 13 A. It would be the increment for accrued
- 14 vacation pay for the current year plus amounts paid
- 15 out and plus any other adjustments that may have been
- 16 made to the accrued vacation pay. For example, one
- 17 of those adjustments would be if an employee left
- 18 before they were entitled to payment, then that
- 19 amount would be effectively written off as no longer
- 20 a liability.
- Q. Okay. And just lastly, would you also
- 22 agree that the accrued liability for vacation pay as

- of any point in time represents the -- well,
- 2 represents the accumulative excess of vacation pay
- 3 costs recorded over the accumulative amount paid out?
- A. I wouldn't entirely agree with that. I
- 5 qualified the prior answer with a similar question.
- 6 I would say it just represents the accumulated
- 7 liability on the Company's books at that point in
- 8 time.
- 9 MS. YU: Okay. No further questions at this
- 10 time. Thank you, Mr. Stafford.
- 11 Oh, sorry, I would like to move for
- 12 the admission of AG Cross Exhibits 5, 6 and 7.
- 13 JUDGE ALBERS: Any objection?
- 14 MR. WHITT: Your Honor, I do have an objection
- 15 to AG Cross Exhibit 5 on the basis of hearsay. No
- 16 objection to 6 or 7.
- 17 JUDGE ALBERS: Ms. Yu?
- 18 MS. YU: I am sorry, that was the objection
- 19 to --
- 20 JUDGE ALBERS: Number 5 on the basis of
- 21 hearsay.
- MS. YU: Number 5. Yeah, I mean, again, you

- 1 know, Mr. Stafford opened the door to this in his
- 2 testimony.
- 3 JUDGE ALBERS: Well, you are not -- for my own
- 4 clarification, you know, earlier you weren't asking
- 5 this with regard to the accuracy of the numbers in
- 6 here, were you? Or just what they or how they are
- 7 treated?
- 8 MS. YU: What they stated, and the exhibit is
- 9 being offered for impeachment purposes. You know, I
- 10 questioned him as to what the document in front of
- 11 him stated.
- 12 JUDGE ALBERS: I am going to overrule the
- objection and admit AG Cross Exhibits 5, 6 and 7.
- 14 (Whereupon AG Cross Exhibits 5,
- 15 6 and 7 were admitted into
- 16 evidence.)
- 17 MR. KENNEDY: Did Your Honors have any
- 18 questions for Mr. Stafford?
- 19 JUDGE ALBERS: I do.
- 20 EXAMINATION
- 21 BY JUDGE ALBERS:
- 22 Q. Just to help us understand a little more

- 1 what's going on with regard to the vacation pay
- 2 payroll expense, you are familiar with the accounting
- 3 entries necessary to record AIC's vacation accruals,
- 4 correct?
- 5 A. Yes.
- 6 Q. And when does AIC make those accruals?
- 7 A. For vacation pay?
- Q. Yes.
- 9 A. The initial accrual is made in January of a
- 10 given year based upon vacation pay earned in the
- 11 prior year, and then that is amortized off over the
- 12 course of the year, because those employees that earn
- 13 the vacation will take vacation over the course of
- 14 the following calendar year. It is too difficult to
- 15 administer or to align that accrual with every single
- 16 employee. Instead, it is done through basically an
- 17 amortization. To the extent there is no need for a
- 18 true-up for that due to the fact an employee is
- 19 leaving and not actually being entitled to that, that
- 20 doesn't happen too often, then that would be an
- 21 adjustment.
- Q. Okay. When a journal entry is made to

- 1 record a vacation pay accrual in January, what
- 2 specific accounts are debited and credited in that
- 3 journal entry, if you recall?
- A. Yes. The debit would be to Account 190 A
- 5 and G Labor Expense, and the credit is to, I believe
- 6 it is, 242. It is 242 account which is a current
- 7 liability on the Company's balance sheet, and it is a
- 8 current liability because it is due and payable
- 9 within one year.
- 10 Q. So the account that is debited then in the
- 11 journal entries to record vacation pay accrual,
- 12 Account 190, is that account included in AIC's
- 13 determination of its overall revenue requirement in
- 14 this proceeding?
- 15 A. Yes. There would be accruals. It is
- 16 Account 920 and then there would be offsetting
- 17 entries for the amortization of prior accruals
- 18 against that account.
- 19 Q. Did you say 190 earlier?
- 20 A. Account 920? I am sorry.
- 21 Q. I thought I heard you say Account 190
- 22 earlier, I apologize.

- A. For this item, it is a debit to Account 920
- 2 which is A and G Labor Expense and a credit to
- 3 Account 242 which is a current accrued liability, and
- 4 then there is entries made each month during the year
- 5 to lower that 920 accrual so there is offsetting
- 6 entries. Over the course of the year, all other
- 7 things being equal, the Account 920 balance would go
- 8 up slightly due to the fact that, assuming you had a
- 9 constant work force, salary wages increase, you would
- 10 see a slight increase overall in that account over
- 11 the course of the year. It goes up initially and
- 12 then it is amortized off throughout the year.
- 13 Q. Is the vacation pay accrual expense net
- 14 account also included in AIC's determination of its
- 15 overall revenue requirement -- wait a minute, strike
- 16 that.
- 17 Has the accrual expense been removed
- 18 by another adjustment for purposes of this
- 19 proceeding?
- 20 A. No. It's a component of labor expense for
- 21 the Company. Now, employees are entitled to a
- 22 portion of their overall labor expense, be it

- 1 vacation-related, and that portion of their labor
- 2 expense is recorded -- the vacation portion is
- 3 recorded as labor expense. The increment associated
- 4 with the vacation accrual for the current year is
- 5 reflected in the cash working capital calculation as
- 6 a reduction to that calculation through the payroll
- 7 expense lead, specifically.
- 8 JUDGE ALBERS: All right. Thank you, Mr.
- 9 Stafford. Did you have any redirect?
- 10 MR. WHITT: Could we take a very short break,
- 11 about two minutes?
- 12 JUDGE ALBERS: Okay.
- 13 (Whereupon the hearing was in a
- short recess.)
- 15 JUDGE ALBERS: Back on the record.
- 16 MR. WHITT: Your Honor, I just have one area of
- 17 redirect.
- 18 REDIRECT EXAMINATION
- 19 BY MR. WHITT:
- 20 Q. Mr. Stafford, could you refer to Exhibit
- 21 13.4, page 7 of 7? Do you have that in front of you?
- 22 A. Yes, I do.

- 1 Q. And do you recall being asked a series of
- 2 questions by Mr. Lannon where you went through
- 3 various parts of the chart and did various
- 4 calculations and allocations and so forth?
- 5 A. Yes, I do.
- 6 Q. And can you recite all of those back to us
- 7 verbatim?
- 8 A. No, I cannot.
- 9 Q. I will withdraw that question. What I want
- 10 to ask you is in particular with respect to some
- 11 questions you were asked about allocations, what I
- 12 would like to know is whether the allocation
- 13 methodologies that you used were the same for the
- 14 years reflected in Exhibit 13.4, page 7 of 7, those
- years being 2004 through 2008?
- 16 A. No. As I footnoted on the schedule, I used
- 17 different allocation methodologies. The primary one
- 18 that was discussed before was the year 2005 which
- 19 there was \$76 million of dividends. And my
- 20 allocation method there was to assign the
- 21 first-quarter dividends of 20 million to 2004 net
- 22 income. And the reason for that was that I knew that

- 1 dividend was paid on 2004 earnings, and I also knew
- 2 that the purchase accounting net income earnings were
- 3 sufficient to cover that dividend, non-purchase
- 4 account earnings were not. And then beyond that most
- 5 of the additional discussion was how do we take that
- 6 remaining 56 million and reapportion that.
- 7 And I used an apportionate method
- 8 there because there was 94 million of net income in
- 9 common that year which far exceeded the amount of
- 10 dividends. So I could see for 2005 that use of net
- 11 income for that year was representative in my opinion
- 12 of how to properly apportion the dividends between
- 13 purchase accounting and non-purchase accounting.
- However, in 2007 and 8 the
- 15 circumstances were quite different. There were 61
- 16 million of dividends in 2007 but only 23 million of
- 17 net income that year, far below the amount of
- 18 dividends. And the next year, 2008, was even more
- 19 difference, a bigger difference, 60 million of
- 20 dividends compared to less than 3 million of net
- 21 income. Apportionment of 61 and 60 million of
- 22 dividends to an amount less than that amount for net

- 1 income made no sense. And so I looked at the
- 2 balance, accumulated balance, of purchase accounting,
- 3 dividend adjusted purchase accounting net income
- 4 through 2006 and dividend adjusted non-purchase
- 5 accounting net income through 2006. The amount in
- 6 purchase accounting was sufficient to cover the full
- 7 dividends for 2007 but the non-purchase accounting
- 8 was not. So I assigned the entire dividend to
- 9 purchase accounting in that year. And again in 2008
- 10 non-purchase accounting net income was actually
- 11 negative, not positive. So I made the decision to
- 12 allocate the dividend for 2008 first to purchase
- 13 accounting with the remainder assigned to
- 14 non-purchase accounting.
- So in summary, my methodology was
- 16 dictated by the facts, the information I was looking
- 17 at at that time for each year.
- 18 Q. What was your overarching purpose in
- 19 selecting the methodologies that you did based on the
- 20 circumstances before you? What were you trying to
- 21 accomplish?
- 22 A. Well, my purpose was to properly allocate

- 1 and/or assign as best as I could, based upon the
- 2 information I was looking at, the dividends between
- 3 purchase accounting and non-purchase accounting.
- 4 MR. WHITT: I have no further questions.
- 5 JUDGE ALBERS: Any recross?
- 6 MR. LANNON: None from me, Your Honor.
- 7 JUDGE ALBERS: Anyone else?
- 8 (No response.)
- 9 All right. Is there any objection
- 10 then to the admission of the previously identified
- 11 exhibits of Mr. Stafford?
- 12 (No response.)
- 13 Hearing none, then they are admitted
- 14 as they are on e-Docket.
- 15 (Whereupon AIC Exhibits 2.0R,
- 16 2.1, 2.2R, 2.3, 2.4, 2.5, 2.6,
- 13.0, 13.1, 13.2, 13.3, 13.4,
- 18 13.5, 23.0R, 23.1 and 23.2 were
- 19 admitted into evidence.)
- 20 JUDGE ALBERS: Off the record.
- 21 (Whereupon there was then had an
- 22 off-the-record discussion.)

- JUDGE YODER: Ms. Phipps, were you previously
- 2 sworn?
- 3 THE WITNESS: No, I was not.
- 4 JUDGE YODER: Is there anyone else in the
- 5 courtroom who is going to testify today? I can swear
- 6 them all in at once.
- 7 (Whereupon the witness was duly
- 8 sworn by Judge Yoder.)
- 9 ROCHELLE PHIPPS
- 10 called as a witness on behalf of Staff of the
- 11 Illinois Commerce Commission, having been first duly
- 12 sworn, was examined and testified as follows:
- 13 DIRECT EXAMINATION
- 14 BY MS. LUCKEY:
- 15 Q. Good afternoon, Ms. Phipps. Can you please
- 16 state your name for the record.
- 17 A. Yes, my name is Rochelle Phipps,
- 18 R-O-C-H-E-L-L-E, P-H-I-P-P-S.
- 19 Q. And by whom are you employed?
- 20 A. I am employed by the Illinois Commerce
- 21 Commission.
- Q. Ms. Phipps, do you have in front of you

- 1 what has been previously filed on e-Docket as the
- 2 Direct Testimony of Rochelle Phipps, ICC Staff
- 3 Exhibit 7.0 dated April 12, 2012, which consists of a
- 4 cover page, a table of contents, 13 pages of
- 5 narrative text and Schedules 7.01 through 7.07?
- A. Yes, I do.
- 7 Q. Was ICC Staff Exhibit 7 prepared by you or
- 8 under your direction, supervision and control?
- 9 A. Yes, it was.
- 10 Q. Do you have any additions, deletions or
- 11 modifications to make to ICC Staff Exhibit 7.0?
- 12 A. No, I do not.
- 13 Q. If I were to ask you today the same series
- 14 of questions set forth in that document, would your
- 15 answers be the same?
- 16 A. Yes, they would.
- 17 Q. Ms. Phipps, do you also have in front of
- 18 you what has been previously filed on e-Docket as the
- 19 Rebuttal Testimony of Rochelle Phipps which has been
- 20 marked for identification as ICC Staff Exhibit 16.0
- 21 dated June 5, 2012, which consists of a cover page, a
- 22 table of contents, 19 pages of narrative text and

- 1 Schedules 16.01 through 16.09?
- 2 A. Yes, I do.
- 3 Q. Ms. Phipps, was your rebuttal testimony
- 4 prepared by you or under your direction, supervision
- 5 and control?
- 6 A. Yes, it was.
- 7 Q. Do you have any additions, deletions or
- 8 modifications to make to that narrative testimony or
- 9 the accompanying schedules?
- 10 A. No, I do not.
- 11 Q. If I were to ask you today the same series
- 12 of questions set forth in those documents, would your
- 13 answers be the same?
- 14 A. Yes, they would.
- 15 MS. LUCKEY: At this time Staff would move to
- 16 admit into evidence the Direct Testimony of Rochelle
- 17 Phipps, ICC Staff Exhibit 7.0, and its previously
- 18 described schedules, and the Rebuttal Testimony of
- 19 Rochelle Phipps, ICC Staff Exhibit 16.0, along with
- 20 its previously described schedule, and Staff would
- 21 tender the witness for cross examination.
- JUDGE YODER: We will discuss the admissibility

- 1 of those documents after cross examination. I
- 2 believe Ameren reserved cross.
- 3 MR. TOMC: Yes, Your Honor, the Company would
- 4 have some cross examination questions.
- 5 JUDGE YODER: Very good.
- 6 MR. TOMC: Before I begin, I noted that
- 7 Mr. Lannon is not in the hearing room today.
- 8 Mr. Lannon, would you like me to send you some of the
- 9 documents that I may refer to during the testimony or
- 10 would that be okay with you?
- 11 MR. LANNON: Matt, if you have them ready to
- 12 go, that's fine. Otherwise, I don't think it is
- 13 necessary as long as Jim and Nicole have them.
- 14 MR. TOMC: Okay. Well, I did go ahead and send
- 15 some to you right before we started. So there are
- 16 documents there. I don't have them marked yet, so if
- 17 you have any questions feel free to stop me and we
- 18 will get it squared away.
- 19 MR. LANNON: I have got it here. Thank you,
- 20 Matt.

21

22

1 CROSS EXAMINATION

- 2 BY MR. TOMC:
- 3 Q. Good afternoon, Ms. Phipps.
- 4 A. Good afternoon.
- 5 Q. My name is Matt Tomc and I will be asking
- 6 you a few questions about your testimony today.
- 7 Primarily -- well, I can tell you I do have some good
- 8 news; there will no tax-related questions for at
- 9 least the next hour. Unfortunately, there will be
- 10 some somewhat accounting-related questions so do bear
- 11 with me.
- 12 I guess I would start just to inquire
- 13 as to the general scope and context of the testimony
- 14 that you have offered in this proceeding. As a
- 15 general matter, the purpose of this docket, as I
- 16 understand it, is for review and approval of the
- 17 formula rate tariffs filed by Ameren Illinois
- 18 pursuant to Section 16-108.5 of the Act. Would you
- 19 agree with that general characterization?
- 20 A. Yes.
- Q. Okay. And did you review that section of
- 22 the law before you prepared your testimony in this

- 1 case?
- 2 A. I read the law and I specifically reviewed
- 3 in preparing my case, 16-108.5(c) and 16-108.5(b).
- 4 Q. Thank you. For the ease of communications
- 5 would it be okay if I just referred to that statute
- 6 generally as 108.5?
- 7 A. Sure.
- 8 Q. Thank you. Now, your expertise for the
- 9 Commission Staff is in the area of utility finances,
- 10 is that correct?
- 11 A. That's correct.
- 12 Q. And you are not a CPA or an accountant by
- 13 trade, is that true?
- 14 A. That's true.
- 15 Q. You are also not an attorney or a lawyer?
- 16 A. That's true.
- 17 Q. But you do have familiarity with financial
- 18 accounting and regulatory accounting principles, is
- 19 that fair to say?
- 20 A. My area of expertise is in finance. I
- 21 consult the Uniform System of Accounts occasionally
- 22 with respect to my testimony. I would not say that I

- 1 am an accounting expert.
- Q. Fair enough. And while you are not a
- 3 lawyer, you do have some familiarity with the
- 4 Illinois Public Utilities Act at least so far as it
- 5 pertains to finance-related matters?
- 6 A. Yes, I review the finance-related portions
- 7 of the Public Utilities Act.
- 8 Q. Now, the scope of review -- the scope of
- 9 your review that resulted in your testimony in this
- 10 proceeding, as I understand it you looked into the
- 11 reasonableness and prudence of debt issuances,
- 12 debt-related issues and capital structure matters as
- 13 they are contained in the formula rate proposal. Is
- 14 that an accurate characterization of the scope of
- 15 your review?
- 16 A. Well, I reviewed the capital structure for
- 17 Ameren Illinois Company. I measured the various
- 18 components of the capital structure, made
- 19 recommendations on how they should be measured and
- 20 how they should be adjusted if necessary for
- 21 ratemaking purposes.
- 22 Q. And as part of your analysis did you

- 1 consider the incremental investment requirements that
- 2 are imposed by 108.5 on Ameren Illinois?
- 3 A. No.
- 4 Q. Would it be fair to say that then you did
- 5 not conduct any financial analysis to determine if
- 6 Staff's proposed adjustments would have any impact on
- 7 Ameren Illinois' ability to finance the incremental
- 8 investments required?
- 9 A. That is correct.
- 10 Q. I am going to ask you about your position
- in your testimony concerning average capital
- 12 structure. Specifically, I would refer you to your
- 13 arguments that begin on page 2 of your rebuttal
- 14 testimony. In the arguments that begin on this page,
- 15 as I understand it, you propose to use an average
- 16 capital structure to reduce potential manipulation of
- 17 the capital structure by the Company, is that right?
- 18 A. Well, that's one of the reasons I propose
- 19 an average capital structure. First of all, an
- 20 average capital structure is less sensitive to
- 21 manipulation when capital structure is measured on a
- 22 single day, as you said. But also because that would

- 1 produce a more accurate calculation for the earned
- 2 ROE which is part of the formula rate law as well.
- Q. Okay. Now, in your testimony if you would
- 4 refer to page 4?
- 5 A. Of my rebuttal testimony?
- 6 Q. Your rebuttal testimony, that's correct.
- 7 You have a demonstrative table, and the numbers, of
- 8 course, in this table do not bear any relation to the
- 9 facts at issue in this case, is that correct?
- 10 A. That is correct. This is just an
- 11 illustration.
- 12 Q. And this Table 1, this Table 1 shown on
- 13 page 4, that shows basically a contrast between the
- 14 Company's methodology and Staff's methodology where
- 15 no financing event occurred, is that the intent here?
- A. This is to show that, if the monthly
- 17 average amounts do not change over the course of a
- 18 year, then using an average capital structure would
- 19 produce the same results as using a capital structure
- 20 measured as of the last date.
- 21 Q. And then on Table 2 again you show another
- 22 illustration, and in this illustration of the two

- 1 methodologies this table illustrates a departure of
- 2 the methodologies used by the Company and Staff, is
- 3 that correct?
- A. Yes. This shows that essentially if \$100
- 5 million of short-term debt was replaced with
- 6 long-term debt at the end of the calendar year, then
- 7 the Company's methodology would produce a higher
- 8 common -- or I am sorry, a higher total debt ratio
- 9 than the average methodology even though the dollars
- 10 have not changed.
- 11 Q. Now, if I could refer you to your table to
- 12 the Company methodology, that would show what the
- 13 Company has proposed to do which is use end-of-year
- 14 actual numbers as reported in FERC Form 1, is that
- 15 right?
- 16 A. No. This only shows that -- it reflects
- 17 the Company's methodology as far as it calculates an
- 18 average short-term debt balance and then uses the
- 19 end-of-the-year long-term debt and common equity
- 20 balances which is analogous to what the Company does.
- 21 Q. In your table, on the bottom of half of
- 22 your table where you show Staff methodology and

- 1 Company methodology, this is intended to contrast the
- 2 Company's use of end-of-year actual numbers versus
- 3 Staff's methodology that uses averages, is that
- 4 correct?
- 5 A. Well, except for the average short-term
- 6 debt balance which the Company also used, that is
- 7 correct.
- 8 MR. TOMC: I have been told that we are on up
- 9 to Ameren Cross Exhibit Number 6. Would that be the
- 10 next one? Anybody disagree with that?
- JUDGE YODER: We only have four. Start at
- 12 five.
- 13 MR. TOMC: Okay. Your Honor, I will then mark
- 14 this first exhibit as Ameren Cross Exhibit 5.
- 15 (Whereupon Ameren Cross Exhibit
- 16 5 was marked for purposes of
- 17 identification as of this date.)
- 18 BY MR. TOMC:
- 19 Q. Ms. Phipps, if you would take a look at
- 20 Ameren Cross Exhibit 5, what's been identified as
- 21 Ameren Cross Exhibit 5, do you recognize this
- 22 document? Does it look familiar to you?

- 1 A. Yes.
- Q. What do you recognize it to be?
- 3 A. This is the -- well, part of the balance
- 4 sheet for 2010 taken from Ameren Illinois Company's
- 5 FERC Form 1.
- 6 Q. And that would be the FERC Form 1 with an
- 7 end of the fourth quarter 2010, is that correct?
- 8 A. Yes.
- 9 Q. Okay. And the document that I have shown
- 10 you here is entitled "Comparative Balance Sheet -
- 11 Liabilities and Other Credits"?
- 12 A. Yes.
- 13 Q. Now, the information that's displayed on
- 14 this document, if you look at the two columns to the
- 15 right, it shows the current end-of-year balance and
- 16 the prior year end balance; is that a fair
- 17 characterization of what's shown?
- 18 A. Yes.
- 19 Q. The FERC Form 1 reports actual end-of-year
- 20 balances, is that correct?
- 21 A. Yes.
- Q. Now, Staff's methodology, if I understand

- 1 correctly, is a monthly average, is that right?
- 2 A. That is correct.
- 3 Q. Is it a 12-month or 13-month average?
- A. Well, it is the average capital structure
- 5 is calculated over 12 months, calculated in
- 6 accordance with the Commission's administrative rules
- 7 which requires 13 observations to come up with 12
- 8 monthly balances, and those are averaged to produce
- 9 an average for the purpose of the capital structure.
- 10 Q. When you say the Commission's rules, which
- 11 rules are you referring to?
- 12 A. Well, it's Illinois Administrative Code
- 13 285, Part 285.
- 14 Q. I believe it is specified in your
- 15 testimony?
- 16 A. Yes.
- 17 Q. It is the same -- you are referring to the
- 18 same rule that you identify in your testimony?
- 19 A. That is correct.
- 20 Q. Now, that rule that you referenced is a
- 21 rule applicable to future test year rate proceedings,
- 22 is that correct?

- 1 A. I don't know.
- Q. All right. Let's move on. Now, the
- 3 monthly data that you use you do not derive from FERC
- 4 Form 1, do you?
- 5 A. There may be figures used in my
- 6 calculations that are the same as in the FERC Form 1,
- 7 but I am not certain. Let's see.
- Q. Let me ask you another way. To derive your
- 9 monthly average where do you get the monthly data?
- 10 A. Well, some of it, most of it, I obtained
- 11 from the Part 285 filing or the data request
- 12 responses from the Company.
- 13 Q. So you could not get all of the information
- 14 to conduct that analysis through the FERC Form 1,
- 15 would that be correct?
- 16 A. That is correct.
- 17 Q. If you could -- now, if I understand your
- 18 methodology correct, you would require 13
- 19 observations. How many of those observations could
- 20 you derive from the FERC Form 1, if any?
- 21 A. I am not sure that I could derive any of
- these balances from the FERC Form 1 because the FERC

- 1 Form 1 -- well, for one, it reflects purchase
- 2 accounting.
- 3 Q. If you could turn to page 9 of your
- 4 rebuttal testimony?
- 5 A. Okay, I am there.
- 6 Q. I want to direct your attention to line 117
- 7 and this sentence begins "To the contrary." Now,
- 8 this sentence, as I understand it, is intended to
- 9 offer some authority to support your position in
- 10 favor of the use of an average capital structure, is
- 11 that correct? Is that fair?
- 12 A. I think that's a fair statement, yes.
- 13 Q. And you indicate that Standard & Poor's
- 14 uses average common equity in its calculation of
- 15 return on common equity. For what purpose does
- 16 Standard & Poor's analyze corporate returns?
- 17 A. As part of their financial analysis of the
- 18 companies that they provide credit ratings to.
- 19 Q. Put another way, Standard & Poor's is
- 20 primarily concerned with assessing and reporting the
- 21 creditworthiness of the companies that it reviews, is
- 22 that fair?

- 1 A. That's a fair statement.
- Q. And that is the impetus, if you will, for
- 3 the analysis that it conducts and uses in its
- 4 reports?
- 5 A. Well, this is one component of a very
- 6 extensive analysis the credit ratings agencies
- 7 perform. But, yes.
- 8 Q. You also indicate the financial literature
- 9 recognizes that it is common regulatory practice to
- 10 calculate a rate of return on average book equity?
- 11 A. I am sorry, what line?
- 12 Q. I guess the sentence begins on 119. It is
- 13 a clause.
- 14 A. And would you repeat your question, please?
- 15 Q. You indicate in your testimony here that
- 16 financial literature recognizes that it is common
- 17 regulatory practice to calculate a rate of return on
- 18 average book equity?
- 19 A. That is correct.
- 20 Q. Let me ask you, to the extent you can, do
- 21 you believe that 108.5 and the formula rate process
- 22 that it provides for is common regulatory practice?

- 1 A. Well, I think that there are aspects of the
- 2 formula rate law that are similar, consistent with
- 3 traditional ratemaking, which I think could be one
- 4 definition of common regulatory practice. But I
- 5 think there are other aspects that are different.
- 6 Traditional rate making doesn't involve
- 7 reconciliations. It doesn't involve a formula laid
- 8 out in statute for a return on equity. The formula
- 9 rate runs on a shorter clock or has a shorter time
- 10 frame than a traditional rate case, it is only eleven
- 11 months. So I think that there are aspects of the
- 12 formula rate that are similar, but there are some
- 13 very important differences.
- 14 Q. Would it be fair to say that in many
- 15 respects 108.5 provides for a unique ratemaking
- 16 mechanism for recovery of retail electric service?
- 17 MS. LUCKEY: Can I just interject for a moment
- 18 and say that the witness stated she is familiar with
- 19 Section C and D and that's what she reviewed in
- 20 preparing her testimony. So when we say Section 108
- 21 are we referring to the entire Act or only those
- 22 portions that the witness has reviewed in providing

- 1 her testimony?
- 2 MR. TOMC: To clarify I would just ask if the
- 3 witness would agree that in many respects the
- 4 ratemaking provided for in 108.5 is unique. To the
- 5 extent that she does not know, then she can say so.
- 6 MS. LUCKEY: And I think it is fair that the
- 7 witness testify as to rate of return and the issues
- 8 that she is an expert on as far as she knows, you
- 9 know, what the Act -- how that's different in those
- 10 respects, but not as to how the Act is different in
- 11 every respect.
- 12 JUDGE YODER: I will overrule the objection.
- 13 She can testify as to her knowledge and to her
- 14 experience and whatever impression she has.
- 15 BY MR. TOMC:
- 16 Q. Is 108.5, does it provide for a unique form
- 17 of rate recovery?
- 18 A. Well, I think with respect to Sections
- 19 16-108.5(c) and (d), the unique aspect relates to the
- 20 fact that the ROE is based on a formula rather than a
- 21 cost of equity analysis that would occur for a more
- 22 traditional ratemaking proceeding.

- 1 Q. Thank you.
- 2 (Whereupon Ameren Cross Exhibit
- 3 6 was marked for purposes of
- 4 identification as of this date.)
- 5 Show you what has been marked as Ameren
- 6 Cross Exhibit 6. The document before you marked as
- 7 Ameren Cross Exhibit 6, does that look familiar to
- 8 you?
- 9 A. Yes.
- 10 Q. What do you recognize it to be?
- 11 A. This is the excerpt of Dr. Roger Morin's
- 12 Regulatory Finance: Utilities Cost of Capital, which
- 13 I provided as a work paper or source document for my
- 14 testimony.
- 15 Q. Now, I see that the title page of this
- 16 document appears to be a title page of a regulatory
- 17 finance reference manual, would you agree with that?
- 18 A. I don't think I would describe it as a
- 19 reference manual. I think it is a publication
- 20 regarding regulatory finance.
- 21 Q. And this book would contain scholarly
- 22 material concerning utilities cost of capital? Is

- 1 that what it contains?
- 2 A. I think this book is essentially a
- 3 compilation of descriptions of different financial
- 4 models and different aspects of regulatory finance as
- 5 Dr. Morin describes them and provides background.
- 6 Q. In preparing testimony do you on occasion
- 7 refer to this book to conduct your analysis and
- 8 review?
- 9 A. Well, in my rebuttal testimony I referred
- 10 to these pages that are Ameren Cross Exhibit 6.
- 11 Q. Have you ever referred to this book before?
- 12 A. I don't know offhand.
- 13 Q. Where did you locate it?
- 14 A. We have this book in the Finance
- 15 Department. I have read this book, and I review
- 16 portions of it when preparing testimony. But with
- 17 respect to my rebuttal testimony, these are the pages
- 18 that I looked at.
- 19 Q. Okay. If you turn the cover page, it takes
- 20 you to page 159 of the book, do you see that?
- 21 A. Yes.
- Q. And it indicates at the top that this is

- 1 Chapter 5 of the book and that the subject of Chapter
- 2 5 is DCF applications. Do you see it up in the
- 3 corner?
- 4 A. Yes.
- 5 Q. Is that a reference to a discounted cash
- 6 flow application?
- 7 A. Yes.
- 8 Q. And no party in this proceeding has offered
- 9 a discounted cash flow analysis, have they?
- 10 A. That is correct.
- 11 Q. In fact, that type of analysis would not be
- 12 relevant to this proceeding, would you agree?
- 13 A. That's correct.
- 14 Q. I want to draw your attention on this page
- 15 159, there is an Example 5.1. Skipping past that
- 16 example, there is a short paragraph at the bottom of
- 17 the page and it says, "It should be pointed out that
- 18 published forecasts of the expected return on equity
- 19 by analysts such as Value Line are sometimes based on
- 20 end-of-period book equity rather than on average book
- 21 equity." And then it goes on to say, "The following
- 22 formula adjusts the reported end-of-year values so

- 1 that they are based on average common equity which is
- 2 the common regulatory practice."
- 3 Did I read that correctly?
- 4 A. Yes.
- 5 Q. Is this -- these two sentences, are these
- 6 the source of your authority that you cite in your
- 7 rebuttal testimony on page 9?
- 8 A. Yes.
- 9 Q. And these two sentences are what you relied
- 10 upon to support your conclusion that the use of
- 11 average common equity is a common regulatory
- 12 practice, is that right?
- 13 A. Yes. This is the example I cited in my
- 14 testimony. The other example is Standard & Poor's.
- 15 Q. Okay. Now, Value Line is a capitalized
- 16 term used in this exhibit. What is Value Line?
- 17 A. Value Line is a publication that provides
- 18 various types of -- or information on various
- 19 companies, financial information.
- 20 O. Would financial professionals refer to
- 21 Value Line from time to time? Would that be common?
- 22 MS. LUCKEY: Can I ask in what context you are

- 1 referring to?
- Q. Okay. Let me restate the question.
- Would Value Line be the type of
- 4 document that an investor or a financial professional
- 5 working on behalf of an investor would review in
- 6 making investment decisions?
- 7 A. Well, there are many publications out there
- 8 with information similar to what Value Line provides.
- 9 I don't know -- I think it is a possibility that an
- 10 investor would consider Value Line when making an
- 11 investment decision.
- 12 Q. Would a utility finance expert preparing
- 13 testimony concerning the return-on-equity refer to a
- 14 Value Line document possibly?
- 15 A. Well, they might. I am not sure that they
- 16 would -- they would refer, for example, to Value
- 17 Line's growth rates.
- 18 Q. Turning to the next page which is 160,
- 19 there is a formula provided to demonstrate the
- 20 average equity calculation. Do you see that?
- 21 A. Yes.
- Q. Now, this formula calculates an average

- 1 using year-end book equity from the current year to
- 2 the previous year as compared from the current year
- 3 to the previous year. Would you agree with that
- 4 characterization?
- 5 A. Yes.
- 6 Q. And although we do not have the full
- 7 context of Chapter 5, this appears to be a component
- 8 part of conducting a DCF analysis, is that right?
- 9 The calculation to be conducted is a component part
- 10 of a DCF analysis, is that correct?
- 11 A. Yes.
- 12 Q. It also concerns calculating growth rates,
- 13 am I correct?
- 14 A. Yes.
- 15 Q. I want to turn your attention to your
- 16 testimony concerning good will. Now, this testimony
- 17 concerning purchase accounting in good will that you
- 18 present in this case, this issue is similar to the
- 19 good will issue, in fact it is almost the same as the
- 20 good will issue, purchase accounting issue, you
- 21 raised in the last case, is that correct?
- 22 A. Well, not entirely. In the last case my

- 1 primary position was that good will should be
- 2 subtracted from the common equity balance.
- Q. Let me ask you about the last case. If I
- 4 understand correctly in your direct testimony, to the
- 5 extent you recall, did you argue that the purchase
- 6 accounting reflected bookkeeping entries that were
- 7 not suitable for ratemaking in your opinion? Is that
- 8 your position on direct?
- 9 A. Yes.
- 10 Q. And on rebuttal you argue that AIC had
- 11 improperly included accounting adjustments in its
- 12 purchase accounting that were in fact in your opinion
- unrelated to purchase accounting, do you recall that?
- 14 A. Are you referring to the last case?
- 15 Q. Yes.
- 16 A. Yes.
- 17 Q. And if I remember correctly, in brief Staff
- 18 argued that it could not verify the purchase
- 19 accounting, is that right?
- 20 A. That is correct.
- 21 Q. In this case Staff does not contest the
- 22 accuracy of AIC's purchase accounting adjustments,

- 1 correct?
- 2 A. That is correct. I have no opinion as to
- 3 the accuracy of the purchase account.
- 4 Q. Would you refer to page 16 of your rebuttal
- 5 testimony, line 245? You state, "I am not
- 6 challenging the accuracy of AIC's calculation of its
- 7 purchase accounting adjustments." Is that your
- 8 testimony?
- 9 A. Yes.
- 10 Q. Now, in the present case, as I understand
- 11 it, Staff has withdrawn its position as articulated
- 12 on direct, is that correct?
- 13 A. Yes, I have withdrawn my primary position
- 14 in direct testimony.
- 15 Q. And the argument that is at bar now or the
- 16 argument that is presented before the Commission, at
- 17 least as it stands today, would primarily be
- 18 contained on pages 14 through 16 of your rebuttal
- 19 testimony?
- 20 A. Yes.
- 21 Q. And as I understand it, your explanation
- 22 here is that -- your argument is that -- is related

- 1 to dividends that were made by the Illinois Power
- 2 Company between 2007 and 2009, is that right?
- 3 Let me rephrase that. Let me refer
- 4 you directly to page 15 of your rebuttal testimony,
- 5 line 236.
- 6 A. Okay.
- 7 Q. You indicate here that you take issue with
- 8 dividends made by AmerenIP and equity infusions, and
- 9 that that supports the disallowance of equity from
- 10 the equity balance and supports your adjustment. Is
- 11 that your argument?
- 12 A. I think that's one of the -- that's one of
- 13 the things that supports my adjustment. But I
- 14 explain in the preceding paragraph that I don't agree
- with the whole premise of the Company's adjustment.
- 16 Q. Your adjustment would remove approximately
- 17 \$101 million in equity from the capital structure, is
- 18 that correct?
- 19 A. Yes.
- 20 O. And that 101 million is calculated as a
- 21 product of approximately 108 million associated with
- 22 historic retained earnings generated between 2004 and

- 1 2008 and that would be offset by approximately seven
- 2 million in net negative income generated from
- 3 purchase accounting?
- A. Yes, my adjustment is based on the
- 5 Company's calculation of the purchase accounting
- 6 adjustments.
- 7 Q. And you took 108 million associated with
- 8 historic retained earnings from 2004 through 2008 and
- 9 offset them by approximately seven million in net
- 10 negative income generated from purchase accounting in
- 11 2009 and 2010, is that correct?
- 12 A. Yes.
- 13 Q. Is it correct that the 108 million in
- 14 retained earnings that you refer to has in fact been
- 15 removed from what is now AIC's combined capital
- 16 structure through the payment of dividends?
- 17 A. No. That's the basis for my adjustment.
- 18 Q. Let me ask you, is purchase accounting,
- 19 that term as we use it, it is related to push down
- 20 accounting that occurred when Ameren acquired
- 21 Illinois Power Company, is that correct?
- 22 A. Yes.

- 1 Q. Okay. Also purchase accounting is a term
- 2 we use to reference accounting adjustments to remove
- 3 the effects of push down accounting on the books of
- 4 Ameren Illinois Company for regulatory purposes, is
- 5 that right?
- 6 A. Will you restate your question?
- 7 Q. Purchase accounting is also a reference, as
- 8 it is used in testimony, in your testimony and
- 9 Mr. Stafford's, to the accounting adjustments that
- 10 are made to remove the effects of push down
- 11 accounting on the books of AIC, would you agree?
- 12 A. I would agree, yes.
- 13 Q. Okay. Are you familiar with Docket
- 14 04-0294?
- 15 A. I was not a witness on that case, but I
- 16 reviewed the Order.
- 17 Q. You have reviewed that Order previously, is
- 18 that correct?
- 19 A. Yes.
- 20 Q. I do have a copy of that Order for
- 21 reference. I am not going to mark it as a cross
- 22 exhibit because it is a legal document.

- 1 This docket, the subject matter of
- 2 this docket was Commission review of Ameren
- 3 Corporation's acquisition of Illinois Power Company
- 4 from its then owner Dynegy, is that correct? Do you
- 5 recall?
- 6 A. I believe so, yes.
- 7 Q. If you could refer to page 33 of this
- 8 Order, all the way at the bottom of the page, last
- 9 sentence, "The Commission also adopts recommendations
- 10 of Staff witness Ms. Pearce that the impact of push
- 11 down accounting should be collapsed into Account 114
- 12 Plant Acquisition Adjustments for all regulatory
- 13 purposes such as reporting in Form 21 ILCC." Do you
- 14 see that?
- 15 A. Yes.
- 16 Q. Okay. Now, accounting rules require the
- 17 statement of assets and liabilities to fair market
- 18 value at the time that Illinois Power was acquired,
- 19 would you agree?
- 20 A. I would agree, yes.
- Q. Illinois sets rates based on original per
- 22 book value, not fair market value of assets and

- 1 liabilities, is that correct?
- 2 A. That is correct.
- 3 Q. Staff proposed the Commission approve all
- 4 impacts of push down accounting should be collapsed
- 5 into Account 114 for all regulatory purposes, is that
- 6 correct? Do you disagree?
- 7 A. Well, all of the balance sheet purchase
- 8 accounting adjustments are collapsed into Account
- 9 114, but there are various purchase accounting
- 10 adjustments that flow through the income statement as
- 11 well that are not collapsed into Account 114.
- 12 Q. It is the balance sheet that shows the
- 13 assets on one side and both the liabilities and
- 14 equity on the other, is that not accurate?
- 15 A. That's accurate.
- 16 Q. And on the balance sheet, in terms of
- 17 what's reported on FERC Form 1, the year-end balance
- 18 of equity would be shown, is that correct?
- 19 A. Yes.
- 20 O. And Form ILCC 1 would show similar
- 21 information, would it not?
- 22 A. Form 21 also includes a balance sheet.

- 1 Q. Form 21, thank you. It also shows a
- 2 balance sheet and on the balance sheet would be
- 3 reported information similar to FERC Form 1, is that
- 4 correct?
- 5 A. I don't know if it is identical. I would
- 6 think the common equity balance would be.
- 7 O. Is the information provided for in Account
- 8 114 as reported on Form ILCC 21, would that be the
- 9 same as what is shown on FERC Form 1 for Ameren
- 10 Illinois Company or Illinois Power Company?
- 11 A. No, they would be different.
- 12 Q. Why would they be different?
- 13 A. Because the FERC Form 1 reflects purchases
- 14 -- or reflects the fair value adjustments and the
- 15 Form 21 removes those.
- 16 O. And Form 21 removes those from AIC's books
- 17 because Illinois Power Company was ordered to do that
- 18 by the Commission in Docket 04-0294, is that not
- 19 correct?
- 20 A. That is correct.
- 21 Q. In Docket 04-0294 the issue of dividends
- 22 was also taken up, was it not, do you recall?

- 1 A. I believe so, yes.
- Q. If you refer to page 38, do you see this
- 3 section marked "Commission Analysis and Conclusion"?
- 4 A. Yes.
- 5 Q. Do you see where it says, "The record
- 6 establishes that lifting the dividend restriction
- 7 imposed on IP in Docket Number 02-0561, subject to
- 8 the revised conditions proposed by Ameren, will be
- 9 consistent with Section 7-103 of the PUA, and that
- 10 safeguards have been established to protect the
- 11 financial integrity of IP before it resumes paying
- 12 dividends"?
- 13 A. Yes, I see that.
- 14 Q. Effective with this Order pursuant to this
- 15 ruling, the Company was then free to begin paying
- 16 dividends again, was it not?
- 17 A. Well, the Order mentions specific
- 18 conditions that have to be met by the Company.
- 19 Q. Once the conditions were fulfilled,
- 20 Illinois Power was free to start paying dividends
- 21 again, is that correct?
- 22 A. That's correct.

- 1 Q. Prior to Ameren's acquisition of Illinois
- 2 Power Company, would it be fair to say that Illinois
- 3 Power was a utility that was financially distressed,
- 4 if you know?
- 5 A. I believe so, yes.
- 6 Q. And that's why the dividends were
- 7 restricted, I am assuming, is that right?
- 8 A. Well, one of the conditions here in this
- 9 Order is that IP achieve an investment grade credit
- 10 rating. So they were below investment grade in
- 11 either a day or it could be with one of their
- 12 affiliates, that their financial condition is
- 13 relatively weak.
- 14 Q. When did Illinois Power achieve an
- investment grade credit rating, do you recall?
- 16 A. No.
- 17 Q. Would it have been sometime in 2007, do you
- 18 know?
- 19 A. I don't know.
- 20 Q. You would agree with me that Illinois Power
- 21 Company has been, as it has been incorporated into
- 22 AIC -- I mean, let me scratch that, rephrase that.

- 1 Ameren Illinois Company today is
- 2 investment grade, would you agree?
- 3 A. Yes.
- 4 Q. And prior to the merger Illinois Power was
- 5 investment grade, was it not?
- 6 A. Well, based on the language in this Order I
- 7 don't think Illinois Power was investment grade.
- 8 Q. Is your testimony that Illinois Power
- 9 Company was not investment grade prior to the merger
- 10 with AIC in 2010?
- 11 A. Oh. Oh, 2010? Yes, I believe they were
- 12 investment grade then. There was a period around
- 13 2008-2009 when they were not investment grade. I
- 14 think in the wake of the rate freeze discussion in
- 15 the legislature, I think they were below investment
- 16 grade.
- 17 Q. That rate freeze that you reference, that
- 18 was threatened by legislative action, to the extent
- 19 you recall, in 2007, is that right? 2006 or 2007?
- 20 A. Yes, I think so, 2006 or 2007.
- 21 Q. I am going to go back to some questions
- 22 concerning your arguments on page 15. Let me ask

- 1 about dividends.
- In general, dividends paid reduce
- 3 retained earnings on a balance sheet, is that
- 4 correct?
- 5 A. Yes.
- 6 Q. And a reduction in retained earnings, all
- 7 else equal, reduces equity on the balance sheet, is
- 8 that correct?
- A. All else equal, yes.
- 10 Q. And dividends paid by Illinois Power
- 11 Company since the time of its acquisition by Ameren
- 12 Corporation have affected the level of equity now
- 13 reflected on AIC's balance sheet, correct?
- 14 A. You are referring to common dividends?
- 15 Q. Yes.
- 16 A. That's one of the factors that has affected
- 17 the common equity balance.
- 18 Q. And how would dividends paid have affected
- 19 equity on AIC's balance sheet? Would they have
- 20 tended to increase equity or would dividends paid
- 21 tend to decrease equity?
- 22 A. Dividends paid would reduce the common

- 1 equity balance.
- Q. I want to go back to your specific
- 3 testimony on line 227, again on page 15. You discuss
- 4 from 2007 through 2009 AmerenIP reduced capital
- 5 available for investment through the payment of
- 6 common dividends totaling 152 million?
- 7 A. Yes.
- 8 Q. You then argue that immediately thereafter,
- 9 beginning in the first quarter of 2009, Ameren,
- 10 quote, contributed 155 million to AmerenIP which was
- 11 recorded as an increase in the paid-in-capital
- 12 component of common equity?
- 13 A. That is correct.
- 14 Q. Now, do you recall in 2008 do you recall
- 15 the financial crisis that occurred that year?
- 16 A. What specifically are you referring to in
- 17 2008?
- 18 Q. Do you recall the collapse of Lehman
- 19 Brothers in 2008?
- 20 A. Yes, that was in the fourth quarter of
- 21 2008.
- 22 Q. And that precipitated what could be

- 1 considered a global financial crisis. Is that a
- 2 characterization that you can agree with?
- 3 A. I think that that sent a clear signal to
- 4 investors that the financial markets were in trouble.
- 5 Q. Could it be said that financial markets
- 6 were in turmoil?
- 7 A. Yes.
- 8 Q. And did that occur in the fourth quarter of
- 9 2008?
- 10 A. Yes.
- 11 Q. During that financial crisis were companies
- 12 such as -- to the extent that you know -- were
- 13 companies such as Ameren Corporation concerned about
- 14 liquidity?
- 15 A. Well, I was a witness on the Ameren rate
- 16 cases during that time, and there was a concern about
- 17 liquidity.
- 18 Q. And as a financial expert professional, do
- 19 you know was that a concern common among corporate
- 20 entities at that time?
- 21 A. I think that was a bigger concern for lower
- 22 rated entities. I think those that have pretty

- 1 relatively high credit ratings, for example, A or
- 2 above, were not in the same boat as the weaker rated
- 3 companies.
- 4 Q. In 2008 Illinois Power Company did not have
- 5 A-rated credit scores or ratings, did it?
- 6 A. No.
- 7 Q. In fact, at that time it was, correct me if
- 8 I am wrong, one notch above junk, is that correct?
- 9 A. I don't remember exactly what the rating
- 10 was at that time.
- 11 Q. But it was not A-rated?
- 12 A. Correct.
- 13 MR. TOMC: Thank you, Ms. Phipps. That
- 14 concludes my cross examination, Your Honor.
- 15 JUDGE YODER: Do you want to speak to
- 16 Ms. Phipps for a moment?
- 17 MS. LUCKEY: I would. Thank you.
- 18 JUDGE YODER: Go off the record and take a
- 19 couple minute break.
- 20 (Whereupon the hearing was in a
- 21 short recess.)
- 22 JUDGE ALBERS: Back on the record. Do you have

- 1 any redirect?
- 2 MS. LUCKEY: We have no redirect for
- 3 Ms. Phipps.
- 4 (Witness excused.)
- 5 JUDGE ALBERS: And is there any objection then
- 6 to Ms. Phipps' exhibits?
- 7 MR. TOMC: None.
- 8 JUDGE ALBERS: They are admitted as they appear
- 9 on e-Docket.
- 10 (Whereupon ICC Staff Exhibits
- 11 7.0 and 16.0 were admitted into
- 12 evidence.)
- 13 JUDGE ALBERS: And I don't recall hearing you
- 14 move for admission of AIC Cross Exhibits 5 and 6. Do
- 15 you want to have those admitted or were you just
- 16 marking them for reference?
- 17 MR. TOMC: Yes, Your Honor, I would move for
- 18 admission of Ameren Cross Exhibits 5 and 6.
- 19 JUDGE ALBERS: Any objection to those?
- MS. LUCKEY: We have no objection.
- JUDGE ALBERS: All right. They are both
- 22 admitted.

- 1 (Whereupon AIC Cross Exhibits 5
- 2 and 6 were admitted into
- 3
 evidence.)
- 4 JUDGE ALBERS: Our next witness is Mr. Brosch.
- 5 And were you sworn in earlier today?
- 6 THE WITNESS: No.
- 7 (Whereupon the witness was duly
- 8 sworn by Judge Albers.)
- 9 JUDGE ALBERS: All right. Ms. Lusson?
- 10 MS. LUSSON: Thank you.
- 11 MICHAEL L. BROSCH
- 12 called as a witness on behalf of the People of the
- 13 State of Illinois, having been first duly sworn, was
- 14 examined and testified as follows:
- 15 DIRECT EXAMINATION
- 16 BY MS. LUSSON:
- 17 Q. Mr. Brosch, please state your name, your
- 18 full name, and business address for the record.
- 19 A. Michael L. Brosch, P.O. Box 481934, Kansas
- 20 City, Missouri.
- Q. Mr. Brosch, you have before you a document
- 22 that has been previously marked as AG/AARP Exhibit

- 1 1.0 which consists of 47 pages of questions and
- 2 answers as well as Attachments AG/AARP Exhibits 1.1,
- 3 1.2, 1.3, 1.4, 1.5, 1.6, 1.7, 1.8, 1.9 and 1.10?
- 4 A. Yes.
- 5 Q. Were those documents prepared by you or
- 6 under your supervision?
- 7 A. They were, yes.
- 8 Q. And do you have any corrections to make to
- 9 those documents at this time?
- 10 A. Yes, I am aware of three corrections to
- 11 Exhibit 1.0.
- 12 JUDGE ALBERS: Let me find that. Okay.
- 13 A. First at page 16, line 334, the reference
- 14 to line 23 should instead be to line 29.
- Next on page 23 at line 532, after the
- 16 AIC's, possessive, I would insert the word
- 17 "customers."
- 18 And at page 40, line 929, the words
- 19 "that costs are transposed," it should read "costs
- 20 that."
- Those are the changes I am aware of
- 22 that should be made.

- 1 Q. And if I asked you the same questions that
- 2 appear in AG/AARP Exhibit 1.0 today, would your
- 3 answers be the same?
- 4 A. Yes, with those corrections.
- 5 Q. You also have before you a document that's
- 6 marked AG/AARP Exhibit 3.0 which is the rebuttal
- 7 testimony of Michael L. Brosch as well as Attachments
- 8 AG/AARP Exhibits 3.1, 3.2, 3.3 and 3.4. Were those
- 9 documents prepared by you or under your supervision?
- 10 A. They were, yes.
- 11 Q. And if I asked you the same questions
- 12 today, would your answers be the same?
- 13 A. Yes.
- 14 Q. And are there any corrections to AG/AARP
- 15 Exhibit 3.0?
- 16 A. None that I am aware of.
- 17 MS. LUSSON: Okay. Your Honors, I would move
- 18 for the admission of AG/AARP Exhibits 1.0 through
- 19 1.10 and AG/AARP Exhibits 3.0 through 3.4, and tender
- 20 Mr. Brosch for cross examination.
- 21 JUDGE ALBERS: Any questions of Mr. Brosch?
- MR. STURTEVANT: Your Honor, are we the only

- 1 party to cross? Do I understand that correctly?
- 2 MS. LUSSON: I believe so.
- 3 JUDGE ALBERS: Oh, wait, IIEC has some
- 4 questions.
- 5 MR. REDDICK: We just had maybe five minutes.
- 6 MR. STURTEVANT: Your Honor, I would question
- 7 what they would have questions about, given that I
- 8 don't believe there is any issues in which IIEC and
- 9 AG/CUB are adverse.
- 10 JUDGE ALBERS: Well, let's see.
- 11 MR. REDDICK: We will find out.
- 12 JUDGE ALBERS: We will hear what the question
- 13 is and then -- I share your concern. I just had to
- 14 ask.
- 15 MR. REDDICK: Thank you. I have very little so
- 16 I won't even sit down.
- 17 CROSS EXAMINATION
- BY MR. REDDICK:
- 19 Q. In your direct testimony, pages 32 and 33
- 20 of your direct, I believe you state that you revised
- 21 Ameren's treatment of EAC charges because of the
- 22 requirement that the EAC amounts be remitted to the

- 1 State by the 20th of the month following collection,
- 2 instead of, as is Ameren's practice, basing the
- 3 remittances to the State on the amount that Ameren
- 4 bills. Was that the basis for your correction or
- 5 change?
- 6 A. Yes. As stated in the testimony and with
- 7 reference to the Commission's prior Order, that is
- 8 correct.
- 9 Q. For purposes of this question I want you to
- 10 assume that Ameren's election to base EAC remittances
- 11 on the amounts billed instead of the amounts
- 12 collected is accepted by the Commission and assume
- 13 further that there is a 21-day billing cycle used by
- 14 Ameren. Under Ameren's practice, if some of Ameren's
- 15 customers began paying when they received their
- 16 bills, would it be true that Ameren would collect
- 17 more than 21 days of EAC payments in the same month
- in which the charges were billed?
- 19 A. Ameren would commence collecting, if I
- 20 understand your assumption correctly, based on
- 21 billings immediately after billing. And with 21 bill
- 22 cycles in the month, the Company would commence

- 1 collecting revenues earlier for purposes of
- 2 remittance than if the remittance were collected --
- 3 were based on a collected revenue basis.
- 4 Am I tracking with you?
- 5 Q. I am simply asking about customer -- this
- 6 hasn't to do with the remittance process but simply
- 7 the customer bill payment process. Ameren begins
- 8 billing on day one of the billing cycle?
- 9 A. Yes.
- 10 O. Customers receive the bills; customers
- 11 start paying the bills. Not all of them pay on time;
- 12 not all of them pay early. But they begin paying
- 13 over a period. There will be some payments by
- 14 customers in the same month that bills were received?
- 15 A. I would expect so, yes.
- 16 Q. And those payments would continue through
- 17 the following month in which month Ameren has to
- 18 remit payment to the State by the 20th?
- 19 A. Yes, there would be an array of payments
- 20 through time as customers remit.
- Q. Now, my recollection is that Ameren's
- 22 calculation of the expense lead is approximately four

- 1 days, meaning that Ameren has collected amounts and
- 2 has that amount in hand for only four days before it
- 3 has to send it to the State?
- 4 A. That's correct. The net lag, the
- 5 difference between the revenue lag and the expense
- 6 lag per the Company's position -- for the Company's
- 7 position is four days.
- 8 Q. Does that four days take account of the
- 9 amounts collected in the same month that the bills
- 10 went out?
- 11 A. No.
- 12 MR. REDDICK: That's all.
- 13 JUDGE ALBERS: Mr. Sturtevant, do you have any
- 14 concern you wish to raise at this time?
- 15 MR. STURTEVANT: Your Honor, I guess I would
- 16 like to reserve the opportunity to raise concerns
- 17 when I see the transcript.
- 18 JUDGE ALBERS: All right. Fair enough.
- 19 CROSS EXAMINATION
- 20 BY MR. STURTEVANT:
- Q. Good afternoon, Mr. Brosch. My name is
- 22 Albert Sturtevant, an attorney for Ameren Illinois

- 1 Company. And I would like to start by directing you
- 2 to pages 9 through 10 of your direct testimony.
- 3 A. All right. I am there.
- 4 Q. And those -- and I will direct you more
- 5 precisely to lines 203 through 206. And you have
- 6 discussed there an estimate of annual rate base
- 7 growth of about 62 million per year, is that correct?
- 8 A. Rate base growth caused by the new
- 9 investment, yes.
- 10 Q. Okay. Now, I just want to use that number
- 11 as a basis for an assumption, as an assumed rate base
- 12 growth amount, to walk you through two scenarios
- 13 regarding reconciliation of rate base.
- 14 A. Okay.
- 15 Q. First, let's assume we are reconciling a
- 16 rate year using year-end reconciliation of rate base.
- 17 A. Okay.
- 18 Q. And let's assume that the projected
- 19 year-end rate base and the actual year-end rate --
- 20 sorry, the projected year-end rate base growth and
- 21 the actual year-end rate base growth is the same for
- 22 the rate year at 62 million.

- 1 A. Okay.
- Q. And let's also assume that there is no
- 3 variance in operating expenses to require
- 4 reconciliation?
- 5 A. Or taxes?
- Q. Or taxes.
- 7 A. Or depreciation expense?
- 8 Q. Yes, I would like to focus just on the
- 9 differential of the rate base.
- 10 A. Rate base.
- 11 Q. So assuming all else equal.
- 12 A. All right.
- 13 Q. If the actual growth in rate base measured
- 14 at the year end is the same 62 million as was
- 15 projected for the year end, there is no
- 16 reconciliation variance in the rate base for that
- 17 year, is that correct?
- 18 A. What am I supposed to assume regarding the
- 19 calculation of the inception revenue requirement? Am
- 20 I to assume an average rate base calculation was used
- 21 for that purpose or an end-of-year rate base was used
- 22 for that purpose?

- 1 Q. Well, what I am asking you is, if you are
- 2 using a year-end rate base to determine the projected
- 3 rates for a year under the formula rate and you are
- 4 familiar presumably, quite familiar, with how the
- 5 formula rate setting process works?
- 6 A. I understand now the assumption. So we are
- 7 setting inception rates, if I could call them that,
- 8 using a year-end rate base concept with regard to
- 9 projected plant additions.
- 10 Q. Correct. And we can -- if it is easier, we
- 11 can refer to a particular year, in say 2014 or 2013.
- 12 In 2013 you would set a projected year-end rate base
- 13 amount for the year 2013 in a filing in May 1 of
- 14 2013, correct?
- 15 A. I am trying to work with you here. We have
- 16 several issues rolling around in terms of how you
- 17 calculate rate base for purposes of setting rates in
- 18 a given year. If we are just going to talk about
- 19 variances in plant, maybe that's the best way to
- 20 narrow it down so I can track with you.
- Q. We can talk about variances in plant, but
- 22 the point I am trying to get to is, if you have a

- 1 reconciliation rate base that is a year-end rate base
- 2 and the previously projected estimated rates for the
- 3 year that you are now reconciling to was also set on
- 4 a year-end rate base basis, there will be no variant
- 5 in the -- at the time of reconciliation there will be
- 6 no reconciliation variant between the two year-end
- 7 rate bases, assuming that the projected amount and
- 8 the actual amount are the same?
- 9 A. I believe that follows with your narrower
- 10 constructive assumptions, yes.
- 11 Q. And then if we take my narrowly constructed
- 12 assumptions and we move to an average rate base, and
- 13 in that scenario the initial or projected rates for a
- 14 year would be based on the projected year-end plant
- 15 addition amount which, going back to my original
- 16 scenario and say reflects the 62 million in growth,
- 17 is that correct or do you understand that?
- 18 A. I understand that assumption, yes.
- 19 Q. And then as you point out, I think, in your
- 20 testimony here at about line 209, if you were to
- 21 reconcile to an average rate base, the rate base
- 22 amount for the reconciliation is 31 million?

- 1 A. Yes. With those assumptions that's right.
- 2 The average rate base would reflect an apparent
- 3 overstatement of the inception rates that were not
- 4 averaged.
- 5 Q. Okay. So in other words, the average rate
- 6 base would be approximately 31 million less than the
- 7 year-end rate base amount?
- 8 A. That's right. And in fact on page 11 you
- 9 can see with different assumptions a modeling of that
- 10 effect through time.
- 11 Q. Okay. And the difference, again, holding
- 12 all else equal, that difference would be reconciled
- 13 in the reconciliation for that reconciliation year?
- 14 A. Yes, along with all other variances in
- 15 revenue requirement.
- 16 Q. And again holding the other variances in
- 17 the revenue requirement constant, would you agree,
- 18 again using the same numbers, that there is
- 19 approximately 4.4 million of revenue requirement
- 20 related to that 31 million difference in rate base?
- 21 And I am drawing that from line 213 of your
- 22 testimony.

- 1 A. Yes, the calculations are explained in
- 2 Footnote 16, the inputs that were used. But, yes,
- 3 that's the approximate revenue requirement effect for
- 4 the return...
- 5 Q. And would you.
- A. ..difference on that investment.
- 7 Q. Sorry. Would you agree that, absent any
- 8 other reconciliation amount, that amount would be
- 9 credited to customers?
- 10 A. If there were no variances anywhere else,
- 11 using the assumptions in the footnote, yes, that
- 12 would be the approximate effect of the reconciliation
- 13 before interest.
- 14 Q. Now, you would agree that it is a benefit
- 15 to customers to minimize the absolute value of the
- 16 revenue requirement reconciliation adjustments,
- 17 right?
- 18 A. I say that somewhere in here, yes. The
- 19 goal should be to set the revenue requirement at a
- 20 level that does not persistently result in large
- 21 reconciliation adjustments.
- 22 Q. Right. And one reason to do that is reduce

- 1 it to finance cost, would you agree?
- 2 A. You could do that, yes. From ratepayers
- 3 perspective reduce the positive/negative carrying
- 4 charges that are added to the deferral balance.
- 5 Q. But as we discussed in my scenarios that I
- 6 just walked you through, there is a larger
- 7 reconciliation variance with the average rate base
- 8 reconciliation than there is with the year-end rate
- 9 base reconciliation?
- 10 A. Probably not. I mean, because I have to
- 11 quarrel with you about your assumptions. The setting
- 12 of inception rates does nothing to recorded O&M
- 13 costs. There is no provision for any escalation or
- 14 potential inflationary pressures on O&M costs, which
- 15 would tend to generate variances that would result in
- 16 surcharges to customers.
- 17 So I view the methods required to
- 18 calculate the inception revenue requirement to be a
- 19 balance probably overstating rate base by including
- 20 the full-year projected additions, probably
- 21 understating O&M. By the time we get to
- 22 reconciliation, we mash all of that together and the

- 1 numbers are what they are.
- Q. Right. But I am not -- again, going back
- 3 to the narrowly tailored assumptions that we talked
- 4 about before, assuming there are no other variances,
- 5 what we just discussed were two scenarios, one with
- 6 year-end rate base reconciliations resulting in no
- 7 variance and one with an average rate base
- 8 reconciliation resulting in a \$31 million variance;
- 9 you would agree with that, right?
- 10 A. Yes, subject to quarreling over the
- 11 assumptions you made, that's right.
- 12 Q. I would like to turn our attention now from
- 13 average rate base to reconciliation -- reconciliation
- 14 interest amounts. If you turn to your rebuttal
- 15 testimony, please, page 4, lines 25 through 26?
- 16 A. All right.
- 17 Q. And you recommend that a short-term debt
- 18 interest rate be applied to reconciliation balances,
- 19 correct?
- 20 A. I do. That was my original recommendation.
- 21 I think later I speak to what the Commission did with
- 22 ComEd. But, yes, that's my recommendation.

- 1 Q. And does that remain your recommendation?
- 2 A. Yes.
- 3 Q. And then turning to page 12 of your
- 4 rebuttal testimony, you testify there regarding
- 5 reconciliation interest, that this concern -- on line
- 6 222 you refer to this concern, which is I believe
- 7 Mr. Nelson's concern, would only be valid if Ameren
- 8 actually financed regulatory asset amounts resulting
- 9 from the reconciliation process solely with
- 10 incremental short-term debt?
- 11 A. I see that reference, yes.
- 12 Q. Okay. And a little bit further down,
- 13 starting at line 229, you say, "If other forms of
- 14 capital such as long-term debt are assumed to be
- 15 supportive of reconciliation regulatory asset
- 16 balances, Mr. Nelson's concerns about double counting
- 17 short-term debt are not warranted." Do you see that?
- 18 A. I do.
- 19 Q. Can we therefore conclude from your
- 20 testimony that the -- strike that.
- 21 It is correct then that we can
- 22 conclude from your testimony that other forms of

- 1 capital besides short-term debt would be supporting
- 2 the reconciliation balances?
- 3 A. You know, I think a fair reading of my
- 4 testimony is that it is not possible to track dollars
- 5 of financing to specific changes in assets. It is
- 6 not practical, for instance, to observe that the
- 7 regulatory asset balance Group IX and therefore it
- 8 was funded by some particular type or mix of capital.
- 9 And that's why at line 231 I say that if specific
- 10 types of capital are not described by the Commission
- 11 in favor of simply setting an interest rate, Ameren
- 12 is free to manage capital structure decisions and can
- 13 use whatever mix of incremental findings it views to
- 14 be optimal.
- 15 Q. So based on that, it would be your position
- 16 that Ameren is not financing the reconciliation
- 17 balances solely with short-term debt?
- 18 A. I don't think it will be possible to say
- 19 whether it has or not. If the Commission chooses to
- 20 direct the Company to finance regulatory asset
- 21 balance changes with short-term debt, the Company in
- 22 my view could color the argument that there has been

- 1 a specific assignment of capital.
- 2 They did not choose to do that in
- 3 ComEd. As I recall, the Order specified an interest
- 4 rate that was a blend of short-term and long-term
- 5 debt interest. And with that kind of an Order, I
- 6 don't think it is possible to source particular
- 7 capital to specific assets.
- 8 Q. And you are not recommending that to the
- 9 Commission?
- 10 A. I am not. But I am assuming that may be
- 11 consistent with that prior Order.
- 12 Q. But it is your position if we go down just
- 13 a little bit further, sorry, around line 226, that
- 14 you think Ameren should be encouraged to use
- 15 short-term debt to finance these reconciliation
- 16 balances?
- 17 A. That is correct. Here and in my direct
- 18 testimony I characterize the change in this
- 19 regulatory asset balance as being of a working
- 20 capital nature, not requiring permanent financing
- 21 because the variances billed in a year are calculated
- 22 and then fairly quickly returned or charged to

- 1 customers. At the same time new variances are
- 2 materializing for the next year.
- 3 Q. You would agree that short-term debt is
- 4 debt issued for a period of less than one year,
- 5 correct?
- 6 A. Yes, typically.
- 7 Q. And you would also agree that in any given
- 8 year under the formula rate process AIC could
- 9 experience a revenue requirement shortfall or
- 10 under-collection?
- 11 A. Yes, and could also roll over short-term
- 12 debt to continue to use short-term debt in its
- 13 capitalization.
- 14 Q. But my question was that they can have an
- 15 under-collection or a shortfall in any particular
- 16 year?
- 17 A. Yes. The variances can go either way.
- 18 Q. Right. So, for example, there could be a
- 19 revenue requirement shortfall in 2013 as we talked
- 20 about before?
- 21 A. In any given year there can be a variance
- 22 and there can also be a surcharge recovery or a

- 1 return to customers of variances from prior years.
- 2 It is a dynamic balance.
- 3 Q. And so, assuming that there is a revenue
- 4 shortfall in 2013, AIC could have accumulated a
- 5 revenue requirement or would have accumulated the
- 6 revenue requirement shortfall that ran through that
- 7 year, is that correct?
- 8 A. I am not sure I follow your question.
- 9 Q. Well, over the course of 2013, if there is
- 10 a revenue requirement shortfall in 2013, there would
- 11 have been -- presumably the revenue requirement
- 12 shortfall is not going to happen on day one of 2013;
- 13 it is accumulated over the course of a year?
- 14 A. Yes, it is dynamic from month to month.
- 15 Q. Now, the amount of the shortfall, though,
- 16 would not be formally determined until sometime in
- 17 2014 following the May 1 reconciliation filing
- 18 proceeding, is that correct?
- 19 A. That's my understanding, yes. Well,
- 20 determined by the Commission certainly.
- Q. Correct.
- 22 A. I would assume that the Company for

- 1 accounting purposes would make some determination and
- 2 accrual in its books, estimating its revenue
- 3 entitlement for financial reporting purposes.
- 4 Q. Right, determined by the Commission. So
- 5 officially determined?
- A. Well, we need to be a little bit careful
- 7 here. For financial reporting purposes the Company
- 8 would need to make a judgment as to the revenue
- 9 entitlement it has at year end and record accruals to
- 10 reflect its revenue entitlement, presumably related
- 11 to a regulatory asset balance that had accumulated as
- 12 of that day, all subject to a later review and
- 13 approval by the Commission.
- 14 Q. But then for purposes of determining for
- 15 ratemaking purposes the required adjustment related
- 16 to the shortfall in 2013, that would be determined in
- 17 the course of the 2014 reconciliation process filed
- 18 on May 1, is that correct?
- 19 A. I believe so, yes. The ultimate decision
- 20 would be made by the Commission. Am I understanding
- 21 your question?
- Q. Correct.

- 1 A. Yes.
- 2 O. And then the rates to recover that
- 3 shortfall, among other things, there would be a rate
- 4 adjustment that would be applicable during 2015, is
- 5 that correct?
- 6 A. That's my understanding, yes.
- 7 O. So the 2013 shortfall would be collected
- 8 over the course of 2015, is that correct?
- 9 A. Yes, if we were looking only at that single
- 10 year. As I said before, it would be dynamic. There
- 11 would be originating and returning variances
- 12 continuously through the process, starting with the
- 13 first year and subject to reconciliation.
- 14 Q. Right. But of the 2013 shortfall that I am
- 15 talking about, that would be recovered over the
- 16 course of 2015?
- 17 A. Yes.
- 18 Q. And so with respect to that 2013 shortfall,
- 19 a two-year period will have elapsed from the last day
- 20 of the period in which the shortfall accumulated,
- 21 which is 2013, until the last day of the period when
- 22 the shortfall is recovered, is that correct?

- 1 A. If we look just at the year in isolation,
- 2 yes.
- 3 Q. But it is your proposal to finance that
- 4 two-year balance lag, balance recovery lag, with
- 5 short-term debt that has a life of less than one
- 6 year, is that correct?
- 7 A. Well, my proposal is that the interest rate
- 8 be based on the cost of short-term debt. Ameren may
- 9 choose to actually finance a shortfall, to follow
- 10 through with your assumption, with short-term debt.
- 11 It could do that and roll the short-term debt to
- 12 perpetuate that form of financing, if it chose to.
- 13 There could be variances, would be variances,
- 14 originating and returning continuously into the
- 15 future.
- 16 Q. Right. But the two years of the particular
- 17 2013 balances would be, under your recommendation to
- 18 use a short-term interest rate and encourage the use
- 19 of short-term debt, would be supported with debt that
- 20 had a maturity of a year or less?
- 21 A. If we look at an individual issuance
- 22 specifically, yes.

- 1 Q. If the ICC directs -- and this gets back to
- 2 one of your earlier statements. If the ICC directs
- 3 the Company to finance shortfalls of the type we were
- 4 just discussing with short-term debt, that short-term
- 5 debt cannot also be reflected in the capital
- 6 structure supporting rate base, is that correct?
- 7 A. I suppose it could be. Maybe I don't
- 8 understand your question. Do you mean in the
- 9 interest of avoiding accounting for it twice, you
- 10 would not reflect it in the capital structure?
- 11 Q. Correct. If the shortfall is directed to
- 12 be supported by short-term debt, you would not
- 13 include that in the capital structure, correct?
- 14 A. I think it depends on what the Commission
- 15 says in its Order about the interest rate and how it
- 16 is being determined. I am not sure that the
- 17 Commission needs to direct Ameren to actually finance
- 18 a particular asset in a particular way so much as
- 19 they can direct the use of a reasonable interest rate
- 20 to be accrued upon deferral balances subject to
- 21 surcharge or return to customers.
- 22 Q. You would agree that, to the extent the

- 1 short-term debt is supporting a reconciliation
- 2 balance, it cannot at the same time support plant in
- 3 rate base or plant investment?
- 4 A. Again you are asking me to color blue and
- 5 label dollars of capitalization as related to a
- 6 particular asset. If we want to engage in that, we
- 7 can make that an assumption and say that, if we are
- 8 accounting for the dollars with regard to this
- 9 particular asset, we should also assign dollars to a
- 10 different asset.
- I understand that do argument. I am
- 12 not sure that I agree that you can actually track
- 13 dollars to particular assets, absent an Order that
- 14 says the Commission telling the Company to actually
- 15 issue a particular kind of financing for a particular
- 16 purpose.
- 17 Q. But it is your testimony that the Company
- 18 should be encouraged to support these balances with
- 19 short-term debt, correct?
- 20 A. Well, certainly in the current environment
- 21 that would be -- an encouragement would be to set the
- 22 rate based on short-term debt.

- 1 Q. So if they do that, if the Company obtains
- 2 short-term to finance the reconciliation balances,
- 3 that short-term debt cannot also support some other
- 4 investment in rate base, correct?
- 5 A. Well, that's right. I mean, a dollar is a
- 6 dollar. You can't track it, but if you start to
- 7 track it and say that it is for this purpose, then it
- 8 can't also be for another purpose.
- 9 Q. Right. So a dollar of capital can only be
- 10 devoted to one -- or any dollar can only be devoted
- 11 to one use at a time, is that correct?
- 12 A. Yes.
- 13 Q. If the short -- if the Company does utilize
- 14 short-term debt to finance reconciliation balances
- 15 and that's included in the capital structure, that
- 16 serves to lower the overall weighted cost of capital,
- 17 correct?
- 18 A. Under current market conditions, that would
- 19 be correct, yes.
- 20 O. So is it correct then if the Company
- 21 obtains short-term debt to finance the reconciliation
- 22 balances -- strike that.

- 1 If the Company is encouraged to use
- 2 short-term debt with the interest rate and does so
- 3 for the reconciliation balances, would it be correct
- 4 that they are -- that, when included in the capital
- 5 structure, would lower the weighted average cost of
- 6 capital and at the same time they are limited in
- 7 terms of the interest rate that they recover for the
- 8 balances?
- 9 A. I am not sure I am following all of that.
- 10 Can I have that again?
- 11 Q. Sure. If the Company is encouraged to
- 12 utilize short-term debt to fund or support the
- 13 reconciliation balances by setting the short-term or
- 14 by setting interest rate at the short-term debt rate,
- isn't it the case that they -- that would both serve
- 16 to lower the average weighted cost of capital because
- 17 of the inclusion of short-term debt into the capital
- 18 structure but at the same time limit the ability of
- 19 the Company to recover on the short-term debt
- 20 balances to whatever the interest rate is, the
- 21 short-term from rate that the Commission has set?
- 22 MS. LUSSON: I am sorry, I lost that last

- 1 portion of your question. It sort of dropped off and
- 2 I couldn't hear it.
- 3 MR. STURTEVANT: The end of the question is
- 4 that it would both lower the weighted average cost of
- 5 capital and would also -- the Company at the same
- 6 time, though, would be limited by the interest rate
- 7 that the Commission has set to just the short-term
- 8 rate of interest on the reconciliation balances.
- 9 MS. LUSSON: The interest rate, which interest
- 10 rate are you talking about?
- 11 MR. STURTEVANT: The short-term interest rate.
- 12 MS. LUSSON: Short-term debt?
- 13 MR. STURTEVANT: Short-term debt, yeah, the
- 14 interest rate on the reconciliation balances which is
- 15 what we are discussing here, limited to the
- 16 short-term debt.
- 17 THE WITNESS: A. I think you are asking me to
- 18 assume the following things. Let me state them and
- 19 see if I understand your question.
- 20 I think you are asking me to assume
- 21 that the reconciliation is a debit regulatory asset,
- 22 meaning moneys are to be collected from customers,

- 1 and that the Commission has ordered that a short-term
- 2 debt-based interest rate be applied to those balances
- 3 until they are collected from customers.
- 4 And I think you are asking me to also
- 5 assume that the Company finances those regulatory
- 6 assets with incremental short-term debt and that all
- 7 of the incremental short-term debt is included in the
- 8 capital structure for future ratemaking purposes.
- 9 Q. Correct.
- 10 A. Are all of those things to be assumed?
- 11 Q. Yes.
- 12 A. In that case there would be a lowering of
- 13 the weighted average cost of capital under current
- 14 market conditions where short-term date is the lowest
- 15 cost form of available capital.
- 16 MR. STURTEVANT: Before I forget I just wanted
- 17 to quickly move the two data requests into evidence,
- 18 and I will mark those --
- 19 JUDGE ALBERS: Seven.
- 20 MR. STURTEVANT: So Cross Exhibits 7 and 8,
- 21 which were agreed to previously.
- 22 MS. LUSSON: Actually, you didn't identify --

- 1 you didn't say which one was 8.01. I think the
- 2 response is all the responses. So just to clarify,
- 3 which two responses are you?
- 4 MR. STURTEVANT: I am sorry. So AIC Cross
- 5 Exhibit 7 would be the response to AIC-AG/AARP-2.01
- 6 and AIC Cross Exhibit 8 would be the response to
- 7 AIC-AG/AARP-2.15.
- 8 (Whereupon AIC Cross Exhibits 7
- 9 and 8 were marked for purposes
- 10 of identification as of this
- 11 date.)
- 12 MR. STURTEVANT: I think these have been agreed
- 13 to, so I will just move for their admission now and
- 14 then I have a few more questions after that.
- 15 JUDGE ALBERS: Any objection?
- MS. LUSSON: No objection.
- 17 JUDGE ALBERS: Thank you. Let me get this
- 18 recorded properly before you continue.
- 19 (Whereupon AIC Cross Exhibits 7
- 20 and 8 were admitted into
- 21 evidence.)
- 22 JUDGE ALBERS: Okay, thank you.

- 1 MR. STURTEVANT: And then I have now what is
- 2 marked as AIC Cross Exhibit 9. If I could approach
- 3 the witness, Your Honor?
- 4 JUDGE ALBERS: Yes.
- 5 (Whereupon AIC Cross Exhibit 9
- 6 was marked for purposes of
- 7 identification as of this date.)
- 8 BY MR. STURTEVANT:
- 9 Q. Now, Mr. Brosch, you have what I have just
- 10 marked as AIC Cross Exhibit 9 which is a data
- 11 response I believe you prepared, AIC-AG/AARP-1.05, is
- 12 that correct?
- 13 A. I probably prepared the part after the
- 14 objections.
- 15 MS. LUSSON: Your Honor, I think at this time I
- 16 am going to object to this question. As we stated in
- 17 our response, it assumes facts not in evidence. The
- 18 issue, I believe, is that reconciliation revenue lag
- 19 calculations currently only apply to electric
- 20 utilities under the new statute. So the question
- 21 asks for differences that exist in the methodology
- 22 where you calculate the revenue lag of an electric

- 1 utility versus a gas utility which are commonly owned
- 2 by one company.
- 3 So it is not clear -- I guess I
- 4 believe the assumption in the question is
- 5 inappropriate because of that fact.
- 6 JUDGE ALBERS: Let me read the DR and the
- 7 response before I hear any feedback.
- 8 (Pause.)
- 9 MS. LUSSON: Your Honor, I am previewing the
- 10 question and I see -- let me clarify with counsel.
- 11 This is referencing cash working capital calculation?
- 12 MR. STURTEVANT: Correct.
- 13 MS. LUSSON: Okay. I will withdraw my
- 14 objection then.
- 15 JUDGE ALBERS: Go ahead, Mr. Sturtevant.
- 16 BY MR. STURTEVANT:
- 17 Q. Mr. Brosch, you were asked in this
- 18 discovery request about differences between the
- 19 methodology employed to calculate the revenue lag of
- 20 an electric utility versus a gas utility which are
- 21 commonly owned by one company, is that correct?
- 22 A. That is correct.

- Q. And as part of your response you stated
- 2 that if utilities under common ownership employ
- 3 precisely the same meter reading, billing and
- 4 remittance processing procedures for both electric
- 5 and gas service and if credit collection policies and
- 6 revenue applicable rules are the same, it is not
- 7 obvious that any differences in methodology would be
- 8 required, is that correct?
- 9 A. Yes.
- 10 Q. And you continue to agree with that
- 11 statement, correct?
- 12 A. You know, I think in drafting -- generally
- 13 yes. I think in drafting that response I didn't
- 14 focus on the methodology part of the question as much
- 15 as I should have. I was trying to get to the reason
- 16 why there might be differences in result regardless
- 17 of methodology. So it could be I didn't fully
- 18 understand the question you were asking.
- 19 There may need to be differences in
- 20 methodology. The statement that it is impossible to
- 21 understand what differences in methodology would be
- 22 required goes to the issue of availability of data.

- 1 Q. But you still stand by your statement that
- 2 if they employ the same procedures, precisely the
- 3 same procedures, that there would not necessarily be
- 4 any required differences in methodology?
- 5 A. That's true.
- 6 Q. At page 14 of your rebuttal, page 14 of
- 7 your rebuttal, for the purposes of calculating cash
- 8 working capital you recommend adding grace period
- 9 assumptions, is that correct? Down there at the
- 10 bottom of line 300.
- 11 A. That's right, the same assumptions that
- 12 ComEd used with its midpoint of aging intervals
- 13 approach that Mr. Heintz is using.
- 14 Q. Okay. So I think you just answered my next
- 15 question which is grace period assumptions are based
- 16 on collection lag methodology that was utilized in
- 17 the ComEd docket, is that right?
- 18 A. That's right.
- 19 Q. And that methodology includes an eight-day
- 20 assumption for the initial zero to 30-day receivable
- 21 aging interval, is that correct?
- 22 A. I believe it does for commercial accounts.

- 1 For residential accounts I believe it results in a
- 2 zero lag day assignment to the zero to 30 time. You
- 3 understand these are all relatively arbitrary numbers
- 4 plugged into an incredibly arbitrary method, so.
- 5 Q. So that was actually my next question as
- 6 well. You consider the eight-day assumption to be an
- 7 arbitrary assumption, is that correct?
- 8 A. They all are. The entire method is based
- 9 upon gross assumptions.
- 10 Q. So the other component of you referenced of
- 11 the ComEd methodology, the, I believe you referenced,
- 12 zero days of residential as an arbitrary assumption
- 13 as well, is that correct?
- 14 A. Yes, they all are. There has been no
- 15 analysis of the actual timing of customer
- 16 remittances.
- 17 MR. STURTEVANT: Your Honor, I have no further
- 18 questions.
- 19 JUDGE ALBERS: Thank you. Did you -- were you
- 20 identifying this Number 9 for reference?
- 21 MR. STURTEVANT: Yes, I am not going to move
- 22 that.

- JUDGE ALBERS: Ms. Lusson, did you have any
- 2 redirect?
- 3 MS. LUSSON: I think I have three questions,
- 4 Your Honor.
- 5 JUDGE ALBERS: Okay.
- 6 REDIRECT EXAMINATION
- 7 BY MS. LUSSON:
- Q. Mr. Brosch, in response to, I believe it
- 9 was, the second to the last question, Mr. Sturtevant
- 10 asked you about your recommendation to insert grace
- 11 period allowances in the revenue collection lag
- 12 calculation. Do you recall his questions?
- 13 A. Yes, I do.
- 14 Q. I think in your response you stated that
- 15 the entire method is based on gross assumptions. Do
- 16 you recall that statement?
- 17 A. Yes, I do.
- 18 Q. And when you say referenced the entire
- 19 method, were you referring to -- whose methodology,
- 20 what methodology were you referring to?
- 21 A. The methodology that was approved by the
- 22 Commission in ComEd 11-0721 and a variant of that

- 1 methodology that is being proposed by Ameren in this
- 2 docket. I am just saying that, if the Commission
- 3 wants to employ the same set of assumptions across
- 4 cases, it needs to add the grace period assumptions.
- 5 Q. And, Mr. Brosch, do you recall the line of
- 6 questioning --
- 7 JUDGE ALBERS: Off the record.
- 8 (Whereupon there was then had an
- 9 off-the-record discussion.)
- 10 JUDGE ALBERS: Back on the record.
- 11 Go ahead, Ms. Lusson.
- 12 BY MS. LUSSON:
- 13 Q. Mr. Brosch, do you recall the line of
- 14 questions wherein Mr. Sturtevant presented a
- 15 hypothetical regarding end-of-year rate base versus
- 16 average rate base?
- 17 A. I believe so, yes.
- 18 Q. And I think in one of the questions in the
- 19 comparison questions he offered that the formula
- 20 rates, the projected formula rates, would incorporate
- 21 a year-end plant-in-service number forecast of 62
- 22 million and that, if an average rate base was applied

- 1 upon recollection, that a \$32 million rate number
- 2 would be produced. Do you recall that?
- 3 A. Yes. Half of 62 million I think was the
- 4 operative calculation, and that was a rate base
- 5 dollar amount under those assumptions.
- 6 Q. And I believe that Mr. Sturtevant indicated
- 7 under that scenario that there would be a \$4.4
- 8 million revenue requirement reduction to the Company
- 9 as a result of using that average rate base?
- 10 A. If we assume that was the only variance
- 11 between the inception revenue requirement and the
- 12 reconciled revenue requirement, yes. That was a
- 13 number from my testimony.
- 14 Q. And given those dollar figures, why do you
- 15 believe it is appropriate and fair to both the
- 16 Company and the customers to utilize an average year
- 17 rate base for purposes of the reconciliation
- 18 calculation?
- 19 A. For the reasons stated in my testimony; the
- 20 intent for reconciliation is to reconcile the revenue
- 21 requirement to what is the actual costs incurred by
- 22 the Company to provide service, and the actual costs

- 1 throughout the reconciliation year should include a
- 2 return on the level of actual investment that existed
- 3 throughout that reconciliation year, not some
- 4 snapshot end of period level of investment that would
- 5 tend to overstate the revenue requirement in an
- 6 environment where we know we are systematically
- 7 making large incremental adjustments -- or
- 8 investments, excuse me.
- 9 Q. And, finally, do you recall a line of
- 10 questions about your recommendation that a short-term
- 11 debt interest rate be applied to any reconciliation
- 12 adjustment that occurs when rates are set during the
- 13 reconciliation process?
- 14 A. Yes, I recall those questions.
- 15 Q. Why do you believe it is appropriate to use
- 16 a -- utilize a short-term debt interest rate as
- 17 applied to a reconciliation adjustment even if, as
- 18 Mr. Sturtevant indicated in his hypothetical, there
- 19 would be a two-year lag between the inception rates
- 20 and reconciliation rates?
- Do you want me to repeat that
- 22 question?

- 1 JUDGE ALBERS: Hold that thought. Let's get
- 2 rid of that dial tone.
- 3 (Whereupon the hearing was in a
- 4 short recess.)
- 5 BY MS. LUSSON:
- 6 Q. Mr. Brosch, let me try that last question
- 7 again.
- 8 Do you recall the line of questioning
- 9 regarding the application of short-term debt interest
- 10 rate on reconciliation adjustments that come out of
- 11 the reconciliation docket? Do you recall that line
- 12 of questions?
- 13 A. Yes, I do.
- 14 Q. And I believe in the example Mr. Sturtevant
- 15 set up he indicated that there would be a two-year
- 16 lapse of time between the setting of the inception
- 17 rates and the setting -- or the enactment of the
- 18 reconciliation rates. Do you recall that?
- 19 A. Yes.
- Q. Why do you believe it is appropriate to use
- 21 short-term debt interest rate for reconciliation
- 22 balances, even notwithstanding the fact that there

- 1 would be a two-year time lapse between the setting of
- 2 the inception rates and the new reconciliation rates?
- 3 A. The balances we are talking about are
- 4 regulatory assets that I viewed to be a working
- 5 capital type of investment, not unlike an investment
- 6 the Company might make in inventories or prepayments
- 7 or some other working capital account. These are
- 8 balances that will continuously originate and be
- 9 amortized in conjunction with the variance between
- 10 inception revenue requirement and reconciled revenue
- 11 requirement. The process will be continuous from one
- 12 year to the next. The balance may grow or decline.
- 13 Variances can go either direction. It is not obvious
- 14 to me that there is any need to provide for or assume
- 15 the provision of any permanent financing for some
- 16 perpetual, large incremental investment.
- 17 Q. And is it correct that the Company's
- 18 preferred weighted average cost of capital interest
- 19 rate incorporates long-term debt in that instrument?
- 20 A. Yes, the weighted average cost of capital
- 21 consists predominately of long-term debt and cost of
- 22 equity capital.

- 1 MS. LUSSON: No further redirect.
- 2 JUDGE ALBERS: Any recross?
- 3 MR. STURTEVANT: No, Your Honor.
- 4 (Witness excused.)
- 5 JUDGE ALBERS: Any objection then to the
- 6 previously identified exhibits for the witness?
- 7 (No response.)
- 8 Hearing none, then AG/AARP Exhibits
- 9 1.0 through 1.10 and 3.0 through 3.4 are admitted as
- 10 they appear on e-Docket.
- 11 (Whereupon AG/AARP Exhibits 1.0
- 12 through 1.10 and 3.0, 3.1, 3.2,
- 13 3.3 and 3.4 were admitted into
- 14 evidence.)
- 15 JUDGE ALBERS: And go off the record for a
- 16 minute.
- 17 (Whereupon there was then had an
- 18 off-the-record discussion.)
- 19 JUDGE ALBERS: Back on the record.
- 20 And I see Mr. Tolsdorf here, too, so
- 21 I'll go ahead and swear you both in at the same time.
- 22 Stand and raise your right hand.

- 1 (Whereupon the witnesses were
- duly sworn by Judge Albers.)
- 3 JUDGE ALBERS: Thank you.
- 4 BURMA C. JONES
- 5 called as a witness on behalf of Staff of the
- 6 Illinois Commerce Commission, having been first duly
- 7 sworn, was examined and testified as follows:
- 8 DIRECT EXAMINATION
- 9 BY MR. OLIVERO:
- 10 Q. Good afternoon, Ms. Jones. Would you
- 11 please state your full name and spell your last name
- 12 for the record.
- 13 A. Burma C. Jones, J-O-N-E-S.
- 14 Q. And by whom are you employed?
- 15 A. The Illinois Commerce Commission.
- 16 Q. And what is your position with the Illinois
- 17 Commerce Commission?
- 18 A. I am an accountant in the Accounting
- 19 Department of the Financial Analysis Division.
- 20 Q. Ms. Jones, have you prepared written
- 21 testimony for purposes of this proceeding?
- 22 A. Yes.

- 1 Q. Do you have before you a document which has
- 2 been marked for identification as ICC Staff Exhibit
- 3 3.0 entitled Direct Testimony of Burma C. Jones which
- 4 consists of a cover page, a table of contents, six
- 5 pages of narrative testimony and Schedule 3.01?
- A. Yes.
- 7 Q. Are these true and correct copies of the
- 8 direct testimony that you have prepared for this
- 9 proceeding?
- 10 A. Yes.
- 11 Q. And do you also have before you a document
- 12 which has been marked for identification as ICC Staff
- 13 Exhibit 12.0 entitled Rebuttal Testimony of Burma C.
- 14 Jones?
- 15 A. Yes.
- 16 Q. Which consists of a cover page, a table of
- 17 contents, four pages of narrative testimony and
- 18 Schedule 12.01?
- 19 A. Yes.
- 20 Q. And are those true and correct copies of
- 21 the rebuttal testimony that you have prepared?
- 22 A. Yes.

- 1 Q. Do you have any corrections to make to your
- 2 prepared direct or rebuttal testimony?
- 3 A. I do not.
- 4 Q. Is the information contained in ICC Staff
- 5 Exhibits 3.0 and 12.0 and the accompanying schedules
- 6 true and correct to the best of your knowledge?
- 7 A. Yes.
- Q. And if you were asked the same questions
- 9 today, would the answers contained in your prepared
- 10 testimony be the same?
- 11 A. Yes.
- 12 MR. OLIVERO: Your Honor, at this time and
- 13 subject to cross we would move for admission into
- 14 evidence Ms. Jones' prepared direct testimony marked
- 15 as ICC Staff Exhibit 3.0 including Schedule 3.01 as
- 16 well as Ms. Jones' prepared rebuttal testimony marked
- 17 as ICC Staff Exhibit 12.0 including Schedule 12.01.
- 18 I would note that these were the same
- 19 documents that were filed on the Commission's
- 20 e-Docket system on April 12, 2012, and June 5, 2012,
- 21 respectively. And I would tender Ms. Jones for cross
- 22 examination.

- JUDGE ALBERS: All right. Mr. Kennedy?
- 2 CROSS EXAMINATION
- 3 BY MR. KENNEDY:
- 4 Q. Good late afternoon, Ms. Jones. My name is
- 5 Chris Kennedy. I am one of the lawyers for Ameren.
- 6 I would like to refer you to your
- 7 rebuttal testimony, ICC Staff Exhibit 12.0. I am
- 8 only going to be talking about your rebuttal
- 9 testimony during this examination.
- 10 Specifically, I want to talk with you
- 11 about your discussion of your adjustment starting on
- 12 page 2 for the liability for accrued vacation pay.
- Now, as I understand it, you sponsor Staff's proposal
- 14 to treat the liability for accrued vacation pay as an
- 15 operating reserve and deduct it from rate base,
- 16 correct?
- 17 A. Yes.
- 18 Q. I would like to spend just a few moments on
- 19 the Commission's prior treatment of this adjustment
- 20 that you propose.
- 21 A. Yes.
- Q. You did not propose this adjustment in

- direct testimony, correct?
- A. No, I did not.
- 3 Q. You are adopting the adjustment proposed by
- 4 Mr. Effron and Mr. Smith in their direct testimonies?
- 5 A. Yes.
- 6 Q. And you cite one prior Commission decision
- 7 in your rebuttal testimony, the recent Order in the
- 8 ComEd formula rate docket, Docket Number 11-0721,
- 9 correct?
- 10 A. Correct.
- 11 Q. And that's the only Commission decision
- 12 that you cite?
- 13 A. Yes.
- Q. And you don't cite any prior Ameren dockets
- where this adjustment has been adopted?
- 16 A. I do not.
- 17 Q. And to the best of your knowledge the
- 18 Commission hasn't adopted this adjustment in a prior
- 19 Ameren rate case, gas or electric?
- 20 A. To the best of my knowledge, no.
- 21 Q. And you are not aware of any other
- 22 Commission opinions that have adopted this

- 1 adjustment?
- 2 A. Nothing except --
- 3 Q. Except the recent ComEd Order, correct?
- 4 A. Yes.
- 5 Q. Now, on lines 44 and 45, if I can direct
- 6 you to those lines, you state there that "The accrued
- 7 vacation liability balance represents a source of
- 8 non-investor supplied capital that should be deducted
- 9 from rate base, net of related ADIT." Did I read
- 10 that correctly?
- 11 A. Yes.
- 12 MR. OLIVERO: Can I just object for a second or
- 13 just ask for a point of clarification? That's not
- 14 the entire sentence, correct?
- MR. KENNEDY: I believe I read the entire
- 16 sentence. If I didn't, I can re-read it.
- 17 MR. OLIVERO: I thought you stopped at rate
- 18 base.
- 19 MR. KENNEDY: No, I corrected.
- 20 MR. OLIVERO: I am sorry. I may have --
- BY MR. KENNEDY:
- 22 Q. Let me ask again just so it is clear. The

- 1 sentence in your testimony reads, "The accrued
- 2 vacation liability balance represents a source of
- 3 non-investor supplied capital that should be deducted
- 4 from rate base, net of related ADIT"?
- 5 A. Yes.
- 6 Q. Now, as I understand it, the accrued
- 7 liability is a source of non-investor supplied
- 8 capital because of the lag between the time of the
- 9 accrual and the time of the payment?
- 10 A. Repeat the question, please.
- 11 Q. As I understand your testimony, you are
- 12 treating the vacation liability balance as a source
- 13 of non-investor supplied capital that should be
- 14 deducted from rate base because of the timing, the
- 15 book timing difference, between the time of the
- 16 accrual and the time of the cash payment?
- 17 A. Well, the book cash timing refers to the
- 18 ADIT component. But I am considering it a source of
- 19 non-investor supplied capital because it is based on
- 20 funds that are being supplied by ratepayers.
- Q. Okay. Well, let's talk first about the
- 22 timing and then we can talk later about the ratepayer

- 1 supplied funds. You would agree that an accrual, any
- 2 accrual, is a recording on expense where the actual
- 3 cash disbursement to pay the expense takes place at
- 4 some future point in time?
- 5 A. Yes.
- 6 Q. So for accruals there will always be a lag
- 7 between the time the expense is accrued and the time
- 8 the expense is paid, generally speaking?
- 9 A. Generally speaking, yes.
- 10 Q. And you are not here today to testify that
- 11 Ameren's method of accruing vacation pay was not a
- 12 properly recorded expense, correct?
- 13 A. Correct.
- 14 Q. And you are not here to testify that their
- 15 method of accruing vacation pay was not in accordance
- 16 with Generally Accepted Accounting Principles,
- 17 correct?
- 18 A. Correct.
- 19 Q. Now, to go back to the issue of
- 20 non-investor supplied capital, would you agree that
- 21 for a liability balance to represent a source of
- 22 non-investor supplied capital, the assumption is that

- 1 the utility receives the capital through rates before
- 2 it has paid the expense?
- 3 A. Yes.
- 4 Q. Now, with that assumption, in our case
- 5 vacation pay for 2010 was accrued an expense by AIC
- 6 in 2010 or some amount of vacation pay was accrued an
- 7 expense to 2010?
- 8 A. Yes.
- 9 Q. And according to Mr. Effron's direct
- 10 testimony which you would have read, there is
- 11 approximately a one-year lag between the accrual of
- 12 vacation pay expense and the actual cash
- 13 disbursement, is that your understanding?
- 14 A. That was his testimony, yes.
- Q. And you don't have any facts before you
- 16 that shows that he is incorrect in that one-year lag
- 17 period?
- 18 A. I do not.
- 19 Q. So vacation pay that would have accrued
- 20 during 2010 was paid in 2011, correct?
- 21 A. Not necessarily all of it.
- 22 Q. But assuming that there is a one-year lag

- 1 or that there is generally a one-year lag for the
- 2 payment of vacation pay, for vacation pay that was
- 3 accrued in 2010 the assumption is that it was paid in
- 4 2011; that would be the one-year lag, correct?
- Well, let me ask you this question
- 6 then -- or I will wait for your answer.
- 7 A. Generally, one would expect that vacation
- 8 pay would be paid the following year.
- 9 Q. And there is no evidence in this case that
- 10 the lag in payment for vacation pay was longer than
- 11 one year?
- 12 A. There is nothing in the record to that
- 13 effect, no.
- 14 Q. Now, this proceeding was filed in January
- 15 2012, correct?
- 16 A. I believe so, January or February.
- 17 Q. Well, subject to check I will represent
- 18 that it was filed in January, the filing was January
- 19 2012.
- 20 JUDGE ALBERS: Would you speak up a little bit,
- 21 too?
- 22 A. Okay.

- 1 Q. So assuming a one-year lag for the payment
- 2 of the expense, any vacation pay that was accrued in
- 3 2010 would have been paid out in 2011 before this
- 4 case was filed, correct?
- 5 A. Generally speaking, yes.
- 6 Q. And generally speaking any vacation pay
- 7 that accrued in 2010 would have been paid before
- 8 rates for this proceeding would go into effect in the
- 9 late fall of 2012 with the assumption that it was
- 10 paid in 2011?
- 11 A. Would you repeat the question, please?
- 12 Q. Assuming the one-year lag between the
- 13 accrual of the vacation expense and the payment of
- 14 the vacation expense, any vacation expense that
- 15 accrued in 2010 would have been paid in 2011 before
- 16 rates from this proceeding go into effect near the
- 17 end of 2012?
- 18 A. Yes.
- 19 Q. So by the time that AIC has received cash
- 20 from ratepayers from vacation expense that accrued in
- 21 2010, that expense that had accrued in 2010 should
- 22 have already been paid out?

- 1 A. That's true, but it is an ongoing accrual.
- 2 Q. But for purposes of the vacation expense
- 3 that accrued in 2010 and was paid out in 2011, that
- 4 expense would have been paid out before we receive --
- 5 before Ameren receives cash in rates from that 2010
- 6 accrued expense?
- 7 A. For the particular expense for 2010, yes.
- 8 Q. So there is a lag between the time AIC pays
- 9 out vacation pay and the time that AIC receives the
- 10 accrued expense in rates for that particular year
- 11 2010 that we are talking about?
- 12 A. Yes.
- 13 Q. Now, with the assumption that AIC has
- 14 already spent the vacation expense that accrued in
- 15 2010 by the time it receives the accrued expense in
- 16 rates, then would you agree that there is no free
- 17 source of ratepayer funds to finance rate base
- 18 related to that expense?
- 19 A. As I said previously, this is an ongoing
- 20 accrual. The same set of circumstances happens every
- 21 year.
- Q. And when you say happens every year, is it

- 1 your understanding that at some time at the beginning
- 2 of each year, for instance, an accrual would be made
- 3 for vacation pay? So, for instance, in 2010 there
- 4 was an accrual made for vacation pay that was paid
- 5 out sometime in 2011 during that one-year lag and
- 6 also in 2011 there would have been a new accrual for
- 7 vacation pay earned during 2011 that would have been
- 8 paid out in 2012, correct?
- 9 A. Yes.
- 10 O. What I would like to focus on is the
- 11 accrual that was made in 2010 that was paid out in
- 12 2011. Related to that accrual that was paid in 2011,
- 13 there would be a lag between the time that Ameren
- 14 pays that cash and the time that it would have
- 15 received cash related to that expense in rates based
- on the fact that we have a 2010 test year?
- 17 A. Repeat the question, please.
- 18 Q. For the vacation expense that's accrued in
- 19 2010 that's paid out in 2011, with rates from this
- 20 proceeding going into effect at the end of 2012,
- 21 there is a lag between the time when Ameren pays the
- 22 expense in 2011 and then the time that it receives

- 1 any cash in rates at the end of 2012 related to 2010
- 2 expenses?
- 3 A. Yes, specifically to what you described.
- 4 But, as I said, they have an ongoing accrual for
- 5 this.
- 6 Q. But specific to the accrual that occurs in
- 7 2010 that's paid out in 2011, that accrual, you agree
- 8 with that statement, correct?
- 9 A. Yes.
- 10 Q. I would like to talk -- I would like to
- 11 direct you to your lines 50 to 53 in your rebuttal
- 12 testimony.
- 13 A. Yes.
- 14 Q. In those lines it says, "The resulting tax
- 15 debit balances included in the Company's rate base,
- 16 both Mr. Effron and Mr. Smith posit, that if an ADIT
- 17 debit balance is included in rate base, the related
- 18 accrued liability should be included in the operating
- 19 reserves deducted from rate base."
- 20 Did I read that correctly, Ms. Jones?
- 21 A. Yes.
- Q. So is -- the assumption that can be drawn

- 1 from that statement, that if ADIT did not include the
- 2 ADIT debit balance in rate base, then the related
- 3 accrued liability should not be included as well?
- A. Are you asking me if that is the assumption
- 5 or if that is my position?
- 6 Q. I am asking if that's the assumption
- 7 underlining the opinion of Mr. Effron and Mr. Smith
- 8 that you quoted there.
- 9 MR. OLIVERO: Your Honor, I am going to object
- 10 as to what she would know what their assumption was.
- I mean, I think she just says that that's what they
- 12 stated.
- 13 BY MR. KENNEDY: Well, if Ms. Jones didn't
- 14 adopt that opinion, she can say that. If she just
- 15 copied it, that's fine.
- 16 Q. I mean, do you believe that assumption to
- 17 be true as well or do you not believe that assumption
- 18 to be true? Lines 50 to 53 -- 51 to 53.
- 19 A. Yes.
- 20 Q. So assuming that -- if the theory is that
- 21 ADIT debit balance, if that is included in rate base,
- 22 that the related accrued liability should also be

- 1 included, isn't the flip side of that argument that
- 2 if the ADIT debit balance is not included in rate
- 3 base, then the related liability should not be
- 4 included in rate base, given that the premise for the
- 5 original statement was that the ADIT debit balance
- 6 was included in rate base?
- 7 A. That is what one would infer from this and
- 8 the way you presented it. But there are not -- there
- 9 should not be a picking and choosing of which debit
- 10 balances should be included.
- 11 Q. So then your opinion would be that it
- 12 doesn't matter if the Company included the ADIT debit
- 13 balance in rate base from the outset. If they hadn't
- 14 included it, you would have still made the adjustment
- 15 to remove the liability from rate base, is that your
- 16 testimony today?
- 17 A. Yes.
- 18 Q. I would like to go to lines 71 to 72. I
- 19 just have a couple more questions.
- 20 You state there, "In order to maintain
- 21 consistency in the formula rate filings, AIC's
- 22 accrued vacation pay should be treated similarly,"

- and that's in reference to the ComEd Order that you
- 2 quote about, correct?
- 3 A. Yes.
- 4 Q. So is it your opinion that the Commission
- 5 should treat AIC the same way it treated ComEd in its
- 6 final Order in Docket 11-0721 in every instance?
- 7 MR. OLIVERO: Your Honor, I guess I would ask
- 8 for some clarification in terms of what you mean by
- 9 "every instance." I mean, can you give examples of
- 10 what you are talking about as opposed to just the
- 11 accrued vacation pay?
- 12 Q. I can clarify in every instance. Let me
- 13 rephrase the question.
- 14 In your opinion -- is it your opinion
- 15 that the Commission should treat AIC the same way it
- 16 treated ComEd in its final Order in Docket Number
- 17 11-0721 in every instance where it is the same
- 18 contested issue? I am just trying to get at if
- 19 that's what she meant by that statement.
- 20 A. If the facts --
- 21 MR. OLIVERO: Your Honor, I guess I am going to
- 22 go back and object. I mean, I think she can testify

- 1 as to what she had focused on in terms of her
- 2 testimony. I don't know that she has looked at all
- 3 the other issues in terms of whether or not the Order
- 4 should be consistent from the ComEd to the Ameren
- 5 docket.
- 6 MR. KENNEDY: Her opinion, at least in these
- 7 two lines, is that AIC's vacation pay should be
- 8 treated the same as ComEd's for the purpose of
- 9 maintaining consistency in formula rate filings. I
- 10 am attempting to ask if it is limited to a case by
- 11 case basis, perhaps, or if she has that feeling
- 12 across the board for any issue that would be
- 13 contested and the same between the utilities.
- 14 MR. OLIVERO: And I guess if you read the
- 15 sentence, it says in Order to maintain consistency in
- 16 the formula rate filings, accrued vacation pay should
- 17 be treated similarly. I don't know that she really
- 18 has the ability to start talking about any of the
- 19 other issues beyond what she focused on in her
- 20 testimony.
- 21 MR. KENNEDY: Well, since she wrote the
- 22 sentence, I am asking her to tell me what she meant

- 1 by it.
- MR. OLIVERO: All right.
- 3 MR. KENNEDY: I think she, of anybody in the
- 4 room, would be the appropriate person to answer that
- 5 question.
- 6 JUDGE ALBERS: I will allow the question.
- 7 THE WITNESS: Would you repeat the question?
- 8 BY MR. KENNEDY:
- 9 Q. Sure. Is it your opinion, based on this
- 10 sentence, that the Commission should treat AIC the
- 11 same way it has treated ComEd in the recent Order in
- 12 Docket Number 11-0721 in every instance where there
- 13 is a contested issue that was the same between the
- 14 two dockets? Is that what you meant when you wrote
- 15 this sentence?
- 16 A. In every issue where the facts are the
- 17 same, yes, I believe they should be treated
- 18 consistently.
- 19 Q. But you would agree then that the
- 20 Commission should judge each issue based on the facts
- in the record in each proceeding, correct?
- 22 A. Yes.

- 1 Q. And the record for one utility could lead
- 2 to a result on a contested issue that's different
- 3 from the result reached for another utility that has
- 4 a different record?
- 5 A. That would be speculation, but I would
- 6 assume so.
- 7 O. But you would want the Commission to
- 8 treat -- you would want the Commission to consider
- 9 the contested issue based on the record for that
- 10 particular proceeding, correct?
- 11 A. Correct.
- 12 Q. And in this proceeding isn't it true that
- 13 Staff witness Mr. Tolsdorf is proposing an adjustment
- 14 to remove contributions to economic development
- 15 organizations which is an adjustment that Staff lost
- in the ComEd rate proceeding?
- 17 MR. OLIVERO: Your Honor, I am going to object.
- 18 Mr. Tolsdorf is going to be testifying. I think it
- 19 is more appropriate for him to be addressing
- 20 questions, I guess, related to the ComEd Order and
- 21 consistency rather than Ms. Jones.
- MR. KENNEDY: I will withdraw that question and

- 1 ask Mr. Tolsdorf.
- JUDGE ALBERS: Yeah, that's a good idea.
- 3 BY MR. KENNEDY:
- Q. And, Ms. Jones, you don't believe that if
- 5 you felt the Commission was wrong on the merits the
- 6 first time, that if shouldn't be wrong on the merits
- 7 the second time just for the sake of consistency?
- 8 That's not your opinion, is it?
- 9 A. No.
- 10 MR. KENNEDY: That's all the questions I have.
- JUDGE ALBERS: Okay. I think Mr. Kennedy
- 12 covered some of the ground I was going to cover, but
- 13 let me just ask one, one or two questions, of you.
- 14 EXAMINATION
- 15 BY JUDGE ALBERS:
- 16 Q. Were you in the room when I asked
- 17 Mr. Stafford questions regarding the vacation
- 18 accrual?
- 19 A. I think I was, but I don't remember all of
- 20 them.
- Q. Okay. Well, that might make it difficult
- 22 to ask you if you agree now with his answers.

- 1 MR. KENNEDY: Do you want to have the court
- 2 reporter read back the questions and answers?
- 3 JUDGE ALBERS: That might take more time than
- 4 it would be worth. Let me look back in my notes for
- 5 Mr. Stafford's responses.
- 6 (Pause.)
- 7 Okay. Let me ask you this then.
- 8 O. I believe Mr. Stafford indicated that the
- 9 account that is debited in AIC's journal entry to
- 10 record vacation pay accrual is Account 920, AG Labor
- 11 or Salaries, and that that account is included in
- 12 AIC's determination of its overall revenue
- 13 requirement. Would you agree with that statement?
- 14 A. Yes.
- 15 Q. And do you believe that that expense has
- been removed -- I'm sorry, strike that.
- 17 Do you believe that that accrual
- 18 expense included in the overall revenue requirement
- 19 has been removed by any other adjustment?
- 20 A. Not that I am aware of.
- JUDGE ALBERS: Okay. I think that's all I
- 22 have. Thank you.

- 1 Do you have any redirect?
- 2 MR. OLIVERO: If we could have just a few
- 3 minutes, Your Honor, we might have just a couple
- 4 questions.
- 5 (Whereupon the hearing was in a
- 6 short recess.)
- 7 JUDGE ALBERS: On the record.
- 8 Mr. Kennedy, did you have a follow-up?
- 9 MR. KENNEDY: No. No, Your Honor.
- 10 JUDGE ALBERS: All right. Any redirect?
- 11 MR. OLIVERO: One question, Your Honor.
- 12 JUDGE ALBERS: Okay.
- 13 REDIRECT EXAMINATION
- 14 BY MR. OLIVERO:
- 15 Q. Ms. Jones, you were asked by Company
- 16 counsel regarding the consistency between the
- 17 Commonwealth Edison Order and the Ameren docket. Are
- 18 you aware of any differences between the facts
- 19 regarding accrued vacation pay from the Commonwealth
- 20 Edison docket as opposed to the Ameren docket that
- 21 would warrant a different regulatory treatment?
- 22 A. No.

- 1 MR. OLIVERO: That's all we would have, Your
- 2 Honor.
- JUDGE ALBERS: Recross?
- 4 MR. KENNEDY: Yes.
- 5 RECROSS EXAMINATION
- 6 BY MR. KENNEDY:
- 7 Q. Ms. Jones, did you review all the testimony
- 8 in the ComEd docket on this issue? In the formula
- 9 rate docket for ComEd did you review the testimony of
- 10 every witness that sponsored testimony on the issue
- 11 of vacation accrual deduction from rate base?
- 12 A. I think I did, yes.
- 13 Q. Which witnesses were those?
- 14 A. There was Mr. Effron. It was Mr. Brosch, I
- 15 believe, Mr. Fruehe for the company, Mr. Bridal for
- 16 Staff.
- 17 Q. And did you also review all of the briefing
- 18 that was filed by the parties on that issue in that
- 19 docket?
- 20 A. I don't know if I saw all of it. I saw
- 21 some of it.
- Q. As you sit here today, your testimony is

- 1 that there is not one fact difference between the two
- 2 dockets on this issue?
- 3 MR. OLIVERO: I am going to object, Your Honor.
- 4 I don't think that we are limiting as to there wasn't
- 5 one fact that was different, but.
- 6 MR. KENNEDY: I believe her testimony is that
- 7 there was no fact difference.
- 8 MR. OLIVERO: There were no differences. I
- 9 don't think she said -- we didn't say facts.
- 10 BY MR. KENNEDY:
- 11 Q. In your opinion -- is your testimony today
- 12 that there is not one fact that differs between the
- 13 two records on this issue?
- 14 MR. OLIVERO: To warrant a different regulatory
- 15 treatment was the question that was asked earlier.
- 16 JUDGE ALBERS: Let him ask the question.
- 17 A. I don't think my testimony makes any such
- 18 statement.
- 19 MR. KENNEDY: That's all I have.
- 20 JUDGE ALBERS: Okay. All right. Any objection
- 21 then to Ms. Jones' testimony that's been previously
- 22 identified?

- 1 MR. KENNEDY: No objection.
- 2 JUDGE ALBERS: All right. Then the exhibits
- 3 are admitted as they appear on e-Docket.
- 4 (Whereupon ICC Staff Exhibits
- 5 3.0 and 12.0 were admitted into
- 6 evidence.)
- 7 JUDGE ALBERS: Thank you, Ms. Jones, and the
- 8 next witness is Mr. Tolsdorf.
- 9 MR. OLIVERO: Yes.
- 10 (Witness excused.)
- 11 Are you ready, Your Honor?
- 12 JUDGE ALBERS: Yes, please.
- 13 MR. OLIVERO: Thank you.
- 14 SCOTT TOLSDORF
- 15 called as a witness on behalf of Staff of the
- 16 Illinois Commerce Commission, having been first duly
- 17 sworn, was examined and testified as follows:
- 18 DIRECT EXAMINATION
- 19 BY MR. OLIVERO:
- Q. Good afternoon, almost evening,
- 21 Mr. Tolsdorf. Would you please state your full name
- 22 and spell your last name for the record.

- A. My name is Scott Tolsdorf, T-O-L-S-D-O-R-F.
- Q. By whom are you employed?
- 3 A. I am employed by the Illinois Commerce
- 4 Commission.
- 5 Q. What is your position at the Illinois
- 6 Commerce Commission?
- 7 A. I am an accountant in the Accounting
- 8 Department of the Financial Analysis Division.
- 9 Q. And, Mr. Tolsdorf, have you prepared
- 10 written testimony for purposes of this proceeding?
- 11 A. Yes, I have.
- 12 Q. And do you have before you a document which
- 13 has been marked for identification as ICC Staff
- 14 Exhibit 6.0 entitled Direct Testimony of Scott
- 15 Tolsdorf which consists of a cover page, a table of
- 16 contents, eleven pages of narrative testimony and
- 17 Schedules 6.01 through 6.03?
- 18 A. Yes, I do.
- 19 Q. And are those true and correct copies of
- 20 the direct testimony that you have prepared for this
- 21 proceeding?
- 22 A. Yes, they are.

- 1 Q. And do you also have before you a document
- 2 which has been marked for identification as ICC Staff
- 3 Exhibit 15.0 entitled Rebuttal Testimony of Scott
- 4 Tolsdorf which consists of a cover page, a table of
- 5 contents, 15 pages of narrative testimony and
- 6 Schedules 15.01 through 15.02?
- 7 A. Yes, I do.
- 8 Q. And are those true and correct copies of
- 9 the rebuttal testimony that you prepared for this
- 10 proceeding?
- 11 A. Yes.
- 12 Q. And, Mr. Tolsdorf, do you have any
- 13 corrections to make to either your prepared direct or
- 14 rebuttal testimony?
- 15 A. Yes, I do.
- 16 Q. And what would those be?
- 17 A. Schedule 15.02, when it was filed on
- 18 e-Docket the last three lines of Schedule 15.02, page
- 19 2, did not print out and therefore were not filed.
- 20 However, those were in the Excel file that was
- 21 provided to the Company, so I don't believe there is
- 22 anything that the Company doesn't already have. But

- 1 I would like to get those last three lines of that
- 2 schedule.
- 3 Q. And just for clarification I have handed
- 4 counsel a copy of a Schedule 15.02R which I think
- 5 then shows the complete -- on page 2 is where the
- 6 problem was. I think we cut off at line 8 and there
- 7 was actually 9, 10 and 11?
- 8 A. Correct.
- 9 Q. And, again, as you indicated there is no
- 10 change in terms of what it signified, but it was just
- 11 cut off?
- 12 A. Correct.
- 13 JUDGE ALBERS: Given that, could you submit a
- 14 revised exhibit?
- MR. OLIVERO: We will submit a revised, just
- 16 that schedule, if it is all right.
- 17 JUDGE ALBERS: That's fine. Just 15.02.
- 18 BY MR. OLIVERO: 15.02R.
- 19 Q. And other than this correction is the
- 20 information contained in ICC Staff Exhibit 6.0 and
- 21 15.0 and the accompanying attachments or, I am sorry,
- 22 schedules, true and correct to the best of your

- 1 knowledge?
- 2 A. Yes, they are.
- 3 Q. And if you were asked the same questions
- 4 today, would the answers contained in your prepared
- 5 testimony be the same?
- A. Yes, they would be.
- 7 MR. OLIVERO: Your Honor, at this time, subject
- 8 to cross examination, I would ask for admission into
- 9 the evidentiary record of Mr. Tolsdorf's prepared
- 10 direct testimony marked as ICC Staff Exhibit 6.0
- including schedules as well as Mr. Tolsdorf's
- 12 prepared rebuttal testimony marked as ICC Staff
- 13 Exhibit 15.0 including schedules, with the caveat
- 14 that we will file the revised version of Schedule
- 15 15.02 probably by tomorrow.
- 16 JUDGE ALBERS: You will file it on e-Docket?
- 17 MR. OLIVERO: We will just file it on e-Docket,
- 18 correct. Thank you.
- 19 And I guess we will then tender
- 20 Mr. Tolsdorf for cross examination.
- 21 And, Your Honor, did you want a copy
- 22 of this tonight or does it matter?

- 1 JUDGE ALBERS: Are you going to have any
- 2 questions on it?
- 3 Okay. Then just e-file it then.
- 4 Thank you.
- 5 CROSS EXAMINATION
- 6 BY MR. KENNEDY:
- 7 Q. Good evening, Mr. Tolsdorf.
- 8 A. Good evening.
- 9 Q. My name is Chris Kennedy. I am company
- 10 counsel. I will be asking you some questions today.
- In your testimony for this docket you
- 12 sponsored adjustments to move expenses based on
- 13 Sections 227 and 225, Sections 9-227 and 225 of the
- 14 Public Utilities Act, correct?
- 15 A. That's correct.
- 16 Q. I would like to talk first about your
- 17 adjustment to remove donations under Section 9-227.
- 18 A. Okay.
- 19 Q. Specifically, I want to focus on your
- 20 adjustment to remove donations to organizations that
- 21 you refer to as economic development organizations, a
- 22 list of which appears on Schedule 15.1, page 2 of 3.

- 1 You don't need to look at the schedule, but that's
- 2 the schedule with the list of organizations we are
- 3 talking about.
- I would like to refer you to page 4 of
- 5 your rebuttal testimony, ICC Staff Exhibit 15.0.
- 6 A. Okay.
- 7 Q. You cite there as one reason for
- 8 disallowing these corrections to these organizations
- 9 the Commission's history of disallowing contributions
- 10 to these organizations, correct?
- 11 A. Correct.
- 12 Q. And you refer in your rebuttal at lines 88
- 13 to 90 to a list of dockets that you had cited in your
- 14 direct testimony where the Commission had previously
- 15 excluded these types of donations, correct?
- 16 A. That's correct.
- 17 Q. I would like to talk to you about one
- 18 decision that you don't mention anywhere in your
- 19 testimony. You are familiar with the Commission's
- 20 recent decision in the ComEd formula rate proceeding,
- 21 correct?
- 22 A. Yes, I am.

- 1 Q. That's docket -- for the record, Docket
- 2 Number 11-0721. You were a witness in that
- 3 proceeding, correct?
- 4 A. Yes, I was.
- 5 Q. And you sponsored an adjustment in that
- 6 proceeding to remove donations to economic
- 7 development organizations, correct?
- 8 A. That's correct.
- 9 Q. In that decision that came out in late May
- 10 of 2012 the Commission did not accept your
- 11 adjustment, correct?
- 12 A. That's correct.
- 13 Q. And it found that donations to economic
- 14 development organizations meet the criteria under
- 15 Section 9-227 in that Order?
- 16 A. That's what the Commission said in that
- 17 Order.
- 18 Q. But that's what the Order said?
- 19 A. That's what the Order said.
- 20 Q. Do you have a copy of that Order handy?
- 21 A. I have one page of that Order handy.
- Q. Is it perhaps page 98?

- 1 A. It is.
- Q. That's the page I would like to talk to you
- 3 about. Do you need a copy, counsel?
- 4 MR. OLIVERO: I do. I can maybe just go up and
- 5 look at his.
- 6 BY MR. KENNEDY: Yeah, if you wouldn't mind. I
- 7 was going to ask him about one sentence.
- 8 Q. On page 98 there the Commission found that
- 9 donations to economic development organizations,
- 10 quote, contribute to the general good of the public.
- 11 Do you see where that is?
- 12 A. I do.
- 13 Q. Now, as we talked about, that decision was
- 14 issued in late May, May 29, correct?
- 15 A. That's correct.
- 16 Q. And your rebuttal testimony was filed a
- 17 week later on June 5?
- 18 A. That's correct.
- 19 Q. But in that testimony you don't mention
- 20 this decision, correct?
- 21 A. I don't mention that decision, no.
- 22 Q. Now, I would like to ask you about ComEd's

- 1 prior rate Orders, the '07 and '10 rate Orders. I
- 2 believe it is your testimony from that proceeding
- 3 that the Commission also in those dockets allowed
- 4 donations to economic development organizations to be
- 5 recovered in rates for ComEd, correct?
- 6 A. I am sorry, can you direct me to my
- 7 testimony where I said that?
- 8 MR. OLIVERO: Chris, are you talking about his
- 9 testimony in another docket?
- 10 MR. KENNEDY: I am talking about his testimony
- 11 at the hearing in the ComEd rate proceeding.
- 12 MR. OLIVERO: The 11-0721?
- 13 MR. KENNEDY: The 11-0721.
- 14 THE WITNESS: Oh, I am sorry, repeat the
- 15 question. I thought you were talking about 10-0467.
- 16 BY MR. KENNEDY:
- 17 Q. Maybe I won't need to show you testimony,
- 18 but I just want to generally know, did you testify in
- 19 the ComEd docket that the Commission had previously
- 20 allowed donations to economic development
- 21 organizations in ComEd's two prior rate cases before
- 22 the formula rate proceeding? Is that your

- 1 recollection?
- 2 A. I testified that the Commission had
- 3 traditionally disallowed these, but they had not -- I
- 4 didn't have a ComEd Order where they had disallowed
- 5 them. The Commission had disallowed community
- 6 economic development organization donations in
- 7 several other dockets, but I didn't cite one where
- 8 they had been disallowed in a ComEd docket.
- 9 Q. Correct, but in your testimony there -- and
- 10 I can refresh your recollection if you want -- is
- 11 that ComEd did recover in those two dockets prior to
- 12 the formula rate docket contributions to economic
- 13 development organizations?
- 14 A. Yes, that is correct.
- 15 Q. Thank you. But in talking about the
- 16 history of Commission decisions on the issue, you
- 17 didn't mention either of those prior ComEd dockets...
- 18 MR. OLIVERO: Asked and answered, Your Honor.
- 19 Q. ..in this proceeding?
- 20 MR. OLIVERO: I thought he already answered
- 21 that question.
- 22 JUDGE ALBERS: Well, the question is allowed.

- I don't think I heard it as related to this
- 2 proceeding, so the question is allowed.
- 3 BY MR. KENNEDY:
- 4 Q. Yeah, I simply want to know if in your
- 5 testimony of talking about prior Commission
- 6 decisions -- we have established you didn't mention
- 7 the formula rate decision, but you also didn't
- 8 mention the prior two ComEd rate Orders, correct?
- 9 A. Correct.
- 10 Q. I would like to talk to you a little bit
- 11 now about the other rationale that you cite in your
- 12 testimony, namely the tax exempt status of the
- 13 organization. Do you remember that testimony?
- 14 A. I do.
- 15 Q. That's a rationale that you presented for
- 16 the first time in rebuttal, correct?
- 17 A. That's correct.
- 18 Q. And it is my understanding that your
- 19 testimony says that the economic development
- 20 organizations, the ones that you list in your
- 21 Schedule 15.1, page 2 of 3, that these are not
- considered tax exempt under Section 501(c)(3) of the

- 1 Internal Revenue Code?
- 2 A. That's correct.
- Q. I would like to show you, if I can approach
- 4 the witness, a response to a data request that you
- 5 sponsored.
- 6 JUDGE ALBERS: That is a cross exhibit?
- 7 MR. KENNEDY: Yes, this is going to be Ameren
- 8 Cross Exhibit 10.
- 9 (Whereupon Ameren Cross Exhibit
- 10 was marked for purposes of
- identification as of this date.)
- BY MR. KENNEDY:
- Q. Mr. Tolsdorf, do you recognize this
- 14 response as one that you submitted in this case?
- 15 A. Yes, I do.
- 16 Q. Would you please read the question and
- 17 answer into the record?
- 18 A. Sure. "Is it Mr. Tolsdorf's opinion that
- 19 Section 9-227 of the Public Utilities Act permits
- 20 utilities to recover in rates only those donations
- 21 made to organizations that are considered tax-exempt
- organizations under Section 501(c)(3) of the Internal

- 1 Revenue Code?"
- The response is, "It is Mr. TolSdorf's
- 3 position that only organizations that are considered
- 4 tax-exempt organizations under Section 501(c)(3) of
- 5 the Internal Revenue Code should be considered
- 6 charitable organizations by the Commission in
- 7 insuring compliance with Section 9-227 of the Public
- 8 Utilities Act."
- 9 Q. Now, you are familiar with Section 9-227,
- 10 correct?
- 11 A. Yes, I am.
- 12 Q. And you cited that, I believe, in your
- 13 direct testimony, that provision of the law?
- 14 A. I believe so.
- Q. And you are familiar with the standard that
- 16 under Section 9-227 it is proper for the Commission
- 17 to consider as a utility operating expense donations
- 18 that are, quote, made for the public welfare or for
- 19 charitable, scientific, religious or educational
- 20 purposes?
- 21 A. I am sorry. Will you repeat that question?
- 22 Q. Is the standard under Section 9-227 that

- 1 the donation has to be made for the public welfare or
- 2 charitable, scientific, religious or educational
- 3 purposes?
- 4 A. Yes.
- Q. And as I read your testimony, tell me if I
- 6 am wrong, your opinion is that in order for a
- 7 donation to be made for a, quote, charitable purpose
- 8 under that section of the law, it is your opinion
- 9 that it has to be made to a section -- to an
- 10 organization that's tax exempt under Section
- 11 501(c)(3)?
- 12 A. It is my opinion that the organization must
- 13 be charitable and made to a charitable organization
- 14 to receive recovery under Section 9-227.
- 15 Q. But in this data response you state that
- 16 only organizations that are considered tax exempt
- 17 under Section 501(c)(3) should be considered
- 18 charitable organizations, correct?
- 19 A. That's because Section 501(c)(3) designates
- 20 those types of organizations as charitable
- 21 organizations and donations to them are tax
- 22 deductible to the donors. Anything else are not tax

- 1 deductible to the donors. Donations to Section
- 2 501(c)(6) organizations are tax-exempt organizations,
- 3 but donations to them are not charitable and
- 4 therefore are not tax deductible to the donor.
- 5 Q. But what I asked before was, in order for
- 6 the donation to, quote, meet the charitable purpose
- 7 standard or prong of the Section 9-227, I believe
- 8 your testimony is it has to be made to a Section
- 9 501(c)(3) organization. If that's not your
- 10 testimony, then -- or if that's not your opinion --
- 11 A. Yes, and I state in my rebuttal that that
- 12 position is based -- was in rebuttal to Mr. Ogden's
- 13 position that the Company only gives to 501(c)(3)
- 14 organizations.
- 15 Q. But I am not asking about what you believe
- 16 the Company's position was. I am asking you if it is
- 17 your position that only organizations that qualify
- 18 for tax-exempt purpose under that particular
- 19 provision of Section 501(c)(3) are organizations that
- 20 donations to which can be considered recoverable
- 21 under Section 9-227.
- 22 A. In -- well, I would refer you to that same

- 1 page you referred me to in the 11-0721 docket where
- 2 the Commission said, "While it appears based upon the
- 3 CUB/City argument above that it is unusual for
- 4 charitable contributions which are tax deductible to
- 5 also be included in rates, the statute does allow for
- 6 such inclusion." To me that's saying that tax
- 7 deductible donations are allowed to be considered for
- 8 recovery.
- 9 My proposed disallowance are not tax
- 10 deductible donations.
- 11 Q. Well, maybe we are talking past each other
- 12 and maybe you just don't want to answer the question.
- 13 But what I am asking you, is that -- let me ask it
- 14 this way.
- Do you think that organizations that
- 16 do not qualify for tax exemption under that
- 17 provision -- donations to organizations that don't
- 18 qualify under that provision of the law cannot be
- 19 recovered under that section of the Code, 9-227?
- 20 A. In my opinion they should not be.
- 21 Q. Okay. Thanks. That's what I was trying to
- 22 get at. Sorry for miscommunicating.

- 1 So your opinion is that if they are
- 2 tax exempt under Section 501(c)(6), they can't
- 3 recover -- those donations can't be recovered under
- 4 Section 9-227 of the Code?
- 5 A. I believe that 9-227 should be interpreted
- 6 narrowly and that non-charitable organizations should
- 7 not count as donations for recovery purposes.
- Q. Do you agree with me that schools are not
- 9 considered tax exempt under Section 501(c)(3)?
- 10 A. I don't -- do you have a particular school
- 11 in mind?
- 12 Q. A high school, just your ordinary high
- 13 school.
- 14 A. I am not sure that that's the status of
- 15 high schools.
- 16 Q. So you are not -- okay. Do you know of the
- 17 tax exempt status of any public school?
- 18 A. I can't say as I do.
- 19 Q. So if under your theory if public schools
- were not tax exempt under 501(c)(3), then donations
- 21 to public schools are no recoverable under Section
- 22 9-227 of the Act, is that what your testimony is?

- 1 A. Are you asking me if a donation to a school
- 2 which would presumably be for educational purposes,
- 3 if that school was not 501(c)(3), is that donation in
- 4 my opinion not allowable?
- 5 Q. Under that provision of the Code that you
- 6 want to narrowly construe, yes, that's my question.
- 7 A. I suppose I should have clarified I want to
- 8 narrowly define public welfare, but I believe a
- 9 donation to a school would qualify under 9-227
- 10 because it is educational.
- 11 Q. Well, I thought previously your testimony
- was that Section 501(c)(3) went to the definition of
- 13 charitable under that provision. Now it goes to the
- 14 definition of public welfare?
- 15 A. Well, I don't believe schools are
- 16 technically charitable organizations, which is why
- 17 they are not 501(c)(3) organizations which seems to
- 18 be what you are implying.
- 19 Q. So then you agree that there are exceptions
- 20 to what we thought was a rule, a bright line rule,
- 21 that only 501(c)(3) organizations, donations to those
- 22 can be recovered; you agree there is at least one

- 1 exception?
- 2 MR. OLIVERO: Your Honor, I guess I am not
- 3 exactly sure that he had a bright line rule that
- 4 Mr. Kennedy is trying to, I guess, paint him with.
- 5 MR. KENNEDY: Well, that's what I am trying to
- 6 ask him.
- JUDGE ALBERS: Well, I think I have my
- 8 understanding of Mr. Tolsdorf's testimony; you have
- 9 yours. Maybe Mr. Kennedy doesn't share the same
- 10 understanding. So to the extent he is trying to
- 11 flesh it out, to understand it, I will allow the
- 12 questions, but.
- MR. KENNEDY: I will try to wrap it up.
- 14 JUDGE ALBERS: Well, you understand what I am
- 15 saying?
- 16 MR. KENNEDY: Yeah. Let me ask a more general
- 17 question.
- 18 JUDGE ALBERS: Okay.
- 19 BY MR. KENNEDY:
- Q. Is it your testimony today then that
- organizations that are not 501(c)(3) exempt,
- 22 donations to those organizations could be recoverable

- 1 under the Act, under that section of the Act?
- 2 A. It would be possible.
- 3 Q. Thank you. And you agree that Section
- 4 9-227 doesn't mention Section 501(c)(3) of the
- 5 Internal Revenue Code?
- A. I agree.
- 7 Q. Can I direct you back to that page 98 of
- 8 the ComEd Order? And I apologize, I should have
- 9 brought you a copy.
- 10 MR. OLIVERO: Is it the same section that you
- 11 are citing to?
- MR. KENNEDY: Yeah, the same page.
- 13 MR. OLIVERO: Same line?
- 14 MR. KENNEDY: It is a different line.
- 15 MR. OLIVERO: All right. Let me --
- 16 BY MR. KENNEDY:
- 17 Q. It states there in the Order, and I
- 18 apologize for not having a highlighted copy for you,
- 19 it says the term "public welfare" only means
- 20 contributing to the general good of the public. Do
- 21 you see that?
- 22 JUDGE ALBERS: About how far down on the page?

- I see it, I am sorry.
- 2 MR. KENNEDY: I apologize for that.
- JUDGE ALBERS: That's okay. I have got it on
- 4 e-Docket here and we are trying to follow along.
- 5 BY MR. KENNEDY:
- 6 Q. The sentence reads the term "public
- 7 welfare only means contributing to the general good
- 8 of the public, correct?
- 9 A. Yes.
- 10 Q. And do you take that as the way the
- 11 Commission defined public welfare for the purpose of
- 12 that contested issue in that docket?
- 13 A. Would you repeat that?
- 14 Q. Is that the way the Commission defined
- 15 public welfare? Is that your understanding, that
- 16 term?
- 17 MR. OLIVERO: Your Honor, I guess I am going to
- 18 object. I mean, the Order, I guess, speaks for
- 19 itself. I am not sure it necessarily had definition.
- 20 BY MR. KENNEDY: I will withdraw the question.
- 21 Q. Based on that sentence in the Order of the
- 22 term public welfare meaning contributing to the

- 1 general good of the public, is it your opinion that
- 2 an organization hypothetically whose mission is to
- 3 improve the business conditions in the community
- 4 would not be contributing to the, quote, general good
- 5 of the public?
- A. It is my understanding that 501(c)(6)
- 7 organizations are promoting particular lines of
- 8 business and are prohibited from performing services
- 9 that help individual people. So I think it is hard
- 10 to say --
- 11 Q. Let me give you a specific example that
- 12 might help you. Say, for instance, a chamber of
- 13 commerce for a city is developing an industrial park
- 14 to attract new industry to the community and that
- 15 chamber of commerce is a 501(c)(6) organization. Is
- 16 it your opinion that that work that they are doing is
- 17 not contributing to the general good of the public?
- 18 A. I wouldn't necessarily say that.
- 19 Q. So you would say that it is contributing to
- 20 the general good of the public?
- 21 A. It could be.
- 22 Q. Would you consider an organization like a

- 1 chamber of commerce that's attracting new jobs to a
- 2 community as contributing to the general good of the
- 3 public?
- A. Possibly, but that doesn't mean that those
- 5 donations should be recovered through rates.
- 6 Q. Well, I wasn't quite asking that question.
- 7 I was more asking, for instance, if the idea of
- 8 attracting new jobs to a community in general you
- 9 would not -- you would not disagree that that's
- 10 contributing to the general good of the public?
- 11 A. Generally speaking, yes.
- 12 Q. I would like to show you also another data
- 13 response, request AIC Staff 6.02. I believe this is
- 14 going to be Ameren Cross Exhibit 11.
- 15 JUDGE ALBERS: Yes.
- 16 (Whereupon Ameren Cross Exhibit
- 17 11 was marked for purposes of
- identification as of this date.)
- 19 BY MR. KENNEDY:
- Q. Mr. Tolsdorf, do you recognize this as the
- 21 response that you sponsored in this case?
- 22 A. Yes, I do.

- 1 Q. It is a request of AIC Staff Exhibit 6.02
- 2 for the record. Rather than read the whole request,
- 3 I am just going to focus on the response. It says
- 4 there, "Mr. Tolsdorf believes his proposed adjustment
- 5 in 11-0721 was sound and, further, Mr. Tolsdorf has
- 6 presented additional rationale for his proposed
- 7 adjustment in this proceeding," correct?
- 8 A. Correct.
- 9 Q. And in that response you are referring to
- 10 the fact that in your rebuttal testimony you sought
- 11 to disallow based on the federal tax status of the
- 12 organization, correct? That's the additional
- 13 rationale?
- 14 A. That's the additional rationale.
- 15 Q. And you would agree that the Commission
- 16 should decide contested issues based on the record in
- 17 the proceeding, correct?
- 18 A. That's correct.
- 19 Q. So it would be appropriate for the
- 20 Commission to reconsider its position on this issue
- 21 or an adjustment, especially if the parties present,
- 22 as you say, an additional rationale in the record?

- 1 A. Say that again, please.
- 2 Q. It would be appropriate for the Commission
- 3 to reconsider its position on an issue or an
- 4 adjustment, especially if the parties present, as you
- 5 say, an additional rationale in the record?
- 6 A. I would agree.
- 7 Q. I mean, that's what you are advocating in
- 8 this case, correct?
- 9 A. That's correct.
- 10 Q. I think I have asked you enough questions
- 11 about charitable contributions. If there are some
- 12 that I didn't ask that you would like me to ask, let
- 13 me know. But I would like to ask you, last
- 14 questions, about your Account 909 and 930.1
- 15 adjustments?
- 16 A. Okay.
- 17 Q. Can we first talk about Account 909?
- 18 A. Sure.
- 19 Q. Can we agree that in your rebuttal and
- 20 direct testimony you have three specific
- 21 disallowances for that account for particular ad and
- 22 script costs, and those three disallowances would be

- for signage, for branding and for E-Store costs?
- 2 A. I would add to that list the unsupported
- 3 costs, but yes.
- 4 Q. But if we were talking about specific ad
- 5 and scripts that you discussed in your testimony, it
- 6 would be those three items?
- 7 A. Correct.
- 8 Q. I would like to talk a little bit about the
- 9 signage costs. It is your understanding that these
- 10 costs concern, at least in part, the replacement of a
- 11 lobby sign in the office and the placement of vehicle
- 12 magnets, correct?
- 13 A. Correct.
- 14 Q. And the sign and the magnets were replaced
- 15 to indicate the new company name and logo after the
- 16 merger, correct?
- 17 A. That's correct.
- 18 Q. And you are seeking to disallow those costs
- 19 related to those replacement signage costs, correct?
- 20 A. Because they are duplicative, yes.
- 21 Q. Is it your opinion that it was imprudent
- 22 for AIC to update the lobby sign and vehicle magnets

- 1 after the merger?
- 2 A. It is my opinion that it is inappropriate
- 3 to cause ratepayers to pay for an expense twice
- 4 simply because the Company decided to change its
- 5 name.
- 6 Q. But you would agree that it is a prudent
- 7 operating expense for the Company to update the sign
- 8 and magnets with the new company name, correct?
- 9 A. The Peoria office lobby sign, which has no
- 10 information whatsoever, doesn't seem to be a
- 11 reasonable expense. In my opinion if a person is
- 12 viewing that sign, they are in the Peoria Ameren
- 13 office and probably know where they are.
- 14 Q. So you think it would be more appropriate
- 15 than -- or more prudent for the Company to continue
- 16 to use the old signs with the old legacy company
- 17 names, that's your testimony?
- 18 MR. OLIVERO: Objection, argumentative, Your
- 19 Honor.
- 20 MR. KENNEDY: I asked him if he considered it a
- 21 prudent operating expense to update the signage after
- 22 the merger, and he said it wasn't. So I am asking

- 1 him if that's actually his testimony.
- 2 JUDGE ALBERS: Objection is sustained.
- 3 BY MR. KENNEDY:
- 4 Q. So then your opinion is that it wasn't
- 5 reasonable for AIC to update these science with the
- 6 new name, that's your testimony?
- 7 A. My testimony is it is unreasonable to ask
- 8 ratepayers to pay for it.
- 9 Q. But not unreasonable for the Company to
- 10 incur the expense to update the signs?
- 11 A. The Company is allowed to expend whatever
- 12 they want, but ratepayer recovery requires certain
- 13 investigation.
- 14 Q. Do you agree it is important for customers
- 15 that AIC identify itself by the new company name?
- 16 A. I don't know how important that is. I
- 17 mean, I assume when people pay their bills on a
- 18 monthly basis, they know who they are writing checks
- 19 to.
- 20 Q. But I am not talking about paying their
- 21 bills. I am talking about the Company updating their
- 22 signs on its offices and cars. That's what I am

- 1 referring to. You don't think it is important to do
- 2 that?
- 3 A. I have not done any research on the value
- 4 of name recognition.
- 5 Q. If the sign was damaged or had to be
- 6 replaced for wear and tear, would you consider that a
- 7 reasonable and prudent operating expense to replace
- 8 the sign?
- 9 A. Which sign?
- 10 Q. The lobby sign.
- 11 A. Probably not.
- 12 Q. So if the sign had to be replaced for wear
- 13 and tear, you would also disallow that expense in
- 14 rates under this particular section of the Public
- 15 Utilities Act?
- 16 A. Yes.
- 17 MR. KENNEDY: I would like to show you another
- 18 data response. This is going to be a request of ICC
- 19 Staff 6.11. This will be Ameren Cross Exhibit 12.
- JUDGE ALBERS: Is this on a topic other than
- 21 the signs? Is this next line of questioning on a
- 22 topic other than --

- 1 MR. KENNEDY: It relates to the signage
- 2 question. I am actually going to introduce three
- 3 responses at the same time to speed things up.
- 4 JUDGE ALBERS: I had a question I was going to
- 5 interject if I could.
- 6 MR. KENNEDY: Do you want to ask while I am
- 7 marking?
- 8 JUDGE ALBERS: Sure. Mr. Tolsdorf, do you know
- 9 what the sign in the Peoria office said beforehand,
- 10 what the old signage said?
- 11 THE WITNESS: No. I have seen a picture of the
- 12 new sign and it's a clear, I assume, glass, clear
- 13 which just says Ameren Illinois with no other
- 14 information in the lobby.
- 15 JUDGE ALBERS: In the lobby?
- 16 THE WITNESS: In the lobby of the Ameren
- 17 office.
- 18 JUDGE ALBERS: Okay. I am just trying to get a
- 19 better sense of the nature of the sign. And you
- 20 haven't seen the old sign or you haven't seen a
- 21 description of it, at least?
- 22 THE WITNESS: No, I have not seen the old sign.

- 1 BY MR. KENNEDY:
- Q. It is the testimony, though, of Ameren
- 3 witness Mr. Ogden that the sign was updated to put
- 4 the new company name on the sign, correct?
- 5 A. That's what Mr. Ogden testified, yes.
- 6 Q. And you don't have any reason to disbelieve
- 7 that testimony?
- 8 A. That the sign was updated to show the
- 9 Company's new name, no, I have no reason to doubt
- 10 that.
- JUDGE ALBERS: Off the record.
- 12 (Whereupon there was then had an
- 13 off-the-record discussion.)
- 14 (Whereupon Ameren Cross Exhibits
- 12, 13 and 14 were marked for
- 16 purposes of identification as of
- 17 this date.)
- 18 BY MR. KENNEDY:
- 19 Q. Mr. Tolsdorf, my gracious co-counsel
- 20 Mr. Sturtevant has handed you what has been marked
- 21 for identification as Ameren Cross Exhibit 12, 13 and
- 22 14. I represent to you that these are data responses

- 1 that you submitted in this docket, specifically
- 2 requests AIC Staff 6.11, 6.13 and 6.14. Have I got
- 3 that right? 6.11, 6.13 and 6.14. Is that what you
- 4 have in front of you?
- 5 A. Yes.
- 6 Q. And you prepared these responses, correct?
- 7 A. Yes, I did.
- 8 Q. Rather than go through all three, let me
- 9 ask you this general question. Is it your opinion in
- 10 these data responses that the costs to update the
- 11 signs, the magnets, are not recoverable because they
- 12 were the result of the Company's decision to merge
- 13 its legacy utilities? Is that a fair
- 14 characterization of those responses?
- 15 A. That and the fact that they didn't provide
- 16 any of the information allowable under Section 9-225.
- 17 Q. Correct, correct. Let me make sure that it
- is clear that that's only one of the reasons that you
- 19 cite?
- 20 A. Yes.
- 21 Q. One of your opinions is that they shouldn't
- 22 recover these costs because they were the result of

- 1 the Company's decision to merge, correct?
- 2 A. Correct.
- 3 Q. And you are not a lawyer, correct,
- 4 Mr. Tolsdorf?
- 5 A. That is correct.
- 6 Q. Did you review any provisions of the Public
- 7 Utilities Act when coming up with this opinion?
- 8 A. Are you referring to sections of the Public
- 9 Utilities Act that deal with merger costs?
- 10 Q. Yes, that's correct. Did you look at that
- 11 provision when formulating this opinion at the time
- 12 you formulated it?
- 13 A. I had read that section, but I don't know
- 14 that I specifically went to their -- to that section
- 15 while I was preparing this disallowance.
- 16 Q. But you are not using as a basis for your
- 17 opinion your interpretation of that section, correct?
- 18 A. No.
- 19 Q. When formulating this opinion did you
- 20 review any of the -- did you review the Order in
- 21 Ameren's most recent gas rate case, Docket 11-0282,
- 22 for formulating this specific opinion about the

- 1 resulting merger?
- A. No, I didn't.
- 3 Q. So you didn't read the Staff testimony or
- 4 the Order on the issue of merger costs in that
- 5 proceeding when formulating this opinion?
- 6 A. I don't believe so.
- 7 MR. KENNEDY: That's all the questions I have
- 8 on those particular data responses. I just have
- 9 maybe ten more minutes.
- 10 JUDGE ALBERS: Okay. I have the same question
- 11 about the vehicle magnets. Do you know what the old
- is like compared to the new ones?
- 13 THE WITNESS: I don't know what they looked
- 14 like, but I asked and was told by the Company that
- 15 the only information on them is the web address for
- 16 the Company and the web address did not change from
- 17 the old signs to -- from the old magnets to the new
- 18 magnets. The only thing that changed on the magnets
- 19 was the Company's name and logo, and the only
- 20 information on the magnets was the Company's web
- 21 address which did not change.
- 22 JUDGE ALBERS: So it was AmerenCIPS' web

- 1 address and it went from that to like Ameren Illinois
- 2 with the same web address?
- 3 THE WITNESS: With the same web address.
- 4 JUDGE ALBERS: I just want to understand what
- 5 changed.
- 6 MR. KENNEDY: No, that's my understanding of
- 7 what we said as well, so. I can't be testifying.
- JUDGE ALBERS: That's okay.
- 9 BY MR. KENNEDY:
- 10 Q. I want to ask you some general questions
- 11 about customer education that relate to your
- 12 adjustment for branding. It is not going to be
- 13 specific to those particular costs.
- 14 Do you agree that advertising dollars
- 15 concerning customer education can be an allowable
- 16 advertising expense under Section 9-225 generally
- 17 speaking?
- 18 A. They can be, yes.
- 19 Q. And you would agree that advertising
- 20 dollars that are spent to educate customers on issues
- 21 of reliability and safety would be good examples of
- 22 allowable advertising expense under that particular

- 1 section of the Act?
- 2 A. I believe they would be.
- Q. Do you think it is important that customers
- 4 not be confused by the identity of the operating
- 5 company that's delivering their energy?
- A. As I said before, I can't imagine that a
- 7 customer is confused when they write that monthly
- 8 check to their utility company who they are sending
- 9 it to.
- 10 Q. Well, that wasn't quite the question I
- 11 asked. The question I asked was, do you think it is
- 12 important that customers not be confused by the
- 13 identity of their utility that delivers their energy?
- 14 Do you think that they care about knowing a name or
- is your testimony about that they don't care about
- 16 the name?
- 17 A. In my personal opinion I would think that
- 18 they probably don't care.
- 19 Q. Do you know the name of the company that
- 20 delivers your energy?
- 21 A. I do.
- Q. Do you think it is important that customers

- 1 understand that Ameren Illinois is the new operating
- 2 company replacing the legacy utilities?
- 3 A. Sorry, could you repeat that?
- 4 Q. Do you think it is important that customers
- 5 understand that AIC is the new operating company that
- 6 delivers energy in Illinois for the legacy utilities'
- 7 service territories?
- 8 A. I can honestly say that working at the
- 9 Commission and during the merger, when I got my
- 10 Ameren bill I didn't notice.
- 11 Q. So at least with respect to one customer,
- 12 you specifically, you don't think it is important?
- 13 A. I don't think it is important.
- 14 Q. There has been some discussion or testimony
- 15 by other Intervenors in this proceeding that the
- 16 branding dollars issue benefit Ameren's unregulated
- 17 affiliates. Are you familiar with that testimony at
- 18 all?
- 19 A. Repeat the question, please.
- Q. There has been some testimony in this
- 21 proceeding by intervenor witnesses that the branding
- 22 dollars at issue benefit solely Ameren's unregulated

- 1 affiliates. And if you are not familiar with that
- 2 testimony, you can say you are not.
- 3 A. That doesn't sound familiar.
- 4 Q. Did you cite any evidence in your testimony
- 5 that the branding dollars issue benefitted Ameren's
- 6 unregulated affiliates? Is that an opinion that you
- 7 had?
- 8 A. Are you referring to my rebuttal testimony?
- 9 Q. I am just referring in general if you had
- 10 any testimony or if that was your opinion.
- 11 A. Was it my opinion that the branding
- 12 expenses benefit solely the Company's unregulated
- 13 affiliates?
- 14 Q. Correct. Is that your opinion?
- 15 A. I don't believe I made that statement nor
- 16 necessarily have that opinion.
- 17 Q. So as you sit here today you don't have
- 18 that opinion, correct?
- 19 A. I hadn't really thought about Ameren's
- 20 unregulated affiliates.
- Q. Okay. That's all I have to talk about for
- 22 Account 909. I want to talk briefly, four or five

- 1 questions, on corporate sponsorships.
- 2 A. Okay.
- 3 Q. It is your understanding that Ameren books
- 4 corporate sponsorships to Account 930.1, correct?
- 5 A. That's correct.
- 6 Q. And you have made an adjustment in this
- 7 case to remove, let's say, almost all the expense
- 8 that the Company seeks to recover in rates?
- 9 A. I am adjusting all the corporate
- 10 sponsorships in that account that the Company didn't
- 11 already itself discount.
- 12 Q. Just so it is clear, Ameren removed during
- 13 the course of proceeding certain corporate
- 14 sponsorship costs specifically related to athletic
- 15 ticket events. Does that ring a bell?
- 16 A. Around 127,000, I believe.
- 17 Q. Besides those, all the other corporate
- 18 sponsorships in that account you are seeking to
- 19 remove?
- 20 A. Yes.
- Q. Is it your testimony that corporate
- 22 sponsorship accounts should be excluded,

- 1 categorically excluded, or is that your opinion? If
- 2 you need to show me an exhibit, that's quite all
- 3 right.
- 4 A. I am looking at the Uniform System of
- 5 Accounts for Account 930.1 where it says that
- 6 "Properly includable in this account is the cost of
- 7 advertising activities on a local or national basis
- 8 of a good will or institutional nature which is
- 9 primarily designed to improve the image of the
- 10 utility or the industry." The corporate sponsorships
- 11 were all recorded in this account where it is
- 12 appropriate to record good will and institutional
- 13 advertising, as opposed to Account 909 which was
- 14 informational and instructional advertising. The
- 15 Company has provided no evidence whatsoever that the
- 16 corporate sponsorships are not good will,
- 17 institutional advertising.
- 18 Q. Do you know of any other Commission
- 19 decisions where -- so is it your testimony today that
- 20 all the expense in that account should be excluded
- 21 based on that definition of the account?
- 22 A. No. Actually, I believe I included some of

- 1 the costs in that account for the labor costs and --
- 2 I can't remember what the other costs were, but the
- 3 Company provided information about some of the other
- 4 costs within that account that I allowed.
- 5 Q. Is it your testimony that those costs were
- 6 not properly booked, based on that description?
- 7 A. No.
- 8 Q. So then you at least leave open the idea
- 9 that there could be costs that are booked to Account
- 10 930.1 that are properly recoverable under Section
- 11 9-225; that's a possibility at least? I mean, you
- 12 are allowing some in this case, so that's more than a
- 13 possibility, I would say.
- 14 A. Yes.
- Q. Do you know of any examples, prior
- 16 Commission opinions, that have excluded corporate
- 17 sponsorship costs that are booked to Account 930.1?
- 18 You didn't cite any in your testimony, is why I
- 19 asked.
- 20 A. I am not aware of any, no.
- 21 Q. Did you make that adjustment in the ComEd
- 22 formula rate proceeding, given that you were the

- 1 advertising expense witness in the case?
- 2 A. I don't recall there being any corporate
- 3 sponsorship expenses in the ComEd case.
- 4 Q. Do you recall reviewing ComEd Account 930.1
- 5 in your review of the ComEd advertising expenses?
- 6 A. I don't particularly recall. I am sure I
- 7 probably did, but I don't remember doing that.
- 8 Q. So is it your testimony that ComEd didn't
- 9 include any corporate sponsorship costs in its case
- 10 or they did and --
- 11 A. They didn't come to my attention, no.
- 12 Q. So it is possible they did and you just
- 13 didn't know it?
- 14 A. It is possible.
- 15 Q. Mr. Ogden's surrebuttal, did you have a
- 16 chance to review his surrebuttal?
- 17 A. Yes, I did.
- 18 Q. He cites three examples on page -- do you
- 19 happen to have a copy with you?
- 20 A. I do.
- Q. And I am just going to name three examples.
- 22 He mentions the Peoria Citizens for Economic

- 1 Opportunity the Mitchell JJ Anderson Basketball
- 2 Camp, the Heart of Illinois Fair, and the Decatur
- 3 Park District Center Singers in First Key; those
- 4 are the three examples he cites?
- 5 A. Which page of his surrebuttal?
- 6 Q. I knew you were going to ask that. Page 23
- 7 of 24. And did you review this before testifying
- 8 today?
- 9 A. Yes, I did.
- 10 Q. Based on your review of his testimony, is
- 11 it still your opinion that these particular corporate
- 12 sponsorship costs are not recoverable under Section
- 13 9-225?
- 14 A. Again, the Company provided no evidence
- 15 that these were not good will or institutional
- 16 advertising.
- 17 Q. So you are saying that all the evidence on
- 18 that page points to them being good will or
- 19 institutional advertising, is that your testimony?
- 20 A. I believe my testimony is that the Company
- 21 has provided no evidence to tell me what these are.
- 22 Q. Explain to me what -- so is your testimony

- 1 that there is no evidence there or that this evidence
- 2 that he has provided supports your opinion that they
- 3 are good will or institutional advertising? Are you
- 4 saying this is not any evidence at all?
- 5 A. I am saying this is not evidence of an
- 6 allowable expense under 9-225.
- 7 Q. Based on his surrebuttal testimony that you
- 8 read, can you explain to me why the expense to
- 9 Mitchell JJ Anderson Basketball Camp is not a
- 10 recoverable expense under Section 9-225, based on
- 11 that description?
- 12 MR. OLIVERO: Are you citing to something in
- 13 Mr. Ogden's testimony?
- 14 MR. KENNEDY: What I am asking him is -- he is
- 15 testifying that we didn't provide any evidence, and I
- 16 would like Mr. Tolsdorf to tell me why, based on the
- 17 evidence provided, that this particular corporate
- 18 sponsorship cost is not recoverable.
- 19 MR. OLIVERO: I guess I was just asking, is
- 20 that sponsorship, was that included in the testimony
- 21 of Mr. Ogden?
- MR. KENNEDY: Yeah, I am referring specifically

- 1 to lines 464 to 471.
- 2 MR. OLIVERO: Okay. I am sorry. Thank you.
- 3 MR. KENNEDY: Apologies for that. It is late
- 4 in the day.
- 5 THE WITNESS: A. I would say that the evidence
- 6 provided on page 723 of Mr. Ogden's surrebuttal
- 7 testimony does not provide enough evidence to
- 8 determine what type of advertising that would be.
- 9 BY MR. KENNEDY:
- 10 Q. What more evidence would you like to see as
- 11 the witness who has been reviewing these accounts for
- 12 this case? You seem to have some idea of what you
- 13 would like to see; what is it?
- 14 A. I would like -- well, I would like to see
- 15 what advertisements were used in the Mitchell JJ
- 16 Anderson Basketball Camp. What particular
- 17 advertising message -- what Section 9-225 of the
- 18 Public Utilities Act was satisfied by the corporate
- 19 sponsorship to the Mitchell JJ Anderson Basketball
- 20 Camp.
- 21 Q. So is it your testimony that in order for a
- 22 company to recover corporate sponsorship costs, they

- 1 have to give to Staff a list of all the
- 2 advertisements that support every corporate
- 3 sponsorship cost that is included in Account 930 for
- 4 any given year?
- 5 A. It is my testimony the Company has to
- 6 provide support for the costs they seek to recover
- 7 through rates. I asked for support and was not given
- 8 anything that I could substantiate these costs.
- 9 Q. Did you send a data request to the Company
- 10 asking for all of the ads that were shown at the
- 11 corporate sponsorship events that were booked to
- 12 Account 930.1?
- 13 A. I sent a data request to ask for all of the
- 14 advertisements and scrips and invoices to support
- 15 those.
- 16 Q. And your testimony is that you haven't
- 17 received any of those advertisements and scripts
- 18 related to this particular account?
- 19 A. Not that would substantiate the particular
- 20 costs.
- Q. So to take the second example, the Heart of
- 22 Illinois Fair, it would be your position that the

- 1 Company would have to provide review at some point on
- 2 its own initiative or in response to your discovery
- 3 requests all the advertisements that were shown at
- 4 that event in order to prove or meet your test that
- 5 the expense is recoverable?
- 6 A. They would have to give me something
- 7 besides just saying that they should be able to
- 8 recover this.
- 9 Q. Well, they provided you with a list of the
- 10 events and a list of the expenses that were charged
- 11 to that Account 930. Was that not sufficient
- 12 documentation?
- 13 A. They said they gave \$20,000 to the Rail
- 14 Charity Classic.
- 15 Q. Right.
- 16 A. I have no idea what type of advertising
- 17 that was.
- 18 Q. But --
- 19 A. They should have provided me something so
- 20 that I could say, yes, this meets 9-225 of the Act.
- 21 I was given nothing.
- 22 Q. So you would like to see perhaps a folder

- 1 that has every ad that was shown for every corporate
- 2 event that was sponsored in a particular year?
- 3 MR. OLIVERO: Your Honor, I am going to object.
- 4 I think this has been asked and answered, and I think
- 5 we are now going to the extreme of saying every ad.
- 6 I think he has already testified that he would like
- 7 to see something in order to substantiate the costs
- 8 under 9-225, so.
- 9 MR. KENNEDY: I will withdraw the question.
- 10 JUDGE ALBERS: All right.
- 11 MR. KENNEDY: That's all I have.
- 12 JUDGE ALBERS: Okay. Do you have any redirect?
- 13 MR. OLIVERO: Could I have just a brief moment?
- 14 JUDGE ALBERS: All right.
- 15 (Whereupon the hearing was in a
- short recess.)
- 17 MR. OLIVERO: Your Honor, Staff would have no
- 18 redirect.
- 19 JUDGE ALBERS: Okay. As far as the Ameren
- 20 Cross Exhibits 10 through 14, would you like to move
- 21 for their admission?
- MR. KENNEDY: Yes. Could I move for the

- 1 admission of Ameren Cross Exhibits 10 through 14,
- 2 please?
- 3 JUDGE ALBERS: Any objections?
- 4 MR. OLIVERO: No objection.
- 5 JUDGE ALBERS: Thank you.
- 6 (Whereupon Ameren Cross Exhibits
- 7 10, 11, 12, 13 and 14 were
- 8 admitted into evidence.)
- 9 JUDGE ALBERS: Any objection then to the
- 10 witness' testimony?
- 11 MR. KENNEDY: No, I have no objection and thank
- 12 the witness for staying late tonight.
- 13 JUDGE ALBERS: All right. Hearing no
- 14 objection, then Mr. Tolsdorf's previously identified
- 15 exhibits are admitted.
- 16 (Whereupon ICC Staff Exhibits
- 17 6.0 and 15.0 were admitted into
- 18 evidence.)
- 19 JUDGE ALBERS: Thank you, Mr. Tolsdorf.
- 20 (Witness excused.)
- Do we have anything else today?
- MR. OLIVERO: Actually, Your Honor, I was going

- 1 to ask for one favor.
- 2 JUDGE ALBERS: All right. Go ahead.
- 3 MR. OLIVERO: If you wouldn't mind if we put in
- 4 the testimony of Sam McClerren since the Company
- 5 waived him for tomorrow.
- 6 JUDGE ALBERS: That's fine.
- 7 MR. OLIVERO: Your Honor, Staff would move for
- 8 admission into the record a document marked as ICC
- 9 Staff Exhibit 4.0 entitled the Direct Testimony of
- 10 Samuel S. McClerren consisting of a cover page and 14
- 11 pages of narrative testimony and that was filed on
- 12 the e-Docket system April 12, 2012.
- 13 Staff would also move for admission
- 14 into the record of ICC Staff Exhibit 13.0 entitled
- 15 Rebuttal Testimony of Samuel S. McClerren consisting
- 16 of a cover page and five pages of narrative
- 17 testimony, and this was filed on the Commission's
- 18 e-Docket system on June 5, 2012.
- 19 Finally, Staff would move for
- 20 admission into the record of ICC Staff Exhibit 13.1
- 21 which is the affidavit of Samuel S. McClerren which
- 22 was filed on the Commission's e-Docket system on June

- 1 21, 2012.
- 2 JUDGE ALBERS: Any objection?
- 3 MR. KENNEDY: No objection.
- 4 JUDGE ALBERS: All right. Then those exhibits
- 5 are admitted.
- 6 (Whereupon ICC Staff Exhibits
- 7 4.0, 13.0 and 13.1 were admitted
- 8 into evidence.)
- 9 JUDGE ALBERS: Anything else for today?
- 10 MR. KENNEDY: Not on the record.
- 11 JUDGE ALBERS: Not on the record, all right.
- 12 MR. STURTEVANT: Are we starting at nine clock
- 13 tomorrow, Your Honor?
- 14 JUDGE ALBERS: Yes. Just a reminder we will
- 15 break at 10:30 for a Special Open Meeting.
- 16 MR. OLIVERO: Do you have any idea how long?
- 17 JUDGE ALBERS: The last copy of the agenda I
- 18 saw only had four items.
- 19 MR. OLIVERO: Okay. Thank you, Your Honor.
- 20 JUDGE ALBERS: All right. This matter is
- 21 continued until tomorrow at nine o'clock. Thank you,
- 22 everyone.

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